

DATED OCTOBER 12, 2020

**NEW ISSUE**  
**Electronic Bidding via Parity®**  
**Bank Interest Deduction Eligible**  
**BOOK-ENTRY-ONLY SYSTEM**

**RATING**  
**Moody's: " "**

*In the opinion of Bond Counsel, under existing law (i) interest on the Bonds will be excludable from gross income of the holders thereof for purposes of federal taxation and (ii) interest on the Bonds will not be a specific item of tax preference for purposes of the federal alternative minimum tax, all subject to the qualifications described herein under the heading "Tax Exemption." The Bonds and interest thereon are exempt from income taxation and ad valorem taxation by the Commonwealth of Kentucky and political subdivisions thereof (see "Tax Exemption" herein).*

**\$660,000\***  
**RUSSELL INDEPENDENT SCHOOL DISTRICT FINANCE CORPORATION**  
**SCHOOL BUILDING REFUNDING REVENUE BONDS,**  
**SERIES OF 2020**

**Dated: November 17, 2020**

**Due: as shown below**

Interest on the Bonds is payable each May 1 and November 1, beginning May 1, 2021. The Bonds will mature as to principal on May 1, 2021, and each November 1 thereafter as shown below. The Bonds are being issued in Book-Entry-Only Form and will be available for purchase in principal amounts of \$5,000 and integral multiples thereof.

Maturing		Interest Rate	Reoffering Yield	CUSIP	Maturing		Interest Rate	Reoffering Yield	CUSIP
1-Nov	Amount				1-Nov	Amount			
2021	\$45,000	%	%		2026	\$75,000	%	%	
2022	\$40,000	%	%		2027	\$70,000	%	%	
2023	\$65,000	%	%		2028	\$75,000	%	%	
2024	\$70,000	%	%		2029	\$75,000	%	%	
2025	\$70,000	%	%		2030	\$75,000	%	%	

The Bonds are subject to redemption prior to their stated maturity.

Notwithstanding the foregoing, the Corporation reserves the right to call, upon thirty (30) days notice, the Bonds in whole or in part on any date for redemption upon the total destruction by fire, lightning, windstorm or other hazard of any of the building(s) constituting the Project(s) and apply casualty insurance proceeds to such purpose.

The Bonds constitute a limited indebtedness of the Russell Independent School District Finance Corporation and are payable from and secured by a pledge of the gross income and revenues derived by leasing the Project (as hereinafter defined) on an annual renewable basis to the Russell Independent Board of Education.

The Russell Independent (Kentucky) School District Finance Corporation will until October 21, 2020 at 1:00 P.M., E.D.S.T., receive competitive bids for the Bonds at the office of the Executive Director of the Kentucky School Facilities Construction Commission, 700 Louisville Road, Carriage House, Frankfort, Kentucky 40601.

**\*As set forth in the "Official Terms and Conditions of Bond Sale," the principal amount of Bonds sold to the successful bidder is subject to a Permitted Adjustment by increasing or decreasing the amount not to exceed \$65,000.**

**PURCHASER'S OPTION:** The Purchaser of the Bonds, within 24 hours of the sale, may specify to the Financial Advisor that any Bonds may be combined immediately succeeding sequential maturities into a Term Bond(s), bearing a single rate of interest, with the maturities set forth above (or as may be adjusted as provided herein) being subject to mandatory redemption in such maturities for such Term Bond(s).

The Bonds will be delivered utilizing the BOOK-ENTRY-ONLY-SYSTEM administered by The Depository Trust Company.

The Corporation deems this preliminary Official Statement to be final for purposes of the Securities and Exchange Commission Rule 15c2-12(b)(1), except for certain information on the cover page hereof which has been omitted in accordance with such Rule and which will be supplied with the final Official Statement.

This Preliminary Official Statement and the information contained herein are subject to completion or amendment. Under no circumstances shall this Preliminary Official Statement constitute an offer to sell or the solicitation of an offer to buy, nor shall there be any sales of these Bonds in any jurisdiction in which such offer, solicitation or sale would be unlawful prior to registration or qualification under the laws of any such jurisdiction.



**RUSSELL INDEPENDENT  
BOARD OF EDUCATION**

Judy Ledford, Chairperson  
Sean Whitt, Member  
Terry Vest, Member  
Deborah Finley, Member  
John Jones, Member

M. Sean Horne, Superintendent/Secretary

**RUSSELL INDEPENDENT (KENTUCKY) SCHOOL DISTRICT  
FINANCE CORPORATION**

Judy Ledford, President  
Sean Whitt, Member  
Terry Vest, Member  
Deborah Finley, Member  
John Jones, Member

M. Sean Horne, Secretary  
Dennis Chambers, Treasurer

**BOND COUNSEL**

Steptoe & Johnson PLLC  
Louisville, Kentucky

**FINANCIAL ADVISOR**

RSA Advisors, LLC  
Lexington, Kentucky

**PAYING AGENT AND REGISTRAR**

US Bank, National Association  
Louisville, Kentucky

**BOOK-ENTRY-ONLY-SYSTEM**

## REGARDING USE OF THIS OFFICIAL STATEMENT

This Official Statement does not constitute an offering of any security other than the original offering of the Russell Independent School District Finance Corporation School Building Refunding Revenue Bonds, Series of 2020, identified on the cover page hereof. No person has been authorized by the Corporation or the Board to give any information or to make any representation other than that contained in the Official Statement, and if given or made such other information or representation must not be relied upon as having been given or authorized. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy, and there shall not be any sale of the Bonds by any person in any jurisdiction in which it is unlawful to make such offer, solicitation or sale.

The information and expressions of opinion herein are subject to change without notice, and neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the Corporation or the Board since the date hereof.

Neither the Securities and Exchange Commission nor any other federal, state or other governmental entity or agency, except the Corporation will pass upon the accuracy or adequacy of this Official Statement or approve the Bonds for sale.

The Official Statement includes the front cover page immediately preceding this page and all Appendices hereto.

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**OFFICIAL STATEMENT  
Relating to the Issuance of**

**\$660,000\***

**RUSSELL INDEPENDENT SCHOOL DISTRICT FINANCE CORPORATION  
SCHOOL BUILDING REFUNDING REVENUE BONDS,  
SERIES OF 2020**

*\*Subject to Permitted Adjustment*

**INTRODUCTION**

The purpose of this Official Statement, which includes the cover page and Appendices hereto, is to set forth certain information pertaining to the Russell Independent School District Finance Corporation (the "Corporation") School Building Refunding Revenue Bonds, Series of 2020 (the "Bonds").

The Bonds are being issued to (i) pay the accrued interest and refund on a current basis on November 23, 2020 the outstanding Russell Independent School District Finance Corporation School Building Revenue Bonds, Series of 2010, dated November 1, 2010 (the "2010 Bonds") maturing November 1, 2021 and thereafter (the "Refunded Bonds"); and (ii) pay the cost of the Bond issuance expenses (see "Plan of Refunding" herein). The Board has determined that the plan of refunding the Refunded Bonds will result in considerable interest cost savings to the Russell Independent School District (the "District") and is in the best interest of the District.

The Bonds are revenue bonds and constitute a limited indebtedness of the Corporation. The Bonds will be secured by a lien and a pledge of the rental income derived by the Corporation from leasing the Projects (as hereinafter defined) to the Russell Independent Board of Education (the "Board") on a year to year basis (see "Security" herein).

All financial and other information presented in this Official Statement has been provided by the Russell Independent Board of Education from its records, except for information expressly attributed to other sources. The presentation of financial and other information is not intended, unless specifically stated, to indicate future or continuing trends in the financial position or other affairs of the Board. No representation is made that past experience, as is shown by financial and other information, will necessarily continue or be repeated in the future.

This Official Statement should be considered in its entirety, and no one subject discussed should be considered more or less important than any other by reason of its location in the text. Reference should be made to laws, reports or other documents referred to in this Official Statement for more complete information regarding their contents.

Copies of the Bond Resolution authorizing the issuance of the Bonds and the Lease Agreement, dated November 17, 2020, may be obtained at the office of Steptoe & Johnson PLLC, Bond Counsel, 700 N. Hurstbourne Parkway, Suite 115, Louisville, Kentucky 40222.

**BOOK-ENTRY-ONLY-SYSTEM**

The Bonds shall utilize the Book-Entry-Only-System administered by The Depository Trust Company ("DTC").

The following information about the Book-Entry only system applicable to the Bonds has been supplied by DTC. Neither the Corporation nor the Paying Agent and Registrar makes any representations, warranties or guarantees with respect to its accuracy or completeness.

DTC will act as securities depository for the Bonds. The Securities will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC.

DTC, the world's largest depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of

1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments from over 85 countries that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC, in turn, is owned by a number of Direct Participants of DTC and Members of the National Securities Clearing Corporation, Government Securities Clearing Corporation, MBS Clearing Corporation, and Emerging Markets Clearing Corporation, (NSCC, GSCC, MBSCC, and EMCC, also subsidiaries of DTCC), as well as by the New York Stock Exchange, Inc., the American Stock Exchange LLC, and the National Association of Securities Dealers, Inc. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has a Standard & Poor's rating of AA+. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at [www.dtcc.com](http://www.dtcc.com).

Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of each Bond ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Bonds may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Bonds, such as redemptions, tenders, defaults, and proposed amendments to the Bond documents. For example, Beneficial Owners of Bonds may wish to ascertain that the nominee holding the Bonds for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the Paying Agent and Registrar and request that copies of notices be provided directly to them.

Redemption notices shall be sent to DTC. If less than all of the Bonds are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to the Bonds unless authorized by a Direct Participant in accordance with DTC's Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the Corporation as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Redemption proceeds, distributions, and interest payments on the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the Corporation or the Paying Agent and Registrar, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with Bonds held for the accounts of customers in bearer form or registered in "street name" and will be the responsibility of such Participant and not of DTC or its nominee, the Paying Agent and Registrar or the Corporation, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and interest payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the Corporation or the Paying Agent and Registrar, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Bonds at any time by giving reasonable notice the Corporation or the Paying Agent and Registrar. Under such circumstances, in the event that a successor depository is not obtained, Bond certificates are required to be printed and delivered. The Corporation may decide to discontinue use of the system of book-entry transfers through DTC (or a successor securities depository). In that event, Bond certificates will be printed and delivered.

The information in this section concerning DTC and DTC's Book-Entry system has been obtained from sources that the Corporation believes to be reliable but the Corporation takes no responsibility for the accuracy thereof.

### **THE CORPORATION**

The Corporation has been formed in accordance with the provisions of Sections 162.120 through 162.300 and Section 162.385 of the Kentucky Revised Statutes ("KRS"), and KRS Chapter 273 and KRS 58.180, as a non-profit, non-stock corporation for the purpose of financing necessary school building facilities for and on behalf of the Board. Under the provisions of existing Kentucky law, the Corporation is permitted to act as an agency and instrumentality of the Board for financing purposes and the legality of the financing plan to be implemented by the Board herein referred to has been upheld by the Kentucky Court of Appeals (Supreme Court) in the case of White v. City of Middlesboro, Ky. 414 S.W.2d 569.

Any bonds, notes or other indebtedness issued or contracted by the Corporation shall, prior to the issuance or incurrence thereon, be specifically approved by the Board. The members of the Board of Directors of the Corporation are the members of the Board. Their terms expire when they cease to hold the office and any successor members of the Board are automatically members of the Corporation upon assuming their public offices.

### **KENTUCKY SCHOOL FACILITIES CONSTRUCTION COMMISSION; NO PARTICIPATION IN THIS ISSUE**

The Kentucky School Facilities Construction Commission (the "Commission") is an independent corporate agency and instrumentality of the Commonwealth of Kentucky established pursuant to the provisions of KRS Sections 157.611 through 157.640, as amended, repealed and reenacted (the "Act") for the purpose of assisting local school districts in meeting the school construction needs of the Commonwealth in a manner which will ensure an equitable distribution of funds based upon unmet need.

The General Assembly of the Commonwealth adopted the State's Budget for the biennium ending June 30, 2020. Inter alia, the Budget provides \$129,504,400 in FY 2018-19 and \$128,672,400 in FY 2019-20 to pay debt service on existing and future bond issues; \$58,000,000 of the Commission's previous Offers of Assistance made during the last biennium; and authorizes \$58,000,000 in additional Offers of Assistance for the current biennium to be funded in the Budget for the biennium ending June 30, 2022.

The 1986, 1988, 1990, 1992, 1994, 1996, 1998, 2000, 2003, 2005, 2006, 2008, 2010, 2012, 2014, 2016, 2018 and 2020 Regular Sessions of the Kentucky General Assembly appropriated funds to be used for debt service of participating school districts. The appropriations for each biennium are shown in the following table:

<u>Biennium</u>	<u>Appropriation</u>
1986-88	\$18,223,200
1988-90	14,050,700
1990-92	13,542,800
1992-94	3,075,300
1994-96	2,800,000
1996-98	4,996,000
1998-00	12,141,500
2000-02	8,100,000
2002-04	9,500,000
2004-06	14,000,000
2006-08	9,000,000
2008-10	10,968,000
2010-12	12,656,200
2012-14	8,469,200
2014-16	8,764,000
2016-18	23,019,400
2018-20	7,608,000
2020-21	<u>2,946,900</u>
Total	\$183,861,200

## BIENNIAL BUDGET FOR PERIOD ENDING JUNE 30, 2022

The Kentucky General Assembly is required by the Kentucky Constitution to adopt measures providing for the state's revenues and appropriations for each fiscal year. The Governor is required by law to submit a biennial State Budget (the "State Budget") to the General Assembly during the legislative session held in each even numbered year. State Budgets have generally been adopted by the General Assembly during those legislative sessions, which end in mid-April, to be effective upon the Governor's signature for appropriations commencing for a two-year period beginning the following July 1.

In the absence of a legislatively enacted budget, the Supreme Court has ruled the Governor has no authority to spend money from the state treasury except where there is a statutory, constitutional or federal mandate and the Commonwealth may be prevented from expending funds for certain state governmental functions, including the ability to pay principal of, premium, if any, and interest, when due, on obligations that are subject to appropriation.

Due to the unforeseen nature on the economy of the Commonwealth caused by the COVID-19 pandemic, in its 2020 regular session, the General Assembly adopted only a one-year budget for the biennial period ending June 30, 2022 which was approved and signed by the Governor. The biennial budget will be reviewed and supplemented during the General Assembly's 2021 regular session. Such budget became effective beginning July 1, 2020. The Office of the State Budget Director makes available on its website monthly updates to the General Fund receipts and other Funds of the commonwealth. When published, the updates can be found at [www.osbd.ky.gov](http://www.osbd.ky.gov).

### OUTSTANDING BONDS

The following table shows the outstanding Bonds of the Board by the original principal amount of each issue, the current principal outstanding, the amount of the original principal scheduled to be paid with the corresponding interest thereon by the Board or the School Facilities Construction Commission, the approximate interest range; and, the final maturity date of the Bonds:

<b>Bond Series</b>	<b>Original Principal</b>	<b>Current Principal Outstanding</b>	<b>Principal Assigned to Board</b>	<b>Principal Assigned to Commission</b>	<b>Approximate Interest Rate Range</b>	<b>Final Maturity</b>
2010	\$810,000	\$630,000	\$810,000	\$0	3.500% - 4.000%	2030
2011	\$5,320,000	\$3,895,000	\$3,823,041	\$1,496,959	3.250% - 4.625%	2031
2012-REF	\$1,780,000	\$700,000	\$1,780,000	\$0	2.125% - 2.400%	2023
2015	\$1,025,000	\$810,000	\$0	\$1,025,000	1.000% - 3.625%	2035
2015-REF	\$2,910,000	\$1,790,000	\$1,671,330	\$1,238,670	2.000% - 3.000%	2026
2016	\$1,515,000	\$1,495,000	\$1,515,000	\$0	2.000% - 3.000%	2036
2020	\$4,600,000	\$4,600,000	\$2,671,781	\$1,928,219	2.000% - 2.500%	2040
<b>TOTALS:</b>	<b>\$17,960,000</b>	<b>\$13,920,000</b>	<b>\$12,271,152</b>	<b>\$5,688,848</b>		

### AUTHORITY

The Board of Directors of the Corporation has adopted a Bond Resolution which authorized among other things:

- i) the issuance of approximately \$660,000 of Bonds subject to a permitted adjustment of \$65,000;
- ii) the advertisement for the public sale of the Bonds;
- iii) the Official Terms and Conditions for the sale of the Bonds to the successful bidder; and,
- iv) the President and Secretary of the Corporation to execute certain documents relative to the sale and delivery of the Bonds.



## THE BONDS

### General

The Bonds will be dated November 17, 2020, will bear interest from that date as described herein, payable semi-annually on May 1 and November 1 of each year, commencing May 1, 2021, and will mature as to principal on November 1, 2021, and each November 1 thereafter in the years and in the principal amounts as set forth on the cover page of this Official Statement.

### Registration, Payment and Transfer

The Bonds are to be issued in fully-registered form (both principal and interest). U.S. Bank, National Association, Louisville, Kentucky, the Bond Registrar and Paying Agent, shall remit interest on each semiannual due date to Cede & Co., as the nominee of The Depository Trust Company. Please see Book-Entry-Only-System. Interest on the Bonds will be paid at rates to be established upon the basis of competitive bidding as hereinafter set forth, such interest to be payable on May 1 and November 1 of each year, beginning May 1, 2021 (Record Date is 15th day of month preceding interest due date).

### Redemption

The Bonds maturing on or after November 1, 2028 are subject to redemption at the option of the Corporation prior to their stated maturity on any date falling on or after November 1, 2027, in any order of maturities (less than all of a single maturity to be selected by lot), in whole or in part, upon notice of such prior redemption being given by the Paying Agent in accordance with DTC requirements not less than thirty (30) days prior to the date of redemption, upon terms of the face amount, plus accrued interest, but without redemption premium.

Redemption Date	Redemption Price
November 1, 2027 and thereafter	100%

Notwithstanding the foregoing, the Corporation reserves the right, upon thirty (30) days notice, to call the Bonds in whole or in part on any date at par for redemption upon the total destruction by fire, lightning, windstorm or other hazard of any building constituting the Project and apply casualty insurance proceeds to such purpose.

## SECURITY

### General

The Bonds are revenue bonds and constitute a limited indebtedness of the Corporation. The Bonds are payable as to both principal and interest solely from the income and revenues derived from the leasing of the Project financed from the Bond proceeds from the Corporation to the Board. The Bonds are secured by a pledge of revenue on and from the Project; provided, however, said lien and pledge are on parity with the liens and pledges securing the Corporation's outstanding School Building Revenue Bonds issued to improve the building in which the Project is located.

### The Lease; Pledge of Rental Revenues

The Board has leased the school Project securing the Bonds for an initial period from November 17, 2020, through June 30, 2021 with the option in the Board to renew said Lease from year to year for one year at a time, at annual rentals, sufficient in each year to enable the Corporation to pay, solely from the rental due under the Lease, the principal and interest on all of the Bonds as same become due. The Lease provides further that so long as the Board exercises its annual renewal options, its rentals will be payable according to the terms and provisions

of the Lease until November 1, 2030, the final maturity date of the Bonds. Under the lease, the Corporation has pledged the rental revenue to the payment of the Bonds.

### **STATE INTERCEPT**

Under the terms of the Lease, and any renewal thereof, the Board has agreed so long as the Bonds remain outstanding, and in conformance with the intent and purpose of Section 157.627(5) of the Act and KRS 160.160(5), in the event of a failure by the Board to pay the rentals due under the Lease, and unless sufficient funds have been transmitted to the Paying Agent, or will be so transmitted, for paying said rentals when due, the Board has granted under the terms of the Lease and Participation Agreement to the Corporation the right to notify and request the Kentucky Department of Education to withhold from the Board a sufficient portion of any undisbursed funds then held, set aside, or allocated to the Board and to request said Department or Commissioner of Education to transfer the required amount thereof to the Paying Agent for the payment of such rentals.

### **THE PLAN OF REFUNDING**

A sufficient amount of the proceeds of the Bonds at the time of delivery will be deposited into the Bond Fund for the Refunded Bonds. The Bond Fund deposit is intended to be sufficient to (i) pay the accrued interest and refund at or in advance of maturity all of the Russell Independent School District Finance Corporation School Building Revenue Bonds, Series of 2010, dated November 1, 2010, maturing November 1, 2021 and thereafter (the "Refunded Bonds") on November 23, 2020; and (ii) pay the cost of the Bond issuance expenses (see "Plan of Refunding" herein). The Board has determined that the plan of refunding the Refunded Bonds will result in considerable interest cost savings to the Russell Independent School District (the "District") and is in the best interest of the District.

Any investments purchased for the Bond Fund shall be limited to (i) direct Obligations of or Obligations guaranteed by the United States government, or (ii) Obligations of agencies or corporations of the United States as permitted under KRS 66.480(1)(b) and (c) or (iii) Certificates of Deposit of FDIC banks fully collateralized by direct Obligations of or Obligations guaranteed by the United States.

The Plan of Refunding the Bonds of the Prior Issue as set out in the Preliminary Official Statement is tentative as to what Bonds of the Prior Issue shall be refunded and will not be finalized until the sale of the Refunding Bonds.

### **PURPOSE OF THE PRIOR BONDS**

The Refunded Bonds were issued by the Corporation for the purpose of providing funds to finance roof improvements at Russell High School (the "Project").

**ESTIMATED BOND DEBT SERVICE**

The following table shows by fiscal year the current bond payments of the Board. The plan of financing provides for the Board to meet 100% of the debt service of the Bonds.

<b>Fiscal Year Ending June 30</b>	<b>Current Local Bond Payments</b>	<b>---- Series 2020 Refunding Revenue Bonds ----</b>			<b>Total Local Bond Payments</b>
		<b>Principal Portion</b>	<b>Interest Portion</b>	<b>Total Payment</b>	
2021	\$938,810		\$5,412	\$5,412	\$927,611
2022	\$942,907	\$45,000	\$11,475	\$182,314	\$940,795
2023	\$935,372	\$40,000	\$10,710	\$185,438	\$928,719
2024	\$934,469	\$65,000	\$9,765	\$183,738	\$928,609
2025	\$928,112	\$70,000	\$8,550	\$302,038	\$923,381
2026	\$929,637	\$70,000	\$7,290	\$297,938	\$926,084
2027	\$923,654	\$75,000	\$5,985	\$298,838	\$921,327
2028	\$735,227	\$70,000	\$4,680	\$304,638	\$729,307
2029	\$737,204	\$75,000	\$3,375	\$305,238	\$732,879
2030	\$732,975	\$75,000	\$2,025	\$305,738	\$730,300
2031	\$738,680	\$75,000	\$675	\$311,138	\$732,755
2032	\$330,565				\$330,565
2033	\$329,165				\$329,165
2034	\$332,503				\$332,503
2035	\$330,397				\$330,397
2036	\$334,787				\$334,787
2037	\$329,258				\$329,258
2038	\$209,669				\$209,669
2039	\$201,414				\$201,414
2040	\$203,046				\$203,046
<b>TOTALS:</b>	\$12,077,853	\$660,000	\$69,942	\$2,682,464	\$12,022,572

Notes: Numbers are rounded to the nearest \$1.00.

**ESTIMATED USE OF BOND PROCEEDS**

The table below shows the estimated sources of funds and uses of proceeds of the Bonds, other than any portions thereof representing accrued interest:

<b>Sources:</b>	
Par Amount of Bonds	<u>\$660,000.00</u>
Total Sources	\$660,000.00
<b>Uses:</b>	
Deposit to Escrow Fund	\$636,900.00
Underwriter's Discount (1%)	6,600.00
Cost of Issuance	<u>16,500.00</u>
Total Uses	\$660,000.00

## DISTRICT STUDENT POPULATION

Selected school census and average daily attendance for the Russell Independent School District is as follows:

Year	Average Daily Attendance	Year	Average Daily Attendance
1990-91	2,331.7	2005-06	1,945.6
1991-92	2,279.8	2006-07	1,990.3
1992-93	2,316.3	2007-08	2,020.1
1993-94	2,304.9	2008-09	2,030.4
1994-95	2,254.7	2009-10	2,028.9
1995-96	2,176.4	2010-11	2,018.3
1996-97	2,145.7	2011-12	2,017.2
1997-98	2,151.4	2012-13	2,012.8
1998-99	2,151.4	2013-14	1,999.1
1999-00	1,993.1	2014-15	2,021.8
2000-01	1,997.1	2015-16	2,043.2
2001-02	1,906.4	2016-17	2,030.5
2002-03	1,905.0	2017-18	2,041.9
2003-04	1,918.6	2018-19	2,039.8
2004-05	1,915.9		

*Source: Kentucky State Department of Education.*

## STATE SUPPORT

**Support Education Excellence in Kentucky (SEEK).** In determining the cost of the program to Support Education Excellence in Kentucky (SEEK), the statewide guaranteed base funding level is computed by dividing the amount appropriated by the prior year's statewide average daily attendance. The SEEK fund is a guaranteed amount of money per pupil in each school district of Kentucky. The current SEEK allotment is \$3,866 per pupil. The \$100 capital outlay allotment per each average daily attendance is included within the guaranteed amounts. Each district's base funding from the SEEK program is adjusted for the number of at-risk students, the number and types of exceptional children in the district, and cost of transporting students from and to school in the district.

**Capital Outlay Allotment.** The per pupil capital outlay allotment for each district from the public school fund and from local sources shall be kept in a separate account and may be used by the district only for capital outlay projects approved by the State Department of Education. These funds shall be used for the following capital outlay purposes:

- a. For direct payment of construction costs.
- b. For debt service on voted and funding bonds.
- c. For payment or lease-rental agreements under which the board will eventually acquire ownership of the school plant.
- d. For retirement of any deficit resulting from over-expenditure for capital construction, if such deficit resulted from certain declared emergencies.
- e. As a reserve fund for the above named purposes, to be carried forward in ensuing budgets.

The allotment for each school board of education in the Commonwealth for fiscal year 1978-79 was \$1,800 per classroom unit. The 1979 Session of the Kentucky General Assembly approved increases in this allotment in 1979-80 to \$1,900 per classroom unit. This rate remained unchanged in 1980-81. The 1981 Session of the Kentucky General Assembly decreased the allotment per classroom to \$1,800 and this allotment rate did not change from the 1981-82 rate, until the 1990-91 school year. Beginning with 1990-91, the Capital Outlay allotment for each district is based on \$100 per average daily attendance.

The following table shows the computation of the capital outlay allotment for the Russell Independent School District for certain preceding school years. Beginning 1990-91, the allotment is based on average daily attendance as required by law.

<u>Year</u>	<u>Capital Outlay Allotment</u>	<u>Year</u>	<u>Capital Outlay Allotment</u>
1990-91	233,170.0	2005-06	194,560.0
1991-92	227,980.0	2006-07	199,030.0
1992-93	231,630.0	2007-08	202,010.0
1993-94	230,490.0	2008-09	203,044.0
1994-95	225,470.0	2009-10	202,886.0
1995-96	217,640.0	2010-11	201,827.0
1996-97	214,570.0	2011-12	201,723.0
1997-98	215,140.0	2012-13	201,282.0
1998-99	215,140.0	2013-14	199,907.0
1999-00	199,310.0	2014-15	202,182.0
2000-01	199,710.0	2015-16	204,320.0
2001-02	190,640.0	2016-17	203,050.0
2002-03	190,500.0	2017-18	204,190.0
2003-04	191,860.0	2018-19	203,980.0
2004-05	191,590.0		

If the school district has no capital outlay needs, upon approval from the State, the funds can be used for school plant maintenance, repair, insurance on buildings, replacement of equipment, purchase of school buses and purchase of modern technological equipment for educational purposes. If any district has a special levy for capital outlay or debt service that is equal to the capital outlay allotment or a proportionate fraction thereof, and spends the proceeds of the levy for eligible purposes, the State may authorize the district to use all or a proportionate fraction of its capital outlay allotment for current expenses (school districts which use capital outlay allotments to meet current expenses are not eligible to participate in the School Facilities Construction Commission funds).

**Facilities Support Program of Kentucky.** School districts may be eligible to participate in the Facilities Support Program of Kentucky (FSPK), subject to the following requirements:

- 1) The district must have unmet needs as set forth and approved by the State Department of Education in a School Facilities Plan;
- 2) The district must commit to establish an equivalent tax rate of at least 5 cents, in addition to the 30 cents minimum current equivalent tax rate; and,
- 3) The new revenues generated by the 5 cent addition, must be placed in a restricted account for school building construction bonding.

## LOCAL SUPPORT

**Homestead Exemption.** Section 170 of the Kentucky Constitution was amended at the General Election held November 2, 1971, to exempt from property taxes \$6,500 of value of single unit residential property of taxpayers 65 years of age or older. The 1972 General Assembly amended KRS Chapter 132 to permit counties and school districts to adjust their local tax revenues lost through the application of this Homestead Exemption. The "Single Unit" qualification has been enlarged to subsequent sessions of the General Assembly to provide that such exemption shall apply to such property maintained as the permanent resident of the owner and the dollar amount has been construed to mean \$6,500 in terms of the purchasing power of the dollar in 1972. Every two years thereafter, if the cost of living index of the U.S. Department of Labor has changed as much as 1%, the maximum exemption shall be adjusted accordingly. Under the cost of living formula, the maximum was increased to \$39,300 effective January 1, 2019.

**Limitation on Taxation.** The 1979 Special Session of the Kentucky General Assembly enacted House Bill 44 which provides that no school district may levy a general tax rate, voted general tax rate, or voted building tax rate which would generate revenues that exceeds the previous years revenues by four percent (4%).

The 1990 Regular Session of the Kentucky General Assembly in enacting the "School Reform" legislative package amended the provisions of KRS 160.470 which prohibited school districts from levying ad valorem property taxes which would generate revenues in excess of 4% of the previous year's revenues without said levy subject to recall to permit exceptions to the referendum under (1) KRS 160.470(12) [a new section of the statute] and (2) an amended KRS 157.440.

Under KRS 160.470(12)(a) for fiscal years beginning July 1, 1990 school districts are required to levy a "minimum equivalent tax rate" of thirty cents (\$.30) for general school purposes. The equivalent tax rate is defined as the rate which results when the income collected during the prior year from all taxes (including occupational or utilities) levied by the district for school purposes divided by the total assessed value of property plus the assessment for motor vehicles certified by the State Revenue Cabinet. Failure to levy the minimum equivalent rate subjects the board of the district to removal.

The exception provided by KRS 157.440(1)(a) permits school districts to levy an equivalent tax rate as defined in KRS 160.470(12)(a) which will produce up to 15% of those revenues guaranteed by the program to support education excellence in Kentucky. Levies permitted by this section of the statute are not subject to public hearing or recall provisions as set forth in KRS 160.470.

**Local Thirty Cents Minimum.** Effective for school years beginning after June 30, 1990, the board of education of each school district shall levy a minimum equivalent tax rate of thirty cents (\$.30) for general school purposes. If a board fails to comply, its members shall be subject to removal from office for willful neglect of duty.

**Additional 15% Not Subject to Recall.** Effective with the school year beginning July 1, 1990, each school district may levy an equivalent tax rate which will produce up to 15% of those revenues guaranteed by the SEEK program. Effective with the 1990-91 school year, the State will equalize the revenue generated by this levy at one hundred fifty percent (150%) of the statewide average per pupil equalized assessment. For 1993-94 and thereafter, this level is set at \$225,000. The additional 15% rate levy is not subject to the public hearing or recall provisions.

**Assessment Valuation.** No later than July 1, 1994, all real property located in the state and subject to local taxation shall be assessed at one hundred percent (100%) of fair cash value.

**Special Voted and Other Local Taxes.** Any district may, in addition to other taxes for school purposes, levy not less than four cents nor more than twenty cents on each one hundred dollars (\$100) valuation of property subject to local taxation, to provide a special fund for the purchase of sites for school buildings and the erection, major alteration, enlargement, and complete equipping of school buildings. In addition, districts may levy taxes on tangible and intangible property and on utilities, except generally any amounts of revenues generated above that provided for by House Bill 44 is subject to voter recall.

**Local Tax Rates, Property Assessments and Revenue Collections**

<b>Tax Year</b>	<b>Combined Equivalent Rate</b>	<b>Total Property Assessment</b>	<b>Property Revenue Collections</b>
1991-92	53.1	435,665,990	2,313,386
1992-93	54.7	441,937,981	2,417,401
1993-94	55.4	448,794,295	2,486,320
1994-95	53.5	517,874,708	2,770,630
1995-96	54.8	538,058,250	2,948,559
1996-97	54.8	541,131,717	2,965,402
1997-98	53.9	551,303,508	2,971,526
1998-99	53.9	554,528,541	2,988,909
1999-00	57.7	543,099,245	3,133,683
2000-01	55.2	628,249,078	3,467,935
2001-02	57.7	637,877,253	3,680,552
2002-03	54.9	652,040,183	3,579,701
2003-04	54.9	665,297,444	3,652,483
2004-05	59.8	678,248,879	4,055,928
2005-06	58.8	708,425,431	4,165,542
2006-07	63.6	733,586,366	4,665,609
2007-08	58.8	731,480,821	4,301,107
2008-09	65.4	765,562,034	5,006,776
2009-10	65.4	761,927,125	4,983,003
2010-11	69.7	782,421,776	5,453,480
2011-12	73.3	786,223,091	5,763,015
2012-13	78.6	788,425,612	6,197,025
2013-14	79.8	790,577,790	6,308,811
2014-15	84.2	819,713,104	6,901,984
2015-16	86.4	804,159,084	6,947,934
2016-17	88.3	816,336,708	7,208,253
2017-18	88.1	833,818,384	7,345,940
2018-19	90.1	822,904,813	7,414,372

**Overlapping Bond Indebtedness**

The following table shows any other overlapping bond indebtedness of the Russell Independent School District or other issuing agency within the County as reported by the State Local Debt Officer for the period ending June 30, 2020.

<b>Issuer</b>	<b>Original Principal Amount</b>	<b>Amount of Bonds Redeemed</b>	<b>Current Principal Outstanding</b>
County of Greenup			
General Obligation	\$1,500,000	\$698,470	\$801,530
Land Acquisition Renewable	\$500,000	\$150,000	\$350,000
Refinancing Revenue	\$550,000	\$170,649	\$379,351
Building Revenue	\$550,000	\$139,892	\$410,108
City of Flatwoods			
General Obligation	\$476,000	\$0	\$476,000
Sewer Revenue	\$505,000	\$317,000	\$188,000
City of Greenup			
General Obligation	\$4,150,000	\$1,865,417	\$2,284,583

City of Raceland			
General Obligation	\$310,000	\$209,561	\$100,439
Sewer Revenue	\$280,000	\$81,000	\$199,000
City of South Shore			
General Obligation	\$490,000	\$27,000	\$463,000
City of Wurtland			
Water & Sewer Revenue	\$280,000	\$98,300	\$181,700
Special Districts			
Greenup County Extension District	\$3,165,000	\$420,833	\$2,744,167
Greenup County Public Library	\$382,000	\$339,000	\$43,000
Lloyd Volunteer Fire Department	\$226,564	\$88,407	\$138,157
Northeast Kentucky Regional Industrial Authority	\$960,000	\$10,000	\$950,000
Greenup County Environmental Commission	\$5,615,000	\$1,715,000	\$3,900,000
<b>Totals:</b>	<b>\$19,939,564</b>	<b>\$6,330,529</b>	<b>\$13,609,035</b>

*Source: 2020 Kentucky Local Debt Report.*

### SEEK Allotment

The Board has reported the following information as to the SEEK allotment to the District, and as provided by the State Department of Education. These receipts are compared to the 1989-90 fiscal year funding prior to enactment of the Kentucky Education Reform Act:

<u>SEEK</u>	<u>Base Funding</u>	<u>Local Tax Effort</u>	<u>Total State &amp; Local Funding</u>
1991-92	5,232,348	2,313,386	7,545,734
1992-93	5,251,088	2,417,401	7,668,489
1993-94	5,362,767	2,486,320	7,849,087
1994-95	5,115,618	2,770,630	7,886,248
1995-96	5,193,862	2,948,559	8,142,421
1996-97	5,478,616	2,965,402	8,444,018
1997-98	5,653,121	2,971,526	8,624,647
1998-99	5,974,014	2,988,909	8,962,923
1999-00	6,015,671	3,133,683	9,149,354
2000-01	5,806,999	3,467,935	9,274,934
2001-02	5,591,847	3,680,552	9,272,399
2002-03	5,924,245	3,579,701	9,503,946
2003-04	6,184,279	3,652,483	9,836,762
2004-05	6,220,403	4,055,928	10,276,331
2005-06	6,837,499	4,165,542	11,003,041
2006-07	7,273,259	4,665,609	11,938,868
2007-08	8,214,875	4,301,107	12,515,982
2008-09	8,685,064	5,006,776	13,691,840
2009-10	7,825,981	4,983,003	12,808,984
2010-11	7,759,612	5,453,480	13,213,092
2011-12	8,215,682	5,763,015	13,978,697
2012-13	8,079,629	6,197,025	14,276,654
2013-14	8,065,083	6,308,811	14,373,894
2014-15	8,273,898	6,901,984	15,175,882
2015-16	8,648,013	6,947,934	15,595,947
2016-17	8,808,930	7,208,253	16,017,183
2017-18	8,864,332	7,345,940	16,210,272
2018-19	8,903,481	7,414,372	16,317,853



- (1) Support Education Excellence in Kentucky (SEEK) replaces the minimum foundation program and power equalization funding. Capital Outlay is now computed at \$100 per average daily attendance (ADA). Capital Outlay is included in the SEEK base funding.
- (2) The Board established a current equivalent tax rate (CETR) of \$0.901 for FY 2018-19. The equivalent tax rate" is defined as the rate which results when the income from all taxes levied by the district for school purposes is divided by the total assessed value of property plus the assessment for motor vehicles certified by the Commonwealth of Kentucky Revenue Cabinet.

### **State Budgeting Process**

- i) Each district board of education is required to prepare a general school budget on forms prescribed and furnished by the Kentucky Board of Education, showing the amount of money needed for current expenses, debt service, capital outlay, and other necessary expenses of the school during the succeeding fiscal year and the estimated amount that will be received from all sources.
- ii) By September 15 of each year, after the district receives its tax assessment data from the Department of Revenue and the State Department of Education, 3 copies of the budget are forwarded to the State Department for approval or disapproval.
- iii) The State Department of Education has adopted a policy of disapproving a school budget if it is financially unsound or fails to provide for:
  - a) payment of maturing principal and interest on any outstanding voted school improvement bonds of the district or payment of rental in connection with any outstanding school building revenue bonds issued for the benefit of the school district; or
  - b) fails to comply with the law.

### **COVID-19**

The recent outbreak of COVID-19, a respiratory disease caused by a new strain of coronavirus, which was first detected in China and has since spread to other countries, including the United States and the Commonwealth of Kentucky, has been declared a Pandemic by the World Health Organization. The outbreak of the disease has affected travel, commerce and financial markets globally and is widely expected to affect economic growth worldwide. On March 13, 2020, President Donald Trump declared a national emergency to unlock federal funds to help states and local governments fight the pandemic.

While the collection of property taxes, which are a significant source of building fund revenue for the payment of principal and interest due on the bonds (see "LOCAL SUPPORT" herein) may be impacted by the COVID-19 emergency, the District does not expect the impact to be significant unless the economic hardship is long term. In addition, the Commonwealth of Kentucky revenues are also likely to be impacted by a long-term economic hardship caused by declining collections of sales taxes, wage taxes, income taxes, property taxes and other revenue sources. The impact of those declining revenue collections on state education funds (see "STATE SUPPORT" herein) is unknown. Although the potential impact of the virus on the Commonwealth and the Board of Education's future ability to make payments under the Lease cannot be predicted at this time, the continued spread of the outbreak could have a material adverse effect on the Board of Education and ultimately, the Corporation.

On March 24, 2020 the Governor of Kentucky signed Senate Bill 177 which provides relief to Kentucky School Districts in light of the Coronavirus emergency. Among other things, it removes the limits on the number of days that a district can utilize an approved Non-Traditional Instruction program ("NTI"). Senate Bill 177 also authorizes Kentucky Superintendents to use their school year 2018-2019 attendance data on their Superintendent's Annual Attendance Report. The report determines a district's average daily attendance used in calculating Support

Education Excellence in Kentucky ("SEEK") funds. On April 2, 2020, the Governor of Kentucky has recommended that all schools remain closed until at least May 1, 2020, and later extended that through the end of the school year. All 172 Kentucky school districts utilized KDE's Non-Traditional Instruction (NTI) Program for the remainder of the school year.

On August 10, 2020, the Governor recommended that all Kentucky Schools postpone in-person learning until at least September 28, 2020. For more information on the Kentucky Department of Education's response to COVID 19, please see their website at <https://education.ky.gov/comm/Pages/COVID-19-Updates.aspx>.

### **POTENTIAL LEGISLATION**

No assurance can be given that any future legislation, including amendments to the Code, if enacted into law, or changes in interpretation of the Code, will not cause interest on the Bonds to be subject, directly or indirectly, to federal income taxation, or otherwise prevent owners of the Bonds from realizing the full current benefit of the tax exemption of such interest. In addition, current and future legislative proposals, if enacted into law, may cause interest on state or local government bonds (whether issued before, on the date of, or after enactment of such legislation) to be subject, directly or indirectly, to federal income taxation by, for example, changing the current exclusion or deduction rules to limit the amount of interest on such bonds that may currently be treated as tax exempt by certain individuals. Prospective purchasers of the Bonds should consult their own tax advisers regarding any pending or proposed federal tax legislation.

Further, no assurance can be given that the introduction or enactment of any such future legislation, or any action of the IRS, including but not limited to regulation, ruling, or selection of the Bonds for audit examination, or the course or result of any IRS examination of the Bonds or obligations which present similar tax issues, will not affect the market price for the Bonds.

### **CONTINUING DISCLOSURE; EXEMPTION**

As a result of the principal amount of Bonds being offered not exceeding \$1,000,000 Bond Counsel has advised the Corporation and the Board that they are exempt from application of the Rule 15c2-12c2-12(b)(5) of the Securities and Exchange Commission with respect to the Bonds.

The Board and Corporation have been timely in making required filings under the terms of the Continuing Disclosure Agreement for the past five years.

Financial information regarding the Board may be obtained from Superintendent, Russell Independent School District Board of Education, 908 Powell Lane, Flatwoods, Kentucky 41139, Telephone 606-836-9679.

### **TAX EXEMPTION; BANK QUALIFIED**

Bond Counsel is of the opinion that:

(A) The Bonds and the interest thereon are exempt from income and ad valorem taxation by the Commonwealth of Kentucky and all of its political subdivisions.

(B) The interest income from the Bonds is excludable from the gross income of the recipient thereof for Federal income tax purposes under existing law and will not be a specific item of tax preference for purposes of calculating the Federal alternative minimum income tax.

(C) As a result of designations and certifications by the Board and the Corporation, indicating the issuance of less than \$10,000,000 of tax-exempt obligations during the calendar year ending December 31, 2020, the Bonds are "qualified tax-exempt obligations" within the meaning of the Internal Revenue Code of 1986, as amended.

The Corporation will provide the purchaser the customary no-litigation certificate, and the final approving Legal Opinions of Steptoe & Johnson PLLC, Bond Counsel and Special Tax Counsel, Louisville, Kentucky approving the legality of the Bonds. These opinions will accompany the Bonds when delivered, without expense to the purchaser.

### **Original Issue Premium**

Certain of the Bonds are being initially offered and sold to the public at a premium ("Acquisition Premium" from the amounts payable at maturity thereon. "Acquisition Premium" is the excess of the cost of a bond over the stated redemption price of such bond at maturity or, for bonds that have one or more earlier call dates, the amount payable at the next earliest call date. The Bonds that bear an interest rate that is higher than the yield (as shown on the cover page hereof), are being initially offered and sold to the public at an Acquisition Premium (the "Premium Bonds"). For federal income tax purposes, the amount of Acquisition Premium on each bond the interest on which is excludable from gross income for federal income tax purposes ("tax-exempt bonds") must be amortized and will reduce the bondholder's adjusted basis in that bond. However, no amount of amortized Acquisition Premium on tax-exempt bonds may be deducted in determining bondholder's taxable income for federal income tax purposes. The amount of any Acquisition Premium paid on the Premium Bonds, or on any of the Bonds, that must be amortized during any period will be based on the "constant yield" method, using the original bondholder's basis in such bonds and compounding semiannually. This amount is amortized ratably over that semiannual period on a daily basis.

Holders of any Bonds, including any Premium Bonds, purchased at an Acquisition Premium should consult their own tax advisors as to the actual effect of such Acquisition Premium with respect to their own tax situation and as to the treatment of Acquisition Premium for state tax purposes.

### **Original Issue Discount**

Certain of the Bonds (the "Discount Bonds") are being initially offered and sold to the public at a discount ("OID") from the amounts payable at maturity thereon. OID is the excess of the stated redemption price of a bond at maturity (the face amount) over the "issue price" of such bond. The issue price is the initial offering price to the public (other than to bond houses, brokers or similar persons acting in the capacity of underwriters or wholesalers) at which a substantial amount of bonds of the same maturity are sold pursuant to that initial offering. For federal income tax purposes, OID on each bond will accrue over the term of the bond. The amount accrued will be based on a single rate of interest, compounded semiannually (the "yield to maturity") and, during each semi-annual period, the amount will accrue ratably on a daily basis. The OID accrued during the period that an initial purchaser of a Discount Bond at its issue price owns it is added to the purchaser's tax basis for purposes of determining gain or loss at the maturity, redemption, sale or other disposition of that Discount Bond. In practical effect, accrued OID is treated as stated interest, that is, as excludable from gross income for federal income tax purposes.

In addition, original issue discount that accrues in each year to an owner of a Discount Bond is included in the calculation of the distribution requirements of certain regulated investment companies and may result in some of the collateral federal income tax consequences discussed above. Consequently, owners of any Discount Bond should be aware that the accrual of original issue discount in each year may result in an alternative minimum tax liability, additional distribution requirements or other collateral federal income tax consequences although the owner of such Discount Bond has not received cash attributable to such original issue discount in such year.

Holders of Discount Bonds should consult their own tax advisors as to the treatment of OID and the tax consequences of the purchase of such Discount Bonds other than at the issue price during the initial public offering and as to the treatment of OID for state tax purposes.

## **ABSENCE OF MATERIAL LITIGATION**

There is no controversy or litigation of any nature now pending or threatened (i) restraining or enjoining the issuance, sale, execution or delivery of the Bonds, or in any way contesting or affecting the validity of the Bonds or any proceedings of the Board or Corporation taken with respect to the issuance or sale thereof or (ii) which if successful would have a material adverse effect on the financial condition of the Board.

## **APPROVAL OF LEGALITY**

Legal matters incident to the authorization and issuance of the Bonds are subject to the approving legal opinion of Steptoe & Johnson PLLC, Bond Counsel. The form of the approving legal opinion of Bond Counsel will appear on each printed Bond.

## **NO LEGAL OPINION EXPRESSED AS TO CERTAIN MATTERS**

Bond Counsel has reviewed the information contained in the Official Statement describing the Bonds and the provisions of the Bond Resolution and related proceedings authorizing the Bonds, but Bond Counsel has not reviewed any of the financial data, computations, tabulations, balance sheets, financial projections, and general information concerning the Corporation or District, and expresses no opinion thereon, assumes no responsibility for same and has not undertaken independently to verify any information contained herein.

## **BOND RATING**

As noted on the cover page of this Official Statement, Moody's Investors Service has given the Bonds the indicated rating. Such rating reflects only the respective views of such organization. Explanations of the significance of the rating may be obtained from the rating agency. There can be no assurance that such rating will be maintained for any given period of time or will not be revised or withdrawn entirely by the rating agency, if in their judgement circumstances so warrant. Any such downward revision or withdrawal of such rating may have an adverse effect on the market price of the Bonds.

## **FINANCIAL ADVISOR**

Prospective bidders are advised that RSA Advisors, LLC ("RSA") has been employed as Financial Advisor in connection with the issuance of the Bonds. RSA's fee for services rendered with respect to the sale of the Bonds is contingent upon the issuance and delivery thereof. Bidders may submit a bid for the purchase of the Bonds at the time of the advertised public sale, either individually or as a member of a syndicate organized to submit a bid for the purchase of the Bonds.

## **APPROVAL OF OFFICIAL STATEMENT**

The Corporation has approved and caused this "Official Statement" to be executed and delivered by its President. In making this "Official Statement" the Corporation relied upon information furnished to it by the Board of Education of the Russell Independent School District and does not assume any responsibility as to the accuracy or completeness of any of the information in this Official Statement except as to copies of documents denominated "Official Terms and Conditions" and "Bid Form." The financial information supplied by the Board of Education is represented by the Board of Education to be correct. The Corporation deems this preliminary Official Statement to be final for purposes of Securities Exchange Commission Rule 15c2-12(b)(1) as qualified by the cover hereof.

No dealer, broker, salesman, or other person has been authorized by the Corporation, the Russell Independent Board of Education or the Financial Advisor to give any information or representations, other than those contained in this Official Statement, and if given or made, such information or representations must not be relied upon as having been authorized by any of the foregoing. This Official Statement does not constitute an offer to sell or the solicitation of any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale. Except when otherwise indicated, the information set forth herein has been obtained from the Kentucky Department of Education and the Russell Independent School District and is believed to be reliable; however, such information is not guaranteed as to accuracy or completeness by, and is not to be construed as a representation by the Financial Advisor or by Counsel. The delivery of this Official Statement at any time does not imply that information herein is correct as of any time subsequent to the date hereof.



**APPENDIX A**

**Russell Independent School District Finance Corporation  
School Building Refunding Revenue Bonds  
Series of 2020**

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**Demographic and Economic Data**

## **RUSSELL, KENTUCKY**

Boyd and Greenup Counties, situated on the Ohio River in the Appalachian foothills of the tri-state area of Kentucky, Ohio, and West Virginia, cover 506 square miles. Boyd and Greenup Counties had an estimated 2017 population of 83,497. The county has eight incorporated cities: Bellefonte, Flatwoods, Greenup, Raceland, Russell, South Shore, Worthington, and Wurtland.

### **The Economic Framework**

The total number of Boyd and Greenup Counties residents employed in 2017 averaged 35,397. Manufacturing firms in the Counties reported 2,437 employees; trade, transportation and utilities provided 6,688 jobs; 15,421 people were employed in service occupations; 1,806 jobs were present in contract construction; financial activities provided 1,022 jobs and information services provided 317 jobs.

### **Transportation**

Commercial surface traffic routes which serve 32 interstate trucking lines are accessed from Interstate 64 which crosses through Boyd County. A major east-west route, Interstate 64 provides access to I-75, I-65, I-71, I-77 and I-79. Other available highways are U.S. 23 and 60 and Kentucky Routes 7, 8 and 180. Rail service is available through CSX Transportation and Amtrack. The Ohio River had numerous private terminal facilities in both counties. Commercial air service is available through the Tri-State Airport, 14 miles southeast of Ashland. The Ashland Regional Airport in Greenup County maintains a 5,600-foot paved runway for general aviation and corporate transports.

### **Power and Fuel**

American Electric Power and East Kentucky Power Cooperative provide electrical power to Boyd and Greenup Counties. Natural gas service is supplied by Columbia Gas of Kentucky.

### **Education**

Primary and secondary education is provided to Ashland and Boyd County by the Boyd County School System and the Ashland Independent School District. Higher education is available through eight colleges and universities located within 60 miles of Ashland.

## **LOCAL GOVERNMENT**

### **Structure**

Greenup County is governed by a county judge/executive and three commissioners. Each official is elected to a four-year term. Eight incorporated cities are located in Greenup County. The Cities of Bellefonte, South Shore, and Wurtland are each governed by a mayor and four city commissioners. The Cities of Flatwoods, Greenup, Raceland, Russell, and Worthington are each governed by a mayor and six council members. Each mayor is elected to a four-year term, while both the city commissioners and the council members each serve two-year terms.

## Planning and Zoning

Joint agency - Grenup County Joint Planning Commission

Participating cities - Bellefonte, Flatwoods, Greenup, Russell, and Worthington

Zoning enforced - Each participating area is responsible for developing and enforcing its own zoning regulations.

Subdivision regulations enforced - Within city limits of Bellefonte, Flatwoods, Greenup, Russell, and Worthington

Local codes enforced - Housing codes in Bellefonte, Flatwoods, Greenup, Russell, and Worthington

Mandatory state codes enforced - Kentucky Plumbing Code, National Electric Code, Kentucky Boiler Regulations and Standards, Kentucky Building Code (modeled after BOCA code)

## Local Fees and Licenses

Flatwoods - An annual business gross receipts fee with a minimum of \$50 is levied for gross receipts up to \$75,000. For all businesses exceeding \$75,000 in gross receipts, an additional fee generally ranging from \$75 to \$480 is levied. The absolute maximum fee is \$1,250.

Greenup - The City of Greenup levies an unloading fee of \$35 annually.

Raceland - An annual business license fee of \$50 is levied.

South Shore - The city charges an annual business license fee of \$25 annually.

Wurtland - The city levies a business license fee of \$25 annually.

## LABOR MARKET STATISTICS

The Boyd and Greenup Counties Labor Market Area includes Boyd and Greenup Counties and the adjoining Kentucky counties of Carter, Lawrence and Lewis. Although not included in the statistics below, the Labor Market Area is supplemented by the nearby Ohio Counties of Lawrence and Scioto and the West Virginia Counties of Cabell and Wayne.

### Population

<u>Area</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>
Labor Market Area	473,432	470,795	467,780
Boyd & Greenup Counties	84,519	84,025	83,497

*Source: U.S. Department of Commerce, Bureau of the Census.*

### Population Projections

<u>Area</u>	<u>2020</u>	<u>2025</u>	<u>2030</u>
Boyd & Greenup Counties	83,387	82,039	80,332

*Source: Kentucky State Data Center, University of Louisville and Kentucky Cabinet for Economic Development.*



## EDUCATION

### Public Schools

	<u>Total Enrollment (2016-17)</u>	<u>Pupil to Teach Ratio</u>
Ashland Independent Schools	3,085	14.8
Boyd County Schools	2,838	11.9
Fairview Independent Schools	722	14.4
Greenup County schools	2,781	15.9
Raceland Independent Schools	1,009	16.3
Russell Independent Schools	2,192	16.4

### Vocational Training

Kentucky Tech schools are operated by the Cabinet for Workforce Development and provide secondary (Sec) and postsecondary (P/S) vocational-technical training.

### Bluegrass State Skills Corporation

The Bluegrass State Skills Corporation(BSSC), an independent public corporation created and funded by the Kentucky General Assembly, provides programs of skills training to meet the needs of business and industry from entry level to advanced training, and from upgrading present employees to retraining experienced workers.

The Bluegrass State Skills corporation is a major source for skills training assistance for a new or existing company. The Corporation works in partnership with other employment and job training resources and programs, as well as Kentucky's economic development activities, to package a program customized to meet the specific needs of a company.

<u>Technical School</u>	<u>Location</u>	<u>Enrollment 2017-2018</u>
Boyd County High School Vocational	Ashland, KY	710
Greenup County ATC	Greenup, KY	629
Martin County ATC	Inez, KY	398
Russell ATC	Russell, KY	564
Morgan County ATC	West Liberty, KY	398
Foster Meade Career & Technical School	Vanceburg, KY	936
Carter County Career & Technical School	Olive Hill, KY	285

### Colleges and Universities

<u>Institution</u>	<u>Location</u>	<u>Enrollment (Fall 2018)</u>
Kentucky Christian University	Grayson, KY	688
Morehead State University	Morehead, KY	10,580
Ashland Community & Tech College	Ashland, KY	2,603
Big Sandy Community & Tech College	Prestonsburg, KY	4,346

*Source: Kentucky Cabinet for Economic Development.*

## EXISTING INDUSTRY

<u>Firm</u>	<u>Product</u>	<u>Total Employed</u>
<b><i>Ashland:</i></b>		
Ashland Office Supply Inc.	Offset, letterpress & screen printing	43
Pathways Inc.	Corporate office	76
RPM Inc.	Industrial pump repairing & replacement parts	45
Riggs Machine & Fabricating Inc.	Machine shop	35
SWVA Kentucky, LLC dba Kentucky Electric Steel	Merchant bar rolling mill	50
The Daily Independent	Newspaper publishing	63
UPS	Small package distribution	51
<b><i>Catlettsburg:</i></b>		
Calgon Carbon Corp	Granular activated carbon	206
Catlettsburg Refining LLC	Petroleum refining, gasoline, kerosene, jet fuel, diesel, asphalt, fuel oil	740
EN Engineering LLC	Engineering services as well as integrity management, automation services, and electrical engineering	82
Marathon Petroleum LLC	Analytical & development laboratory	70
Marine Repair Facility	Marine repair facility and barge cleaning	184
Special Metals Corp	Nickel alloys	200
<b><i>South Shore:</i></b>		
Graf Brothers Flooring	Manufacture hardwood flooring, lumber	184
HarbisonWalker International	Fire brick, cement & castable refractories	165
Mark West Energy Appalachia LLC	Natural gasoline, propane, butane & isobutane	37
<b><i>Worthington:</i></b>		
Portable Solutions Group	Drop boxes and container modification	75
Portable Solutions Manufacturing	Provide access control solutions and containerized options to businesses worldwide.	150
<b><i>Wurtland:</i></b>		
Great Lakes Minerals LLC	Refractory material, abrasives	32
Pregis Corp.	Plastic materials & flexible sheeting	85

*Source: Kentucky Cabinet for Economic Development (12/10/2019).*

**APPENDIX B**

**Russell Independent School District Finance Corporation  
School Building Refunding Revenue Bonds  
Series of 2020**

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**Audited Financial Statement ending June 30, 2019**

**RUSSELL INDEPENDENT  
SCHOOL DISTRICT**

**FINANCIAL STATEMENTS  
AND SUPPLEMENTAL INFORMATION  
FOR THE YEAR ENDED JUNE 30, 2019**

**TOGETHER WITH INDEPENDENT AUDITOR'S REPORTS**

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**Kelley Galloway  
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## INDEPENDENT AUDITOR'S REPORT

Kentucky State Committee for  
School District Audits  
Members of the Board of Education  
Russell Independent School District  
Flatwoods, Kentucky

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Russell Independent School District (the "District") as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and the audit requirements prescribed by the Kentucky State Committee for School District Audits in the *Auditor Responsibilities* and *State Compliance Requirements* sections contained in the Kentucky Public School Districts' Audit Contract and Requirements. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Russell Independent School District as of June 30, 2019, and the respective changes in financial position and, where applicable, cash flows thereof, and the respective budgetary comparison for the General Fund and the Special Revenue Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

## Other Matters

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis information on pages 6 through 10 and the Schedule of District's Proportionate Share of the Net Pension Liability, Schedule of Pension Contributions, Schedule of District's Proportionate Share of the Net OPEB Liability, and Schedule of OPEB Contributions on pages 53 through 62 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Russell Independent School District's basic financial statements. The combining and individual non-major fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements and the schedule of expenditures of federal awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.



**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated November 1, 2019, on our consideration of Russell Independent School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

*Kelley Holloway Smith Goolsby, PSC*  
Ashland, Kentucky  
November 1, 2019

**RUSSELL INDEPENDENT SCHOOL DISTRICT  
MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)  
FOR THE YEAR ENDED JUNE 30, 2019**

As management of the Russell Independent School District (District), we offer readers of the District's financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2019. We encourage readers to consider the information presented here in conjunction with additional information found within the body of the report.

**FINANCIAL HIGHLIGHTS**

- The General Fund ending fund balance for the District decreased slightly from \$4.28 million at June 30, 2018 to \$4.14 million at June 30, 2019. The change is due primarily to an emergency cooling tower project at Russell Primary School for which the District chose to pay from contingency reserves. The amount of the project was \$203,070.
- The General Fund had \$21.35 million in revenue, of which 66.1% consisted of state funding (SEEK program and on-behalf payments for insurance and retirement) and 32.4% in property, utilities, and motor vehicle taxes. Expenditures totaled \$21.48 million (including on-behalf payments) for the General Fund. Wages and benefits were 84.6% of total General Fund expenditures. The District continues to lead our region in certified staff (teacher) wages, which allows us to impact our children with highly-skilled professionals. During the 2018-19 year, our average certified teacher wage was \$55,403, or 8<sup>th</sup> highest of 173 districts. The state-wide teacher average was \$53,923. This is compared to our average wage of \$58,564, or 13<sup>th</sup> highest of 173 districts in 2017-18. During 2017-18, the state average teacher wage was \$57,282.
- Bonds are issued as the District renovates facilities consistent with a long-range facilities plan that is established with community input and in keeping the Kentucky Department of Education (KDE) stringent compliance regulations. The District made \$878,121 in bond payments during the 2018-19 year. Bond payments are made from local tax collections (48.37%) and state funding (51.63%). The School Facilities Construction Commission of the state of Kentucky also either assists or fully pays certain outstanding debt. This totaled \$428,550 for the fiscal year. The total bonded debt service attributed to the District during 2018-19 was \$1.31 million and for 2017-18 was \$1.30 million.
- Average Daily Attendance (ADA) drives our portion of SEEK and is the largest source of revenue for the District. The Commonwealth of Kentucky only pays for half of the kindergarten students who attend, although, Russell Independent has full day instruction for those children. The District was funded based upon 2,033.54 students for 2018-19 as compared to 2,032.70 students for 2017-18. SEEK is funded based upon the prior year average attendance. The District has had enrollment growth each year since 2012-13.
- The Food Service program had a significant increase in participation during this fiscal year. After a significant decline in participation during 2017-18, the program served more lunch and breakfast meals during 2018-19 than the previous year, even with a 32 per day average student attendance drop (including preschool).
- The District began three facility projects during the current year. At Russell Primary School, the cooling tower was replaced by two separate towers. A cooling tower is used to cool the building. One tower was installed and completed during the fiscal period, while the additional tower completion is anticipated during the summer of 2019. The District also began construction of a handicapped accessible ramp and entrance to the Russell Area Technology Center, with completion anticipated during the summer of 2019.
- The financial statements include payments made by the Commonwealth of Kentucky for retirement, bond payments, health insurance, life insurance, administrative fees, technology and utilization of the Russell Area Vocational School by our students. The total amount was \$5.87

and \$5.87 million for 2019 and 2018 fiscal years, respectively. This amount is shown as both revenue and an expense in the financial statements, and, therefore, does not affect the fund position of the District.

## OVERVIEW OF FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements comprise three components: 1) government-wide, 2) fund, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business. The *statement of net position* presents information on all of the District's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating. The *statement of activities* presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

The government-wide financial statements outline functions of the District that are principally supported by property taxes and intergovernmental revenues (governmental activities). The governmental activities of the District include instruction, support services, operation and maintenance of plant, and student transportation. Fixed assets and related debt are also supported by taxes and intergovernmental revenues.

The government-wide financial statements can be found on pages 11 and 12 of this report.

**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. This is a state mandated uniform system and chart of accounts for all Kentucky public school districts utilizing the MUNIS administrative software. The District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the District can be divided into three categories: governmental, proprietary and fiduciary funds. Fiduciary funds are trust funds established by benefactors to aid in student education, welfare and teacher support. The primary proprietary fund is food service operations. All other activities of the District are included in the governmental funds.

The basic governmental fund financial statements can be found on pages 13 through 23 of this report.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 24 through 52 of this report.

## GOVERNMENT-WIDE FINANCIAL ANALYSIS

Net position may serve over time as a useful indicator of a government's financial position. In the case of the District, assets and deferred outflows exceeded liabilities and deferred inflows by approximately \$1.96 and \$2.21 million as of June 30, 2019 and 2018, respectively.

The largest portion of the District's net position reflects its investment in capital assets (e.g., land and improvements, buildings and improvements, vehicles, furniture and equipment and construction in progress), less any related debt used to acquire those assets that is still outstanding. The District uses these capital assets to provide services to its students; consequently, these assets are not available for future spending. Although the District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The District's financial position is the product of several financial transactions including the net results of activities, the acquisition and payment of debt, the acquisition and disposal of capital assets, and the depreciation of capital assets.

## Net Position comparison for the periods ending June 30, 2019 and 2018

The District's net position is shown comparatively as follows:

	<u>June 30, 2019</u>	<u>June 30, 2018</u>
Current Assets	\$ 5,311,570	\$ 5,318,281
Noncurrent Assets	21,780,856	22,372,370
Total Assets	<u>\$ 27,092,426</u>	<u>\$ 27,690,651</u>
Deferred outflows of resources	<u>\$ 2,319,007</u>	<u>\$ 3,298,455</u>
Current Liabilities	\$ 1,505,001	\$ 1,605,377
Noncurrent Liabilities	24,770,507	26,342,910
Total Liabilities	<u>26,275,508</u>	<u>27,948,287</u>
Deferred inflows of resources	<u>\$ 1,178,236</u>	<u>\$ 829,411</u>
Net Position		
Investment in capital assets (net of debt)	\$ 10,859,660	\$ 10,255,087
Restricted	(475,102)	(498,872)
Unrestricted	<u>(8,426,869)</u>	<u>(7,544,807)</u>
Total Net Position	<u>\$ 1,957,689</u>	<u>\$ 2,211,408</u>

The overall net position for 2019 as compared to 2018 decreased by \$253,719, or 11.5%. This is due to the requirements of the Governmental Accounting Standards Board to report the potential liability related to the hypothetical failure of the Teachers' Retirement System and the Kentucky Retirement System and the cooling tower project discussed previously. The District is required to show the potential liability under such scenario's for the pension and health insurance payments for its retirees.

The following table presents a summary of all governmental activities and business-type activities revenues and expenses for the fiscal year ended June 30, 2019, with comparison to 2018.

	<u>2019</u>	<u>2018</u>
<b>Revenues:</b>		
Local Revenue Sources	\$ 8,205,551	\$ 8,437,342
State Revenue Sources	7,881,664	19,223,407
Federal Revenue	1,892,298	1,848,665
Other Sources	71,703	-
Total Revenues	<u>18,051,216</u>	<u>29,509,414</u>
<b>Expenses:</b>		
Instruction	8,283,681	17,910,542
Student Support Services	543,535	1,041,369
Instructional Support	1,571,605	1,962,589
District Administration	714,211	951,668
School Administration	878,232	1,521,136
Plant Operations	3,047,954	2,923,773
Student Transportation	1,013,959	992,808
Business and Other Support Services	263,923	326,143
Community Services	120,515	123,105
Debt Service	357,289	376,959
Food Service	1,365,926	1,345,975
Child Care Fund	<u>144,105</u>	<u>161,869</u>
Total Expenses	<u>18,304,935</u>	<u>29,637,936</u>
Revenues in Excess (Deficiency) of Expenses	<u>\$ (253,719)</u>	<u>\$ (128,522)</u>

## FUND FINANCIAL ANALYSIS

Net revenues in excess of expenses are based upon the resulting on-behalf payment increases for governmental funds and the increased pension and OPEB expense in proprietary funds. The financial position outside of these adjustments significantly increased. Of the total General Fund expenditures,

indicated for 2019 and 2018 respectively; site-based councils and student support expended 71.2% and 71.7%, 12.2% and 11.3% was spent for maintenance and operations, 6.2% and 6.0% on special needs students, 5.1% and 5.5% on administration, and 3.7% and 4.4% on transportation.

The following table presents a summary of revenues and expenses for the fiscal years ended June 30, 2019 and 2019 for selected funds:

	<b>June 30, 2019</b>					
	General Fund	Special Revenue	Project and Activity	Food Service	Child Care Funds	Total
<b>Revenues:</b>						
Local revenue sources	\$7,059,704	\$ 88,522	\$ 533,046	\$ 376,001	\$ 148,278	\$ 8,205,551
State revenue sources	14,104,412	814,599	1,071,651	71,883	13,647	16,076,192
Federal revenue	50,591	1,074,756	-	766,951	-	1,892,298
Other sources	77,063	-	-	-	-	77,063
Transfers	55,252	47,687	1,232,740	12,237	-	1,347,916
<b>Total Revenues</b>	<b>21,347,022</b>	<b>2,025,564</b>	<b>2,837,437</b>	<b>1,227,072</b>	<b>161,925</b>	<b>27,599,020</b>
<b>Expenses:</b>						
Instruction	12,621,623	1,296,834	59,814	-	-	13,978,271
Student support	1,011,579	36,266	-	-	-	1,047,845
Instructional support	1,431,034	467,184	33,621	-	-	1,931,839
District administration	757,902	-	-	-	-	757,902
School administration	1,436,333	-	-	-	-	1,436,333
Business support	331,070	-	-	-	-	331,070
Plant operations	2,613,928	-	15,599	-	-	2,629,527
Student transportation	817,667	26,381	-	-	-	844,048
Community support	-	112,361	-	-	-	112,361
Food services	36,807	-	-	1,321,165	-	1,357,972
Child care services	-	-	-	-	144,105	144,105
Facilities acquisition and construction	-	-	379,357	-	-	379,357
Debt service	93,328	-	1,306,671	-	-	1,399,999
Transfers	328,005	86,538	929,115	4,258	-	1,347,916
<b>Total expenses</b>	<b>21,479,276</b>	<b>2,025,564</b>	<b>2,724,177</b>	<b>1,325,423</b>	<b>144,105</b>	<b>27,698,545</b>
Revenues over (under) Expenses	<u>\$ (132,254)</u>	<u>\$ -</u>	<u>\$ 113,260</u>	<u>\$ (98,351)</u>	<u>\$ 17,820</u>	<u>\$ (99,525)</u>

	<b>June 30, 2018</b>					
	General Fund	Special Revenue	Project and Activity	Food Service	Child Care Funds	Total
<b>Revenues:</b>						
Local revenue sources	\$7,222,256	\$ 125,589	\$ 555,134	\$ 387,244	\$ 147,119	\$ 8,437,342
State revenue sources	14,053,189	839,557	1,015,854	72,961	16,741	15,998,302
Federal revenue	96,928	1,024,014	-	727,723	-	1,848,665
Other sources	291,853	47,864	934,973	10,064	-	1,284,754
<b>Total Revenues</b>	<b>21,664,226</b>	<b>2,037,024</b>	<b>2,505,961</b>	<b>1,197,992</b>	<b>163,860</b>	<b>27,569,063</b>
<b>Expenses:</b>						
Instruction	12,485,805	1,382,488	63,841	-	111,020	14,043,154
Student support services	937,268	51,338	-	-	-	988,606
Instructional support	1,459,661	427,997	37,726	-	-	1,925,384
District administration	859,198	-	-	-	-	859,198
School administration	1,451,523	-	-	-	-	1,451,523
Business support	297,068	-	-	-	-	297,068
Plant operations	2,365,592	40,778	12,066	-	-	2,418,436
Student transportation	930,260	26,875	480	-	-	957,615
Community support	2,889	107,548	-	-	-	110,437
Food services	34,488	-	-	1,301,728	-	1,336,216
Child care services	-	-	-	-	50,849	50,849

Facilities acquisition and construction	-	-	651,829	-	-	651,829
Debt service	78,043	-	1,304,037	-	-	1,382,080
Transfers	118,044	-	986,232	-	-	1,104,276
Total expenses	<u>21,019,839</u>	<u>2,037,024</u>	<u>3,056,211</u>	<u>1,301,728</u>	<u>161,869</u>	<u>27,576,671</u>
Revenues over (under) Expenses	<u>\$ 644,387</u>	<u>\$ -</u>	<u>\$ (550,250)</u>	<u>\$ (103,736)</u>	<u>\$ 1,991</u>	<u>\$ (7,608)</u>

**BUDGETARY IMPLICATIONS FOR 2019-20**

In Kentucky, the public school fiscal year is July 1 - June 30; however, federal programs operate on a different fiscal calendar, but are reflected in the district overall budget. By law, the budget must have a minimum 2% contingency. The District anticipates adoption of the working budget in September 2019 well in excess of the minimum. The Board adopted a one percent salary increase for certified and classified workers for the 2019-20 school year. The District does not anticipate any shortfall or contingency issues during the 2019-20 school year, or beyond. Management will continue to be diligent in conservative spending, with a complete focus on what is best for children and the ability to recruit and maintain the very best professional staff afforded to our area.

The Board is looking to improve facilities and safety needs of the District with the increase in contingency reserves. Upgrades for the heating and cooling systems of Russell Primary, Russell McDowell-Intermediate and Russell High schools will be a priority in the coming fiscal period. Telecommunication and security access systems are antiquated throughout the District and will need replacement during 2019-20. There is adequate funding within the contingency to purchase needed improvements without affecting the operations of the District.

Russell Independent has adopted the motto, "Russell Independent Schools, Where Tradition Meets Excellence." We will continue to focus on offering the best for our children and community. This includes safety as a priority, along with educational excellence and opportunities for competition in both academics and athletics.

Questions regarding this report should be directed to M. Sean Horne, Superintendent or to Dennis C. Chambers, CPA, Chief Financial Officer at (606) 836-9679, e-mail at sean.horne@russellind.kyschools.us or dennis.chambers@russellind.kyschools.us, or by mail at 908 Powell Lane, Flatwoods, Kentucky 41139.

**RUSSELL INDEPENDENT SCHOOL DISTRICT**  
**STATEMENT OF NET POSITION**  
**JUNE 30, 2019**

	<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Total</b>
<b>Assets</b>			
Cash and cash equivalents	\$ 4,680,677	\$ 317,174	\$ 4,997,851
Receivables (net of allowances for uncollectibles):			
Property taxes	121,194	-	121,194
Other	49,194	-	49,194
Intergovernmental - federal	134,705	-	134,705
Inventories	-	8,626	8,626
Capital assets, not being depreciated	636,976	-	636,976
Capital assets, being depreciated, net	21,070,022	73,858	21,143,880
Total assets	<u>26,692,768</u>	<u>399,658</u>	<u>27,092,426</u>
<b>Deferred Outflows of Resources</b>			
Deferred savings from refunding bonds	84,203	-	84,203
Deferred outflows - OPEB related	839,996	66,714	906,710
Deferred outflows - pension related	1,116,605	211,489	1,328,094
Total deferred outflows of resources	<u>2,040,804</u>	<u>278,203</u>	<u>2,319,007</u>
<b>Liabilities</b>			
Accounts payable	139,805	625	140,430
Accrued payroll and employee benefits	128,726	-	128,726
Unearned revenue	191,383	-	191,383
Portion due or payable within one year:			
KSBIT payable	22,772	-	22,772
Notes payable	77,867	-	77,867
Bond obligations	870,000	-	870,000
Interest Payable	73,823	-	73,823
Noncurrent liabilities:			
Net OPEB liability	7,575,489	243,774	7,819,263
Net pension liability	5,516,524	1,032,929	6,549,453
KSBIT payable	22,772	-	22,772
Notes payable	390,743	-	390,743
Bond obligations	9,666,789	-	9,666,789
Accrued sick leave	321,487	-	321,487
Total liabilities	<u>24,998,180</u>	<u>1,277,328</u>	<u>26,275,508</u>
<b>Deferred Inflows of Resources</b>			
Deferred inflows - OPEB related	775,318	59,998	835,316
Deferred inflows - pension related	301,934	40,986	342,920
Total deferred inflows of resources	<u>1,077,252</u>	<u>100,984</u>	<u>1,178,236</u>
<b>Net Position</b>			
Net investment in capital assets	10,785,802	73,858	10,859,660
Restricted for:			
Capital projects	299,207	-	299,207
Other purposes	-	(774,309)	(774,309)
Unrestricted	(8,426,869)	-	(8,426,869)
Total net position	<u>\$ 2,658,140</u>	<u>\$ (700,451)</u>	<u>\$ 1,957,689</u>

The accompanying notes to financial statements  
are an integral part of this statement.

RUSSELL INDEPENDENT SCHOOL DISTRICT  
STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED JUNE 30, 2019

Net (Expense) Revenue and  
Changes in Net Position

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Total
<b>Primary government:</b>							
Governmental activities:							
Instruction	\$ 8,283,681	\$ 3,653	\$ 1,247,163	\$ -	\$ (7,032,865)	\$ -	\$ (7,032,865)
Support services:							
Students	543,535	-	36,266	-	(507,269)	-	(507,269)
Instructional staff	1,571,605	-	467,184	-	(1,104,421)	-	(1,104,421)
District administration	714,211	-	-	-	(714,211)	-	(714,211)
School administration	878,232	-	-	-	(878,232)	-	(878,232)
Business and other support services	263,923	-	-	-	(263,923)	-	(263,923)
Operation and maintenance of plant	3,047,954	-	-	-	(3,047,954)	-	(3,047,954)
Student transportation	1,013,959	-	26,381	-	(987,578)	-	(987,578)
Food service operations	44,761	-	-	-	(44,761)	-	(44,761)
Community services	120,515	-	112,361	-	(8,154)	-	(8,154)
Debt service-interest	357,289	-	-	1,071,651	714,362	-	714,362
Total governmental activities	<u>16,839,665</u>	<u>3,653</u>	<u>1,889,355</u>	<u>1,071,651</u>	<u>(13,875,006)</u>	<u>-</u>	<u>(13,875,006)</u>
Business-type activities:							
Food service	1,321,165	376,001	838,834	-	-	(106,330)	(106,330)
Child care fund	144,105	148,278	13,647	-	-	17,820	17,820
Total business-type activities	<u>1,465,270</u>	<u>524,279</u>	<u>852,481</u>	<u>-</u>	<u>-</u>	<u>(88,510)</u>	<u>(88,510)</u>
Total primary government	<u>\$ 18,304,935</u>	<u>\$ 527,932</u>	<u>\$ 2,741,836</u>	<u>\$ 1,071,651</u>	<u>\$ (13,875,006)</u>	<u>\$ (88,510)</u>	<u>\$ (13,963,516)</u>
General revenues:							
Taxes:							
Property taxes, levied for general purposes					\$ 5,844,291	\$ -	\$ 5,844,291
Motor vehicle					604,514	-	604,514
Utilities					874,637	-	874,637
Intergovernmental revenues:							
State					5,960,475	-	5,960,475
Investment earnings					98,494	-	98,494
Gain on sale of assets					71,703	-	71,703
Other local revenues					255,683	-	255,683
Total general revenues					<u>13,709,797</u>	<u>-</u>	<u>13,709,797</u>
Transfers					<u>(7,979)</u>	<u>7,979</u>	<u>-</u>
Change in net position					<u>(173,188)</u>	<u>(80,531)</u>	<u>(253,719)</u>
Net position, June 30, 2018					<u>2,831,328</u>	<u>(619,920)</u>	<u>2,211,408</u>
Net position, June 30, 2019					<u>\$ 2,658,140</u>	<u>\$ (700,451)</u>	<u>\$ 1,957,689</u>

The accompanying notes to financial statements are an integral part of this statement.



RUSSELL INDEPENDENT SCHOOL DISTRICT  
BALANCE SHEET  
GOVERNMENTAL FUNDS  
JUNE 30, 2019

	General Fund	Special Revenue Fund	Other Governmental Funds	Total Governmental Funds
<b>Assets</b>				
Cash and cash equivalents	\$ 4,217,356	\$ 59,237	\$ 404,084	\$ 4,680,677
Receivables (net of allowances for uncollectibles):				
Taxes - current	99,253	-	-	99,253
Taxes - delinquent	21,941	-	-	21,941
Other	18,911	-	30,283	49,194
Intergovernmental - Federal	-	134,705	-	134,705
Total assets	\$ 4,357,461	\$ 193,942	\$ 434,367	\$ 4,985,770
<b>Liabilities and Fund Balances</b>				
<b>Liabilities:</b>				
Accounts payable	\$ 85,295	\$ 2,559	\$ 51,951	\$ 139,805
Accrued payroll and employee benefits	128,726	-	-	128,726
Unearned revenue	-	191,383	-	191,383
Total liabilities	214,021	193,942	51,951	459,914
<b>Fund balances:</b>				
Restricted	-	-	299,207	299,207
Committed	46,675	-	83,209	129,884
Assigned	160,743	-	-	160,743
Unassigned	3,936,022	-	-	3,936,022
Total fund balances	4,143,440	-	382,416	4,525,856
Total liabilities and fund balances	\$ 4,357,461	\$ 193,942	\$ 434,367	\$ 4,985,770

The accompanying notes to financial statements  
are an integral part of this statement.

**RUSSELL INDEPENDENT SCHOOL DISTRICT  
RECONCILIATION OF THE BALANCE SHEET -  
GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION  
JUNE 30, 2019**

Fund balances—total governmental funds \$ 4,525,856

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the governmental funds. 21,706,998

Savings from refunding bonds are not available to pay current period expenditures and therefore, are not reported in the funds. 84,203

Deferred outflows and inflows of resources related to pensions and OPEB plans are applicable to future periods and, therefore, are not reported in the funds. 879,349

Some liabilities, including bonds payable, notes payable and accrued sick leave are not due and payable in the current period and therefore, are not reported in the funds.

Net OPEB liability	(7,575,489)	
Net pension liability	(5,516,524)	
Bonds payable	(10,536,789)	
Notes payable	(468,610)	
KSBIT payable	(45,544)	
Accrued interest payable	(73,823)	
Accrued sick leave	(321,487)	<u>(24,538,266)</u>

Net position of governmental activities \$ 2,658,140

The accompanying notes to financial statements  
are an integral part of this statement.

RUSSELL INDEPENDENT SCHOOL DISTRICT  
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED JUNE 30, 2019

	General Fund	Special Revenue Fund	Other Governmental Funds	Total Governmental Funds
Revenues:				
From local sources:				
Taxes -				
Property	\$ 5,432,839	\$ -	\$ 411,452	\$ 5,844,291
Motor vehicles	604,514	-	-	604,514
Utilities	874,637	-	-	874,637
Tuition and fees	3,653	-	-	3,653
Interest income	98,494	-	-	98,494
Other local revenues	45,567	88,522	121,594	255,683
Intergovernmental - State	14,104,412	814,599	1,071,651	15,990,662
Intergovernmental - Indirect federal	-	1,003,797	-	1,003,797
Intergovernmental - Direct federal	50,591	70,959	-	121,550
Total revenues	<u>21,214,707</u>	<u>1,977,877</u>	<u>1,604,697</u>	<u>24,797,281</u>
Expenditures:				
Current:				
Instruction	12,621,623	1,296,834	59,814	13,978,271
Support services:				
Students	1,011,579	36,266	-	1,047,845
Instructional staff	1,431,034	467,184	33,621	1,931,839
District administration	757,902	-	-	757,902
School administration	1,436,333	-	-	1,436,333
Business and other support services	331,070	-	-	331,070
Operation and maintenance of plant	2,613,928	-	15,599	2,629,527
Student transportation	817,667	26,381	-	844,048
Food service operation	36,807	-	-	36,807
Community services	-	112,361	-	112,361
Facilities acquisition and construction	-	-	379,357	379,357
Debt service	93,328	-	1,306,671	1,399,999
Total expenditures	<u>21,151,271</u>	<u>1,939,026</u>	<u>1,795,062</u>	<u>24,885,359</u>
Excess (deficiency) of revenues over expenditures	<u>63,436</u>	<u>38,851</u>	<u>(190,365)</u>	<u>(88,078)</u>
Other financing sources (uses):				
Proceeds from sale of assets	77,063	-	-	77,063
Transfers in	55,252	47,687	1,232,740	1,335,679
Transfers out	(328,005)	(86,538)	(929,115)	(1,343,658)
Total other financing sources and uses	<u>(195,690)</u>	<u>(38,851)</u>	<u>303,625</u>	<u>69,084</u>
Net change in fund balances	(132,254)	-	113,260	(18,994)
Fund balances, June 30, 2018	<u>4,275,694</u>	<u>-</u>	<u>269,156</u>	<u>4,544,850</u>
Fund balances, June 30, 2019	<u>\$ 4,143,440</u>	<u>\$ -</u>	<u>\$ 382,416</u>	<u>\$ 4,525,856</u>

The accompanying notes to financial statements  
are an integral part of this statement.

**RUSSELL INDEPENDENT SCHOOL DISTRICT  
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS  
TO THE STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED JUNE 30, 2019**

Net change in fund balances - total governmental funds \$ (18,994)

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.

Capital outlay	440,474	
Adjustment to gain on sale of assets	(5,360)	
Depreciation expense	<u>(1,023,027)</u>	(587,913)

Governmental funds report pension contributions as expenditures when paid. However, in the Statement of Activities, pension expense is the cost of benefits earned, adjusted for member contributions, the recognition of changes in deferred outflows and inflows of resources related to pensions and investment experience.

KTRS nonemployer support revenue	(8,194,528)	
KTRS pension and OPEB expense	8,204,297	
CERS contributions	52,860	
CERS pension and OPEB expense	<u>(671,745)</u>	(609,116)

Generally, expenditures recognized in the fund financial statements are limited to only those that use current financial resources, but expenses are recognized in the statement of activities when they are incurred for the following:

Long-term portion of accrued sick leave	125
Interest payable	5,137
Amortization of deferred savings from refunding bonds	(18,122)
Amortization of bond discounts and premiums	3,135

Bond and capital lease payments are recognized as expenditures of current financial resources in the fund financial statements, but are reductions of liabilities in the Statement of Net Position.

	<u>1,052,560</u>
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Change in net position of governmental activities \$ (173,188)

The accompanying notes to financial statements  
are an integral part of this statement.

**RUSSELL INDEPENDENT SCHOOL DISTRICT**  
**STATEMENT OF NET POSITION**  
**PROPRIETARY FUNDS**  
**JUNE 30, 2019**

	Food Service Fund	Child Care Fund	Total Proprietary Funds
	<u>          </u>	<u>          </u>	<u>          </u>
<b>Assets</b>			
Current assets:			
Cash and cash equivalents	\$ 212,965	\$ 104,209	\$ 317,174
Inventories	8,626	-	8,626
Total current assets	<u>221,591</u>	<u>104,209</u>	<u>325,800</u>
Noncurrent assets:			
Capital assets, net of accumulated depreciation	73,858	-	73,858
Total noncurrent assets	<u>73,858</u>	<u>-</u>	<u>73,858</u>
 Total assets	 <u>295,449</u>	 <u>104,209</u>	 <u>399,658</u>
<b>Deferred Outflows of Resources</b>			
Deferred outflows - OPEB related	60,433	6,281	66,714
Deferred outflows - pension related	143,969	67,520	211,489
Total deferred outflows of resources	<u>204,402</u>	<u>73,801</u>	<u>278,203</u>
Total assets and deferred outflows	<u>\$ 499,851</u>	<u>\$ 178,010</u>	<u>\$ 677,861</u>
<b>Liabilities</b>			
Current liabilities:			
Accounts payable	\$ 594	\$ 31	\$ 625
Total current liabilities	<u>594</u>	<u>31</u>	<u>625</u>
Noncurrent liabilities:			
Net OPEB liability	220,824	22,950	243,774
Net pension liability	737,123	295,806	1,032,929
Total liabilities	<u>958,541</u>	<u>318,787</u>	<u>1,277,328</u>
<b>Deferred Inflows of Resources</b>			
Deferred inflows - OPEB related	49,765	10,233	59,998
Deferred inflows - pension related	39,799	1,187	40,986
Total deferred inflows of resources	<u>89,564</u>	<u>11,420</u>	<u>100,984</u>
<b>Net Position</b>			
Invested in capital assets	73,858	-	73,858
Restricted	(622,112)	(152,197)	(774,309)
Total net position	<u>(548,254)</u>	<u>(152,197)</u>	<u>(700,451)</u>
Total liabilities, deferred inflows, and net position	<u>\$ 499,851</u>	<u>\$ 178,010</u>	<u>\$ 677,861</u>

The accompanying notes to financial statements  
are an integral part of this statement.

**RUSSELL INDEPENDENT SCHOOL DISTRICT**  
**STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION**  
**PROPRIETARY FUNDS**  
**FOR THE YEAR ENDED JUNE 30, 2019**

	Food Service Fund	Child Care Fund	Total Proprietary Funds
	<u>          </u>	<u>          </u>	<u>          </u>
Operating revenues:			
Lunchroom sales	\$ 376,001	\$ -	\$ 376,001
Other revenue	-	148,278	148,278
Total operating revenues	<u>376,001</u>	<u>148,278</u>	<u>524,279</u>
Operating expenses:			
Salaries and wages	361,807	81,233	443,040
Employee benefits	235,188	54,751	289,939
Contract services	19,163	934	20,097
Materials and supplies	686,607	7,187	693,794
Depreciation	18,400	-	18,400
Total operating expenses	<u>1,321,165</u>	<u>144,105</u>	<u>1,465,270</u>
Operating income (loss)	<u>(945,164)</u>	<u>4,173</u>	<u>(940,991)</u>
Nonoperating revenues (expenses) :			
Federal grants	669,813	-	669,813
Donated commodities	97,138	-	97,138
State grants	71,883	13,647	85,530
Total nonoperating revenue	<u>838,834</u>	<u>13,647</u>	<u>852,481</u>
Transfers in	12,237	-	12,237
Transfers out	<u>(4,258)</u>	<u>-</u>	<u>(4,258)</u>
Total transfers	<u>7,979</u>	<u>-</u>	<u>7,979</u>
Increase (decrease) in net position	(98,351)	17,820	(80,531)
Net position, June 30, 2018	<u>(449,903)</u>	<u>(170,017)</u>	<u>(619,920)</u>
Net position, June 30, 2019	<u>\$ (548,254)</u>	<u>\$ (152,197)</u>	<u>\$ (700,451)</u>

The accompanying notes to financial statements  
are an integral part of this statement.

**RUSSELL INDEPENDENT SCHOOL DISTRICT  
STATEMENT OF CASH FLOWS  
PROPRIETARY FUNDS  
FOR THE YEAR ENDED JUNE 30, 2019**

	Food Service Fund	Child Care Fund	Total Proprietary Funds
Cash flows from operating activities:			
Cash received from:			
Lunchroom sales	\$ 376,001	\$ -	\$ 376,001
Other operating revenues	-	148,278	148,278
Cash paid to/for:			
Payments to suppliers and providers of goods and services	(597,544)	(8,090)	(605,634)
Payments to employees	(453,289)	(102,732)	(556,021)
Net cash provided by (used for) operating activities	<u>(674,832)</u>	<u>37,456</u>	<u>(637,376)</u>
Cash flows from noncapital financing activities:			
Transfers from other funds	7,979	-	7,979
Governmental grants	680,915	-	680,915
Net cash provided by noncapital financing activities	<u>688,894</u>	<u>-</u>	<u>688,894</u>
Cash flows from capital and related financing activities:			
Purchases of capital assets	(14,799)	-	(14,799)
Net cash used for capital and related financing activities	<u>(14,799)</u>	<u>-</u>	<u>(14,799)</u>
Net increase (decrease) in cash and cash equivalents	(737)	37,456	36,719
Cash and cash equivalents, June 30, 2018	<u>213,702</u>	<u>66,753</u>	<u>280,455</u>
Cash and cash equivalents, June 30, 2019	<u><u>\$ 212,965</u></u>	<u><u>\$ 104,209</u></u>	<u><u>\$ 317,174</u></u>
Reconciliation of operating income (loss) to net cash provided by (used for) operating activities:			
Operating income (loss)	\$ (945,164)	\$ 4,173	\$ (940,991)
Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities:			
Depreciation	18,400	-	18,400
Donated commodities	97,138	-	97,138
On-behalf payments	60,781	13,647	74,428
Net pension adjustment	82,925	19,605	102,530
Change in assets and liabilities:			
Inventories	11,529	-	11,529
Accounts payable	(441)	31	(410)
Net cash provided by (used for) operating activities	<u><u>\$ (674,832)</u></u>	<u><u>\$ 37,456</u></u>	<u><u>\$ (637,376)</u></u>
Non-cash items:			
Donated commodities	\$ 97,138	\$ -	\$ 97,138
On-behalf payments	60,781	13,647	74,428

The accompanying notes to financial statements  
are an integral part of this statement.

**RUSSELL INDEPENDENT SCHOOL DISTRICT  
STATEMENT OF NET POSITION  
FIDUCIARY FUNDS  
JUNE 30, 2019**

	Scholarship Funds	Agency Funds
<b>Assets</b>		
Cash and cash equivalents	\$ 47,852	\$ 113,701
Accounts receivable	-	-
Total assets	\$ 47,852	\$ 113,701
 <b>Liabilities</b>		
Accounts payable	\$ -	\$ -
Due to students	-	113,701
Total liabilities	-	113,701
 <b>Net position held in trust</b>	\$ 47,852	\$ -

The accompanying notes to financial statements  
are an integral part of this statement.



**RUSSELL INDEPENDENT SCHOOL DISTRICT  
STATEMENT OF CHANGES IN NET POSITION  
FIDUCIARY FUNDS  
FOR THE YEAR ENDED JUNE 30, 2019**

	Scholarship Funds
Additions -	
Contributions	\$ 13,550
Interest Income	380
	13,930
Deductions -	
Benefits paid	11,649
	11,649
Change in Net Position	2,281
Net Position June 30, 2018	45,571
Net Position June 30, 2019	\$ 47,852

The accompanying notes to financial statements  
are an integral part of this statement.

**RUSSELL INDEPENDENT SCHOOL DISTRICT**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -**  
**BUDGET AND ACTUAL**  
**GENERAL FUND**  
**FOR THE YEAR ENDED JUNE 30, 2019**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Taxes -				
Property	\$ 5,442,753	\$ 5,329,187	\$ 5,432,839	\$ 103,652
Motor vehicles	575,000	575,000	604,514	29,514
Utilities	850,000	850,000	874,637	24,637
Interest income	12,000	20,000	98,494	78,494
Tuition and fees	3,000	3,000	3,653	653
Other local revenues	7,000	7,000	45,567	38,567
Intergovernmental - State	12,196,065	12,249,444	14,104,412	1,854,968
Intergovernmental - Direct federal	45,000	45,000	50,591	5,591
Total revenues	<u>19,130,818</u>	<u>19,078,631</u>	<u>21,214,707</u>	<u>2,136,076</u>
Expenditures:				
Current:				
Instruction	10,878,168	10,872,192	12,621,623	(1,749,431)
Support services:				
Students	841,186	879,843	1,011,579	(131,736)
Instructional staff	1,444,996	1,511,196	1,431,034	80,162
District administration	1,055,473	922,696	757,902	164,794
School administration	1,307,511	1,360,531	1,436,333	(75,802)
Business and other support services	297,377	299,683	331,070	(31,387)
Operation and maintenance of plant	2,379,342	2,871,595	2,613,928	257,667
Student transportation	745,015	808,016	817,667	(9,651)
Food service operations	35,712	37,428	36,807	621
Community services	22,800	23,151	-	23,151
Contingency	3,760,598	3,244,919	-	3,244,919
Debt service	93,328	93,328	93,328	-
Total expenditures	<u>22,861,506</u>	<u>22,924,578</u>	<u>21,151,271</u>	<u>1,773,307</u>
Excess (deficiency) of revenues over expenditures	<u>(3,730,688)</u>	<u>(3,845,947)</u>	<u>63,436</u>	<u>3,909,383</u>
Other financing sources (uses):				
Proceeds from sale of assets	-	-	77,063	77,063
Transfers in	60,688	60,688	55,252	(5,436)
Transfers out	(60,000)	(310,000)	(328,005)	(18,005)
Total other financing sources and uses	<u>688</u>	<u>(249,312)</u>	<u>(195,690)</u>	<u>53,622</u>
Net change in fund balances	(3,730,000)	(4,095,259)	(132,254)	3,963,005
Fund balances, June 30, 2018	<u>3,730,000</u>	<u>4,095,259</u>	<u>4,275,694</u>	<u>180,435</u>
Fund balances, June 30, 2019	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 4,143,440</u>	<u>\$ 4,143,440</u>

The accompanying notes to financial statements  
are an integral part of this statement.

**RUSSELL INDEPENDENT SCHOOL DISTRICT**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -**  
**BUDGET AND ACTUAL**  
**SPECIAL REVENUE FUND**  
**FOR THE YEAR ENDED JUNE 30, 2019**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with</u>
	<u>Original</u>	<u>Final</u>		<u>Final Budget</u>
Revenues:				
Student Fees	\$ 4,500	\$ 4,500	\$ -	\$ (4,500)
Other local revenues	86,000	86,000	88,522	2,522
Intergovernmental - State	661,429	678,979	814,599	135,620
Intergovernmental - Indirect federal	920,190	979,145	1,003,797	24,652
Intergovernmental - Direct federal	58,250	58,250	70,959	12,709
Total revenues	<u>1,730,369</u>	<u>1,806,874</u>	<u>1,977,877</u>	<u>171,003</u>
Expenditures:				
Current:				
Instruction	1,175,626	1,222,544	1,296,834	(74,290)
Support services:				
Students	56,165	56,165	36,266	19,899
Instructional staff	361,852	391,439	467,184	(75,745)
Operation and maintenance of plant	61,000	61,000	-	61,000
Student transportation	22,601	22,601	26,381	(3,780)
Community services	108,125	108,125	112,361	(4,236)
Total expenditures	<u>1,785,369</u>	<u>1,861,874</u>	<u>1,939,026</u>	<u>(77,152)</u>
Excess (deficiency) of revenues over expenditures	<u>(55,000)</u>	<u>(55,000)</u>	<u>38,851</u>	<u>93,851</u>
Other financing sources (uses):				
Transfers in	55,000	55,000	47,687	(7,313)
Transfers out	-	-	(86,538)	(86,538)
Total other financing sources and uses	<u>55,000</u>	<u>55,000</u>	<u>(38,851)</u>	<u>(93,851)</u>
Net change in fund balances	-	-	-	-
Fund balances, June 30, 2018	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Fund balances, June 30, 2019	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

The accompanying notes to financial statements  
are an integral part of this statement.

**RUSSELL INDEPENDENT SCHOOL DISTRICT**  
**NOTES TO FINANCIAL STATEMENTS**  
**FOR THE YEAR ENDED JUNE 30, 2019**

**(1) REPORTING ENTITY**

The Russell Independent Board of Education (the "Board"), a five member group, is the level of government which has oversight responsibilities over all activities related to public elementary and secondary school education within the jurisdiction of the Russell Independent School District (the "District"). The District receives funding from local, state and Federal government sources and must comply with the commitment requirements of these funding source entities. However, the Board is not included in any other governmental "reporting entity" as defined in Section 2100, Codification of Governmental Accounting and Financial Reporting Standards as Board members are elected by the public and have decision making authority, the power to designate management, the responsibility to develop policies which may influence operations, and primary accountability for fiscal matters.

The Board, for financial reporting purposes, includes all of the funds and account groups relevant to the operation of the Russell Independent School District. The financial statements presented herein do not include funds of groups and organizations, which although associated with the school system, have not originated within the Board itself such as Band Boosters, Parent-Teacher Associations, etc.

The financial statements of the District include those of separately administered organizations that are controlled by or dependent on the Board. Control or dependence is determined on the basis of budget adoption, funding and appointment of the respective governing board.

Based on the foregoing criteria, the financial statements of the following organization are included in the accompanying financial statements.

Russell Independent School District Finance Corporation

On October 30, 1989, the Russell Independent School District Board of Education resolved to authorize the establishment of the Russell Independent School District Finance Corporation (a non-profit, non-stock, public and charitable corporation organized under the School Bond Act and KRS 273 and KRS Section 58.180), as an agency of the Board for financing the costs of school building facilities. The members of the Russell Independent School District Board of Education also comprise the Corporation's Board of Directors.

Copies of component unit reports may be obtained from the District's Finance Office at 908 Powell Lane, Flatwoods, Kentucky 41139.

**(2) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES AND DESCRIPTION OF FUNDS**

The accounting policies of the Russell Independent School District substantially comply with accounting principles generally accepted in the United States and the rules prescribed by the Kentucky Department of Education for local school districts.

Basis of Presentation

The basic financial statements include both government-wide statements and fund financial statements. The government-wide statements focus on the District as a whole, while the fund financial statements focus on major funds. Each presentation provides valuable information that can be analyzed and compared between years and between governments to enhance the usefulness of the information.

Government-wide statements provide information about the primary government (the District). The statements include a statement of net position and a statement of activities. These statements report the financial activities of the overall government, except for fiduciary activities. They also distinguish between the governmental and business-type activities of the District. Governmental activities generally are financed through taxes and intergovernmental revenues. Business-type activities are financed in whole or in part by fees charged to external parties.

The government-wide statements are prepared using the economic resources measurement focus. This is the same approach used in the preparation of the proprietary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the District's governmental activities and segment of its business-type activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. The District does not allocate indirect expenses to programs or functions. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including internally dedicated resources and all taxes, are reported as general revenues, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the District.

Fund financial statements provide information about the District's funds, including fiduciary funds. Separate statements are presented for the governmental, proprietary, and fiduciary fund categories. The emphasis of fund financial statements is on major funds, each displayed in a separate column. All remaining funds are aggregated and reported as nonmajor funds. Fiduciary funds are aggregated and reported by fund type.

The accounting and reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets and current liabilities, and a statement of revenues, expenditures and changes in fund balances, which reports on the changes in net total position. Proprietary funds and fiduciary funds are reported using the economic resources measurement focus. The statement of cash flows provides information about how the District finances and meets the cash flow needs of its proprietary activities.

The District has the following funds:

I. Governmental Fund Types

- (A) The General Fund is the primary operating fund of the District. It accounts for financial resources used for general types of operations. This is a budgeted fund and any unrestricted fund balances are considered as resources available for use. This is a major fund of the District.
- (B) The Special Revenue Fund accounts for proceeds of specific revenue sources (other than expendable trusts or major capital projects) that are legally restricted to disbursements for specified purposes. It includes federal financial programs where unused balances are returned to the grantor at the close of specified project periods as well as the state grant programs. Project accounting is employed to maintain integrity for the various sources of funds. The separate projects of federally-funded grant programs are identified in the Schedule of Expenditures of Federal Awards included in this report. This is a major fund of the District.

- (C) The District Activity Fund accounts for funds raised to support co-curricular and extra-curricular activities.
- (D) Capital Project Funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities and equipment (other than those financed by Proprietary Funds).
  - 1. The Support Education Excellence in Kentucky (SEEK) Capital Outlay Fund receives those funds designated by the state as Capital Outlay Funds and is restricted for use in financing projects identified in the District's facility plan.
  - 2. The Facility Support Program of Kentucky (FSPK) Fund accounts for funds generated by the building tax levy required to participate in the School Facilities Construction Commission's construction funding and state matching funds, where applicable. Funds may be used for projects identified in the District's facility plan.
  - 3. The School Construction Fund accounts for proceeds from sales of bonds and other revenues to be used for authorized construction expenditures.
- (E) The Debt Service Funds are used to account for the accumulation of resources for, and the payment of, general long-term debt principal and interest and related costs; and, for the payment of interest on general obligation notes payable, as required by Kentucky Law.

## II. Proprietary Funds (Enterprise Fund)

- (A) The Food Service Fund is used to account for school food service activities, including the National School Lunch Program, which is conducted in cooperation with the U.S. Department of Agriculture (USDA). Amounts have been recorded for in-kind contribution of commodities from the USDA. The Food Service Fund is a major fund.
- (B) The Child Care Fund is used to account for after school child care and preschool activities. This is listed as a major fund due to the nature of the activity.

## III. Fiduciary Fund Types

The Scholarship Funds provide funding for students' higher education in accordance with the terms or conditions specified by the donors.

The Agency Funds account for activities of student groups and other types of activities requiring clearing accounts. These funds are accounted for in accordance with *Uniform Program of Accounting for School Activity Funds*.

## Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported in the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Government funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting.

Revenues - Exchange and Non-exchange Transactions - Revenues resulting from exchange transactions, in which each party receives essentially equal value, are recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenues are recorded in the fiscal year in which the resources are measurable and available. Available means that the resources will be collected within

the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of the fiscal year-end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenues from nonexchange transactions must also be available before they can be recognized.

Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied. Grants and entitlements received before the eligibility requirements are met are recorded as deferred revenue.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as needed.

On the accrual basis of accounting, expenses are recognized at the time they are incurred. The fair value of donated commodities used during the year is reported in the statement of revenues, expenses, and changes in net position as an expense with a like amount reported as donated commodities revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditure) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of costs, such as depreciation, are not recognized in governmental funds.

### Property Taxes

Property taxes collected are recorded as revenues in the fund for which they were levied. The District's ad valorem property tax is levied each October 1 on the assessed value listed as of the prior January 1 for all real and business personal property located in the District. The assessed value of property upon which the levy for the 2019 fiscal year was based was \$822,904,813.

The property tax rates assessed for the year ended June 30, 2019 to finance General Fund operations were \$.824 per \$100 valuation for real property, \$.824 per \$100 valuation on tangible property, and \$.504 per \$100 valuation for motor vehicles.

The District levies a utilities gross receipts tax in the amount of 3% of the gross receipts derived from the furnishings, within the District of telegraphic communications services, cablevision services, electric power, water and gas.

Taxes are due on October 1 and become delinquent by February 1 following the October 1 levy date. Current tax collections for the year ended June 30, 2019 were 95.05% of the tax levy for real and tangible personal property.

### Cash and Cash Equivalents

The Board considers demand deposits, money market funds, and other investments with an original maturity of three months or less, to be cash equivalents.

### Inventories

Supplies and materials are charged to expenditures when purchased with the exception of the Proprietary Fund, which records inventory using the accrual basis of accounting. Inventories are stated at the lower of cost or market, on the first-in, first-out basis.

### Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated fixed assets are recorded at their fair market values as of the date received. The District maintains a capitalization threshold of five thousand dollars. The District does not possess any infrastructure. Improvements are capitalized; the cost of normal maintenance and repairs that do not add to the value of the asset or materially extend an assets life are not.

All reported capital assets, other than land, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives for both general capital assets and proprietary fund assets:

<u>Description</u>	<u>Governmental Activities Estimated Lives</u>
Buildings and improvements	25-50 years
Land improvements	20 years
Technology equipment	5 years
Vehicles	5-10 years
Food service equipment	5-12 years
Other general equipment	10 years

### Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as interfund receivables/payables. These amounts are eliminated in the governmental and business-type activities columns of the statements of net position, except for the net residual amounts due between governmental and business-type activities, which are presented as internal balances.

### Budgetary Process

Once the budget is approved, it can be amended. Amendments are presented to the Board at their regular meetings. Such amendments are made before the fact, are reflected in the official minutes of the Board, and are not made after fiscal year-end as dictated by law.

Each budget is prepared and controlled by the budget coordinator at the revenue and expenditure function/object level. All budget appropriations lapse at year-end.

### Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements. In general, payables



and accrued liabilities that will be paid from governmental funds are reported on the governmental fund financial statements regardless of whether they will be liquidated with current resources. However, claims and judgments, the noncurrent portion of capital leases, accumulated sick leave, contractually required pension contributions and special termination benefits that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they will be paid with current, expendable, available financial resources. In general, all payments made within sixty days after year-end are considered to have been made with current available financial resources. Bonds and other long-term obligations that will be paid from governmental funds are not recognized as a liability in the fund financial statements until due.

### Fund Balance Reserves

The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

- Nonspendable fund balance - amounts that are not in a spendable form (such as inventory) or are required to be maintained intact;
- Restricted fund balance - amounts constrained to specific purposes by their providers (such as grantors, bondholders and higher levels of government), through constitutional provisions, or by enabling legislation;
- Committed fund balance - amounts constrained to specific purposes by the District itself, using its decision-making authority; to be reported as committed, amounts cannot be used for any other purpose unless the District takes the action to remove or change the constraint;
- Assigned fund balance - amounts the District intends to use for a specific purpose (such as encumbrances); intent can be expressed by the District or by an official or body to which the District delegates the authority;
- Unassigned fund balance - amounts that are available for any purpose; unassigned amounts are reported only in the General Fund.

When restricted, committed, assigned and unassigned resources are available for use, it is the District's policy to use restricted, committed and assigned resources first, then unassigned resources as they are needed.

### Net Position

Net position represents the difference between assets and liabilities. Net position invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

### Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the District, those revenues are primarily charges for meals provided by the various schools. All other revenues are nonoperating revenues. Operating expenses can be tied specifically to the production of the goods and services, such as materials and labor and direct overhead. All other expenses are nonoperating.

### Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular

expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

#### Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect reported amounts of assets, liabilities, fund balances, and disclosure of contingent assets and liabilities at the date of the basic financial statements, and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

#### Bond Issuance Costs

Debt issuance costs are expensed in the period they are incurred.

#### Deferred Inflows and Outflows of Resources

In addition to assets, the Statement of Financial Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. In addition to liabilities, the Statement of Financial Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

#### Pension

For purposes of measuring the net pension liability, deferred outflows of resources, and deferred inflows of resources related to pensions, and pension expense, information about the pension plan's fiduciary net position and additions to/deductions from the plan's fiduciary net position have been determined on the same basis as they are reported by the plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### Postemployment Benefits Other Than Pensions (OPEB)

For purposes of measuring the liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the OPEB plan's fiduciary net position and additions to/deductions from the plans' fiduciary net position have been determined on the same basis as they are reported by plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest-earning investment contracts that have a maturity at the time of purchase of one year or less, which are reported at cost.

#### Recent Accounting Pronouncements

In February 2017, the GASB issued Statement No. 84, *Fiduciary Activities* ("GASB 84"). GASB 84 establishes criteria for identifying fiduciary activities of all state and local governments. Generally, the focus of the criteria relates to (1) whether a government is controlling the assets of the fiduciary activity, and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and post-employment benefit arrangements that are fiduciary activities. Additionally, GASB 84 describes four fiduciary funds that should be reported, if applicable: (1) pension (and other employee benefit) trust funds, (2) investment trust funds, (3) private-purpose trust funds, and (4) custodial funds. Custodial funds generally should report fiduciary activities that are not held in a trust, or an equivalent arrangement, that meets specific criteria. Finally, it provides for recognition of a liability to the beneficiaries in a fiduciary fund when an event has occurred that compels the government to disburse fiduciary resources.

GASB 84 will be effective for the District beginning with its year ending June 30, 2020. Management is currently evaluating the impact of this Statement on its financial statements.

In June 2017, the GASB issued Statement No. 87, *Leases* (“GASB 87”), which establishes standards of accounting and financial reporting for leases by lessees and lessors. GASB 87 (1) increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract; and (2) establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Additionally, under GASB 87, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. GASB 87 will be effective for the District beginning with its year ending June 30, 2021 and will be applied retroactively by restating financial statements. Management is currently evaluating the impact of this Statement on its financial statements.

In April 2018, the GASB issued Statement No. 88, *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements* (“GASB 88”), which seeks to improve the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements, while providing financial statement users with additional essential information concerning debt. In particular, GASB 88 defines debt for purposes of disclosure in notes to financial statements as a liability that arises from a contractual obligation to pay cash (or other assets that may be used in lieu of cash) in one or more payments to settle an amount that is fixed at the date that the contractual obligation is established, and it clarifies which liabilities governments should include when disclosing information related to debt. Furthermore, this Statement requires that additional essential information related to debt be disclosed in notes to financial statements, including (1) unused lines of credit; (2) assets pledged as collateral for the debt; and (3) terms specified in debt agreements related to significant events of default with finance-related consequences, significant termination events with finance-related consequences, and significant subjective acceleration clauses. GASB 88 was effective for the District beginning with its year ending June 30, 2019. The adoption of this standard did not have a material effect on the District’s financial statements.

In June 2018, the GASB issued Statement No. 89, *Accounting for Interest Cost Incurred before the End of a Construction Period* (“GASB 89”), which seeks to (1) enhance the relevance and comparability of information concerning capital assets and the cost of borrowing for a reporting period, and (2) simplify accounting for interest cost incurred during the period of construction. In particular, GASB 89 establishes accounting requirements for interest cost incurred before the end of a construction period. This Statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus, and, thus, interest cost incurred before the end of a construction period will not be included in the historical cost of a capital asset reported in a business-type activity or enterprise fund. GASB 89 will be effective for the District beginning with its year ending June 30, 2021. Management is currently evaluating the impact of this Statement on its financial statements.

### **(3) CAPITAL ASSETS**

Capital asset activity for the fiscal year ended June 30, 2019, was as follows:

<u>Governmental Activities</u>	<u>June 30, 2018</u>	<u>Additions</u>	<u>Deductions</u>	<u>June 30, 2019</u>
Land	\$ 460,688	\$ -	\$ -	\$ 460,688
Land improvements	3,170,864	-	-	3,170,864
Buildings and improvements	30,871,077	225,722	(106,000)	30,990,799
Technology equipment	2,609,675	12,500	-	2,622,175
General equipment	977,383	25,964	-	1,003,347

Vehicles	2,252,774	-	-	2,252,774
Construction in progress	-	176,288	-	176,288
Totals at historical cost	<u>40,342,461</u>	<u>440,474</u>	<u>(106,000)</u>	<u>40,676,935</u>
Less: accumulated depreciation -				
Land improvements	(1,730,021)	(84,514)	-	(1,814,535)
Buildings and improvements	(11,741,689)	(684,246)	100,640	(12,325,295)
Technology equipment	(2,221,864)	(115,254)	-	(2,337,118)
Vehicles	(1,703,806)	(85,138)	-	(1,788,944)
General equipment	(650,170)	(53,875)	-	(704,045)
Total accumulated depreciation	<u>(18,047,550)</u>	<u>(1,023,027)</u>	<u>100,640</u>	<u>(18,969,937)</u>
Governmental Activities				
Capital Assets-Net	<u>\$ 22,294,911</u>	<u>\$ (582,553)</u>	<u>\$ (5,360)</u>	<u>\$ 21,706,998</u>
Business-Type Activities				
Food service land improvements	\$ 2,350	\$ -	\$ -	\$ 2,350
Food service equipment	603,116	14,799	-	617,915
Technology equipment	27,248	-	-	27,248
Totals at historical cost	<u>632,714</u>	<u>14,799</u>	<u>-</u>	<u>647,513</u>
Less: accumulated depreciation -				
Land improvements	(1,536)	(118)	-	(1,654)
Equipment	(526,471)	(18,282)	-	(544,753)
Technology equipment	(27,248)	-	-	(27,248)
Total accumulated depreciation	<u>(555,255)</u>	<u>(18,400)</u>	<u>-</u>	<u>(573,655)</u>
Business-Type Activities				
Capital Assets-Net	<u>\$ 77,459</u>	<u>\$ (3,601)</u>	<u>\$ -</u>	<u>\$ 73,858</u>

Depreciation expense is allocated to governmental functions as follows:

Instruction	\$ 599,388
District administration	53,469
School administration	12,946
Plant operation and maintenance	272,796
Student transportation	84,428
	<u>\$ 1,023,027</u>

#### (4) RETIREMENT PLANS

##### Kentucky Teachers Retirement System

*Plan description:* Teaching-certified employees of the Kentucky School District are provided pensions through the Teachers' Retirement System of the State of Kentucky (KTRS), a cost-sharing multiple-employer defined benefit pension plan with a special funding situation established to provide retirement annuity plan coverage for local school districts and other public educational agencies in the state. KTRS was created by the 1938 General Assembly and is governed by Chapter 161 Section 220 through Chapter 161 Section 990 of the Kentucky Revised Statutes (KRS). KTRS is a blended component unit of the Commonwealth of Kentucky and therefore is included in the Commonwealth's financial statements. KTRS issues a publicly available financial report that can be obtained at [http://www.ktrs.ky.gov/05\\_publications/index.htm](http://www.ktrs.ky.gov/05_publications/index.htm).

*Benefits provided:* For members who have established an account in a retirement system administered by the Commonwealth prior to July 1, 2008, members become vested when they complete five (5) years of credited service. To qualify for monthly retirement benefits, payable for life, members must either:

1. Attain age fifty-five (55) and complete five (5) years of Kentucky service, or
2. Complete 27 years of Kentucky service.

Participants that retire before age 60 with less than 27 years of service receive reduced retirement benefits. Non-university members with an account established prior to July 1, 2002 receive monthly payments equal to two (2) percent (service prior to July 1, 1983) and two and one-half (2.5) percent (service after July 1, 1983) of their final average salaries for each year of credited service. New members (including second retirement accounts) after July 1, 2002 will receive monthly benefits equal to 2% of their final average salary for each year of service if, upon retirement, their total service is less than ten years. New members after July 1, 2002 who retire with ten or more years of total service will receive monthly benefits equal to 2.5% of their final average salary for each year of service, including the first ten years. In addition, members who retire July 1, 2004 and later with more than 30 years of service will have their multiplier increased for all years over 30 from 2.5% to 3.0% to be used in their benefit calculation. Effective July 1, 2008, the KTRS has been amended to change the benefit structure for members hired on or after that date.

Final average salary is defined as the member's five (5) highest annual salaries for those with less than 27 years of service. Members at least age 55 with 27 or more years of service may use their three (3) highest annual salaries to compute the final average salary. KTRS also provides disability benefits for vested members at the rate of sixty (60) percent of the final average salary. A life insurance benefit, payable upon the death of a member, is \$2,000 for active contributing members and \$5,000 for retired or disabled members.

Cost of living increases are one and one-half (1.5) percent annually. Additional ad hoc increases and any other benefit amendments must be authorized by the General Assembly.

*Contributions:* Contribution rates are established by Kentucky Revised Statutes (KRS). Non-university members are required to contribute 12.855% of their salaries to the System. University members are required to contribute 10.400% of their salaries. KRS 161.580 allows each university to reduce the contribution of its members by 2.215%; therefore, university members contribute 8.185% of their salary to KTRS.

The Commonwealth of Kentucky, as a non-employer contributing entity, pays matching contributions in the amount of 13.105% of salaries for local school district and regional cooperative employees hired before July 1, 2008 and 14.105% for those hired after July 1, 2008. University employers contribute 15.865% of salaries of members. For local school district and regional cooperative members whose salaries are federally funded, the employer contributes 16.105% of salaries. If an employee leaves covered employment before accumulating five (5) years of credited service, accumulated employee pension contributions plus interest are refunded to the employee upon the member's request.

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to KTRS**

At June 30, 2019, the District did not report a liability for its proportionate share of the net pension liability because the Commonwealth of Kentucky provides the pension support directly to KTRS on behalf of the District. The amount recognized by the District as its proportionate share of the net pension liability, the related State support, and the total portion of the net pension liability that was associated with the District were as follows:

District's proportionate share of the net Pension liability	\$ -
Commonwealth's proportionate share of the Net Pension liability associated with the District	42,949,853
	\$ 42,949,853

The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2017. An expected total pension liability as of June 30, 2018 was determined using standard roll-forward techniques. The District's proportion of the net pension liability was based on the actual liability of the employees and former employees relative to the total liability of the Commonwealth as determined by the actuary. At June 30, 2018, the District's proportion was 0.3280%.

For the year ended June 30, 2018, the District recognized pension expense of \$(5,188,957) and revenue of \$(5,188,957) for support provided by the State.

*Actuarial Methods and Assumptions:* The total pension liability was determined by applying procedures to the actuarial valuation as of June 30, 2017. The financial reporting actuarial valuation as of June 30, 2018, used the following actuarial methods and assumptions:

Valuation Date	June 30, 2017
Measurement Date	June 30, 2018
Actuarial Cost Method	Entry Age Normal
Amortization Method	Level percentage of payroll, closed
Remaining Amortization Period	30 years
Asset Valuation Method	5-year smoothed market
Single Equivalent Interest Rate	7.50%
Municipal Bond Index Rate	3.89%
Inflation	3.0%
Salary Increase	3.5-7.3%, including inflation
Investment Rate of Return	7.5%, net of pension plan investment expense, including inflation
Post-retirement Benefit Increases	1.50% annually

The following change of assumptions were adopted by the Board of Trustees and reflected in the liability measurement as of June 30, 2018:

- Increased the Single Equivalent Interest rate (SEIR) from 4.49% to 7.50%

Mortality rates were based on the RP-2000 Combined Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on a projection of Scale BB to 2025, set forward two years for males and one year for females.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the period July 1, 2010 – June 30, 2015 adopted by the Board on November 19, 2016.

The long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target allocation and best estimates of arithmetic real rates of return for each major asset class, as provided by KTRS's investment consultant, are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
U.S. Equity	40.0%	4.2%
International Equity	22.0%	5.2%
Fixed Income	15.0%	1.2%
Other Additional Categories*	8.0%	3.3%
Real Estate	6.0%	3.8%
Private Equity	7.0%	6.3%
Cash (LIBOR)	2.0%	0.9%
	<u>100.0%</u>	

\*Includes Hedge Funds, High Yield and Non-US Developed Bonds.

*Discount Rate:* The discount rate used to measure the total pension liability as of the Measurement Date was 7.50%. The projection of cash flows used to determine the discount rate assumed that Plan member contributions will be made at the current contribution rates and that Employer contributions will be made at the Actuarially Determined Contribution rates, adjusted by 95%, for all fiscal years in the future. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The change in the discount rate from the 4.49% used in the 2017 disclosure reports is considered a change in actuarial assumptions or other inputs under GASB 68.

The following table presents the net pension liability of the Commonwealth associated with the District, calculated using the discount rate of 7.50%, as well as what the Commonwealth's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.50%) or 1-percentage-point higher (8.50%) than the current rate:

	<u>1% Decrease (6.50%)</u>	<u>Current discount rate (7.50%)</u>	<u>1% Increase (8.50%)</u>
Commonwealth's proportionate share of the Net Pension liability associated with the District	\$ 57,713,000	\$ 42,949,853	\$ 34,348,000

*Pension plan fiduciary net position:* Detailed information about the pension plan's fiduciary net position is available in the separately issued KTRS financial report which is publically available at <http://www.ktrs.ky.gov/>.

#### County Employees Retirement System

*Plan description:* Substantially all full-time classified employees of the District participate in the County Employees Retirement System ("CERS"). CERS is a cost-sharing, multiple-employer, defined benefit pension plan administered by the Kentucky General Assembly. The plan covers substantially all regular full-time members employed in non-hazardous duty positions of each county and school board, and any additional eligible local agencies electing to participate in the plan. The plan provides for retirement, disability and death benefits to plan members.

CERS issues a publicly available financial report included in the Kentucky Retirement Systems Annual Report that includes financial statements and the required supplementary information for CERS. That report may be obtained by writing to Kentucky Retirement Systems, Perimeter Park West, 1260 Louisville Road, Frankfort, Kentucky, 40601, or by calling (502) 564-4646 or at <https://kyret.ky.gov>.

*Benefits provided:* Benefits under the plan will vary based on final compensation, years of service and other factors as fully described in the plan documents.

*Contributions:* Funding for CERS is provided by members, who contribute 5.00% (6.00% for employees hired after September 1, 2008) of their salary through payroll deductions, and by employers of members. For the year ending June 30, 2019, employers were required to contribute 21.48% (16.22% - pension, 5.26% insurance) of the member's salary. During the year ending June 30, 2019, the District contributed \$435,413 to the CERS pension plan. The contribution requirements of CERS are established and may be amended by the CERS Board of Trustees.

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to CERS**

At June 30, 2019, the District reported a liability for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2018. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2016. An expected total pension liability as of June 30, 2018 was determined using standard roll-forward techniques. The District's proportion of the net pension liability was based on contributions to CERS during the fiscal year ended June 30, 2018. At June 30 2018, the District's proportion was 0.107539%.

For the year ended June 30, 2019, the District recognized pension expense of approximately \$1,088,000. At June 30, 2019, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 213,625	\$ 95,870
Changes of assumptions	640,072	-
Net difference between projected and Actual earnings on investments	-	78,532
Changes in proportion and differences between District contributions and proportionate share of contributions	38,984	168,518
District contributions subsequent to the measurement date	435,413	-
	<u>\$ 1,328,094</u>	<u>\$ 342,920</u>

The \$435,413 reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2020.

Deferred outflows and inflows related to differences between projected and actual earnings on plan investments are netted and amortized over a closed five year period. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions are amortized over the average service life of all members. These will be recognized in pension expense as follows:

<u>Year</u>	
2020	\$ 493,704
2021	195,584
2022	(104,374)
2023	(35,153)
	<u>\$ 549,761</u>



*Actuarial Methods and Assumptions:* The total pension liability for CERS was determined by applying procedures to the actuarial valuation as of June 30, 2016. The financial reporting actuarial valuation as of June 30, 2018, used the following actuarial methods and assumptions:

Valuation Date	June 30, 2016
Measurement Date	June 30, 2018
Experience Study	July 1, 2008 - June 30, 2013
Actuarial Cost Method	Entry Age Normal
Amortization Method	Level percentage of payroll
Remaining Amortization Period	26 years, closed
Asset Valuation Method	5-year smoothed market
Payroll Growth	2.00%
Inflation	2.30%
Salary Increase	3.05%, average
Investment Rate of Return	6.25%, net of pension plan investment expense, including inflation

There have been no changes in actuarial assumptions since June 30, 2017. However, during the 2018 legislative session, House Bill 185 was enacted, which updated the benefit provisions for active members who die in the line of duty. Benefits paid to the spouses of deceased members have been increased from 25% of the member's final rate of pay to 75% of the member's average pay. If the member does not have a surviving spouse, benefits paid to surviving dependent children have been increased from 10% of the member's final pay rate to 50% of average pay for one child, 65% of average pay for two children, or 75% of average pay for three children. The Total Pension Liability as of June 30, 2018 is determined using these updated benefit provisions.

The mortality table used for active members is RP-2000 Combined Mortality Table projected with Scale BB to 2013 (multiplied by 50% for males and 30% for females). For healthy retired members and beneficiaries, the mortality table used is the RP-2000 Combined Mortality Table projected with Scale BB to 2013 (set back one year for females). For disabled members, the RP-2000 Combined Disabled Mortality Table projected with Scale BB to 2013 (set back 4 years for males) is used for the period after disability retirement.

The long-term expected rate of return was determined by using a building-block method in which best-estimate ranges of expected future real rate of returns are developed for each asset class. The ranges are combined by weighting the expected future real rate of return by the target asset allocation percentage. The target allocation and best estimates of arithmetic real rate of return for each major asset class are summarized in the below tables.

The target allocation and best estimates of arithmetic real rates of return for each major asset class, as provided by CERS's investment consultant, are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
US Equity	17.50%	
US Large Cap	5.00%	4.50%
US Mid Cap	6.00%	4.50%
US Small Cap	6.50%	5.50%
Non US Equity	17.50%	
International Developed	12.50%	6.50%
Emerging Markets	5.00%	7.25%
Global Bonds	4.00%	3.00%
Credit Fixed	24.00%	
Global IG Credit	2.00%	3.75%
High Yield	7.00%	5.50%
EMD	5.00%	6.00%
Illiquid Private	10.00%	8.50%
Private Equity	10.00%	6.50%
Real Estate	5.00%	9.00%
Absolute Return	10.00%	5.00%
Real Return	10.00%	7.00%
Cash	2.00%	1.50%
Total	<u>100.00%</u>	6.09%

*\*Long-Term Expected Real Rates of Return may vary by plans depending on the risk tolerance of the plan*

*Discount Rate:* The discount rate used to measure the total pension liability was 6.25%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at statutory contribution rates. Projected inflows from investment earnings were calculated using the long-term assumed investment return of 6.25%. The long-term assumed investment rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

*Sensitivity of the District's proportionate share of the net pension liability to changes in the discount rate:* The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 6.25%, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.25%) or 1-percentage-point higher (7.25%) than the current rate:

	<u>1% Decrease (5.25%)</u>	<u>Current discount rate (6.25%)</u>	<u>1% Increase (7.25%)</u>
District's proportionate share of the net pension liability	\$ 8,245,000	\$ 6,549,453	\$ 5,129,000

*Pension plan fiduciary net position:* Detailed information about the pension plan's fiduciary net position is available in the separately issued CERS financial report which is publically available at <https://kyret.ky.gov>.

*Payables to the pension plan:* At June 30, 2019, there were no payables to CERS.

## (5) OTHER POSTEMPLOYMENT BENEFIT (“OPEB”) PLANS

### Kentucky Teachers Retirement System OPEB Plans

Teaching-certified employees of the District are provided OPEBs through the Teachers’ Retirement System of the State of Kentucky (TRS)—a cost-sharing multiple-employer defined benefit OPEB plan with a special funding situation established to provide retirement annuity plan coverage for local school districts and other public educational agencies in the state. TRS was created by the 1938 General Assembly and is governed by Chapter 161 Section 220 through Chapter 161 Section 990 of the Kentucky Revised Statutes (KRS). TRS is a blended component unit of the Commonwealth of Kentucky and therefore is included in the Commonwealth’s financial statements. TRS issues a publicly available financial report that can be obtained at <https://trs.ky.gov/financial-reports-information>.

The state reports a liability, deferred outflows of resources and deferred inflows of resources, and expense as a result of its statutory requirement to contribute to the TRS Medical Insurance and Life Insurance Plans. The following information is about the TRS plans:

#### **Medical Insurance Plan**

*Plan description* - In addition to the OPEB benefits described above, Kentucky Revised Statute 161.675 requires TRS to provide post-employment healthcare benefits to eligible members and dependents. The TRS Medical Insurance benefit is a cost-sharing multiple employer defined benefit plan with a special funding situation. Changes made to the medical plan may be made by the TRS Board of Trustees, the Kentucky Department of Employee Insurance and the General Assembly.

*Benefits provided* - To be eligible for medical benefits, the member must have retired either for service or disability. The TRS Medical Insurance Fund offers coverage to members under the age of 65 through the Kentucky Employees Health Plan administered by the Kentucky Department of Employee Insurance. TRS retired members are given a supplement to be used for payment of their health insurance premium. The amount of the member’s supplement is based on a contribution supplement table approved by the TRS Board of Trustees. The retired member pays premiums in excess of the monthly supplement. Once retired members and eligible spouses attain age 65 and are Medicare eligible, coverage is obtained through the TRS Medicare Eligible Health Plan.

*Contributions* - In order to fund the post-retirement healthcare benefit, seven and one-half percent (7.50%) of the gross annual payroll of members is contributed. Three and three quarters percent (3.75%) is paid by member contributions and three quarters percent (.75%) from state appropriation and three percent (3.00%) from the employer. The state contributes the net cost of health insurance premiums for members who retired on or after July 1, 2010 who are in the non-Medicare eligible group. Also, the premiums collected from retirees as described in the plan description and investment interest help meet the medical expenses of the plan.

#### **OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to KTRS Medical Insurance Plan**

At June 30, 2019, the District reported a liability of \$11,003,000 for its proportionate share of the collective net OPEB liability that reflected a reduction for state OPEB support provided to the District. The collective net OPEB liability was measured as of June 30, 2018. The total OPEB liability used to calculate the net OPEB liability was based on an actuarial valuation as of June 30, 2017. An expected total OPEB liability as of June 30, 2018 was determined using standard roll-forward techniques. The total OPEB liability used to calculate the collective net OPEB liability was based on a projection of the District’s long-term share of contributions to the OPEB plan relative to the

projected contributions of all participating employers, actuarially determined. At June 30, 2018, the District's proportion was 0.31714%.

The amount recognized by the District as its proportionate share of the OPEB liability, the related State support, and the total portion of the net OPEB liability that was associated with the District were as follows:

District's proportionate share of the net OPEB liability	\$ 5,910,000
Commonwealth's proportionate share of the Net OPEB liability associated with the District	<u>5,093,000</u>
	<u>\$ 11,003,000</u>

For the year ended June 30, 2019, the District recognized OPEB expense of \$648,000 and revenue of \$356,000 for support provided by the State. At June 30, 2019, the District reported deferred outflows of resources and deferred inflows of resources related to OPEBs from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ -	\$ 24,000
Changes of assumptions	81,000	-
Net difference between projected and actual earnings on investments	-	303,000
Changes in proportion and differences between District contributions and proportionate share of contributions	-	76,000
District contributions subsequent to the measurement date	<u>303,201</u>	<u>-</u>
	<u>\$ 384,201</u>	<u>\$ 403,000</u>

Of the total amount reported as deferred outflows of resources related to OPEB, \$303,201 resulting from District contributions subsequent to the measurement date and before the end of the fiscal year will be included as a reduction of the collective net OPEB liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in the District's OPEB expense as follows:

<u>Year</u>	
2020	\$ (63,000)
2021	(63,000)
2022	(63,000)
2023	(53,000)
2024	(55,000)
Thereafter	<u>(25,000)</u>
	<u>\$ (322,000)</u>

*Actuarial methods and assumptions* – The total OPEB liability was determined by applying procedures to the actuarial valuation as of June 30, 2017. The financial reporting actuarial valuation as of June 30, 2018, used the following actuarial methods and assumptions:

Valuation Date	June 30, 2017
Measurement Date	June 30, 2018
Investment rate of return	8.00%, net of OPEB plan investment expense, including inflation.
Projected salary increases	3.50 – 7.20%, including inflation
Inflation rate	3.00%
Real Wage Growth	0.50%
Wage Inflation	3.50%
Healthcare cost trend rates	
Under 65	7.75% for FY 2018 decreasing to an ultimate rate of 5.00% by FY 2024
Ages 65 and Older	5.75% for FY 2018 decreasing to an ultimate rate of 5.00% by FY 2021
Medicare Part B Premiums	0.00% for FY 2018 with an ultimate rate of 5.00% by 2030
Municipal Bond Index Rate	3.89%
Discount Rate	8.00%
Single Equivalent Interest Rate	8.00%, net of OPEB plan investment expense, including inflation.

Mortality rates were based on the RP-2000 Combined Mortality Table projected to 2025 with projection scale BB and set forward two years for males and one year for females is used for the period after service retirement and for dependent beneficiaries. The RP-2000 Disabled Mortality Table set forward two years for males and seven years for females is used for the period after disability retirement.

The remaining actuarial assumptions (e.g. initial per capita costs, health care cost trends, rate of plan participation, rates of plan election, etc.) used in the June 30, 2017 valuation were based on a review of recent plan experience done concurrently with the June 30, 2015 valuation.

The long-term expected rate of return on OPEB plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target allocation and best estimates of arithmetic real rates of return for each major asset class, as provided by TRS's investment consultant, are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>30 year Expected Geometric Real Rate of Return</u>
Global Equity	58.0%	4.6%
Fixed Income	9.0%	1.2%
Real Estate	5.5%	3.8%
Private Equity	6.5%	6.3%
Other Additional Categories	20.0%	3.3%
Cash (LIBOR)	1.0%	0.9%
	<u>100.0%</u>	

*\*Modeled as 50% High Yield and 50% Bank Loans.*

*Discount rate* - The discount rate used to measure the total OPEB liability was 8.00%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rates and the employer contributions will be made at statutorily required rates. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

The following table presents the District's and Commonwealth's proportionate share of the collective net OPEB liability of the System, calculated using the discount rate of 8.00%, as well as what the District's and Commonwealth's proportionate share of the collective net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (7.00%) or 1-percentage-point higher (9.00%) than the current rate:

	<u>1% Decrease (7.00%)</u>	<u>Current discount rate (8.00%)</u>	<u>1% Increase (9.00%)</u>
District's proportionate share of the net OPEB liability	\$ 6,931,000	\$ 5,910,000	\$ 5,060,000
Commonwealth's proportionate share of the net OPEB liability associated with the District	<u>5,973,000</u>	<u>5,093,000</u>	<u>4,361,000</u>
Total	<u>\$ 12,904,000</u>	<u>\$ 11,003,000</u>	<u>\$ 9,421,000</u>

*Sensitivity of the District's and Commonwealth's proportionate share of the collective net OPEB liability to changes in the healthcare cost trend rates* - The following presents the District's and Commonwealth's proportionate share of the collective net OPEB liability, as well as what the District's and Commonwealth's proportionate share of the collective net OPEB liability would be if it were calculated using healthcare cost trend rates that were 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	<u>1% Decrease</u>	<u>Current trend rate</u>	<u>1% Increase</u>
District's proportionate share of the net OPEB liability	\$ 4,901,000	\$ 5,910,000	\$ 7,156,000
Commonwealth's proportionate share of the liability associated with the District	<u>4,224,000</u>	<u>5,093,000</u>	<u>6,167,000</u>
Total	<u>\$ 9,125,000</u>	<u>\$ 11,003,000</u>	<u>\$ 13,323,000</u>

*OPEB plan fiduciary net position* - Detailed information about the OPEB plan's fiduciary net position is available in the separately issued TRS financial report.

## **Life Insurance Plan**

*Plan description - Life Insurance Plan* - TRS administers the life insurance plan as provided by Kentucky Revised Statute 161.655 to eligible active and retired members. The TRS Life Insurance benefit is a cost-sharing multiple employer defined benefit plan with a special funding situation. Changes made to the life insurance plan may be made by the TRS Board of Trustees and the General Assembly.

*Benefits provided* - TRS provides a life insurance benefit of five thousand dollars payable for members who retire based on service or disability. TRS provides a life insurance benefit of two thousand dollars payable for its active contributing members. The life insurance benefit is payable upon the death of the member to the member's estate or to a party designated by the member.

*Contributions* - In order to fund the post-retirement life insurance benefit, three hundredths of one percent (.03%) of the gross annual payroll of members is contributed by the state.

**OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to KTRS Life Insurance Plan**

At June 30, 2019, the District did not report a liability for its proportionate share of the collective net OPEB liability for life insurance benefits because the State of Kentucky provides the OPEB support directly to TRS on behalf of the District. The amount recognized by the District as its proportionate share of the OPEB liability, the related State support, and the total portion of the net OPEB liability that was associated with the District were as follows:

District's proportionate share of the net OPEB liability	\$ -
Commonwealth's proportionate share of the Net OPEB liability associated with the District	87,000
	<u>\$ 87,000</u>

The net OPEB liability was measured as of June 30, 2018, and the total pension liability used to calculate the net OPEB liability was determined by an actuarial valuation as of June 30, 2017. An expected total OPEB liability as of June 30, 2018 was determined using standard roll-forward techniques. The District's proportion of the net OPEB liability was based on the actual liability of the employees and former employees relative to the total liability of the Commonwealth as determined by the actuary. At June 30, 2018, the District's proportion was 0.30988%.

For the year ended June 30, 2019, the District recognized OPEB expense of \$15,000 and revenue of \$15,000 for support provided by the State.

*Actuarial methods and assumptions* – The total OPEB liability was determined by applying procedures to the actuarial valuation as of June 30, 2017. The financial reporting actuarial valuation as of June 30, 2018, used the following actuarial methods and assumptions:

Valuation Date	June 30, 2017
Measurement Date	June 30, 2018
Investment rate of return	7.50%, net of OPEB plan investment expense, including inflation.
Projected salary increases	3.50 – 7.20%, including inflation
Inflation rate	3.00%
Real Wage Growth	0.50%
Wage Inflation	3.50%
Municipal Bond Index Rate	3.89%
Discount Rate	7.50%
Single Equivalent Interest Rate	7.50%, net of OPEB plan investment expense, including inflation.

Mortality rates were based on the RP-2000 Combined Mortality Table projected to 2025 with projection scale BB and set forward two years for males and one year for females is used for the period after service retirement and for dependent beneficiaries. The RP-2000 Disabled Mortality Table set forward two years for males and seven years for females is used for the period after disability retirement.

The remaining actuarial assumptions (e.g. initial per capita costs, rate of plan participation, rates of plan election, etc.) used in the June 30, 2016 valuation were based on a review

of recent plan experience done concurrently with the June 30, 2016 valuation.

The long-term expected rate of return on OPEB plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target allocation and best estimates of arithmetic real rates of return for each major asset class, as provided by TRS’s investment consultant, are summarized in the following table:

	<u>Target Allocation</u>	<u>30 Year Expected Geometric Real Rate of Return</u>
U.S. Equity	40.0%	4.2%
International Equity	23.0%	5.2%
Fixed Income	18.0%	1.2%
Real Estate	6.0%	3.8%
Private Equity	5.0%	6.3%
Other Additional Categories	6.0%	3.3%
Cash (LIBOR)	2.0%	0.9%
	<u>100.0%</u>	

*\*As the LIF investment policy is to change, the above reflects the pension allocation and returns that achieve the target 7.5% long-term rate of return.*

*Discount rate* - The discount rate used to measure the total OPEB liability for life insurance was 7.50%. The projection of cash flows used to determine the discount rate assumed that the employer contributions will be made at statutorily required rates. Based on those assumptions, the OPEB plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

The following table presents the District’s proportionate share of the collective net OPEB liability of the System, calculated using the discount rate of 7.50%, as well as what the District’s proportionate share of the collective net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.50%) or 1-percentage-point higher (8.50%) than the current rate:

	<u>1% Decrease (6.50%)</u>	<u>Current discount rate (7.50%)</u>	<u>1% Increase (8.50%)</u>
Commonwealth’s proportionate share of the net OPEB liability associated with the District	\$ 133,000	\$ 87,000	\$ 50,000

*OPEB plan fiduciary net position* – Detailed information about the OPEB plan’s fiduciary net position is available in the separately issued TRS financial report.

County Employees Retirement System Insurance Fund

*Plan description:* The County Employees Retirement System (“CERS”) Insurance Fund was established to provide post-employment healthcare benefits to eligible members and dependents. The CERS Insurance Fund is a cost-sharing, multiple employer defined benefit plan administered by the Kentucky Retirement Systems' (KRS) board of trustees.



CERS issues a publicly available financial report included in the Kentucky Retirement Systems Annual Report that includes financial statements and the required supplementary information for CERS. That report may be obtained by writing to Kentucky Retirement Systems, Perimeter Park West, 1260 Louisville Road, Frankfort, Kentucky, 40601, or by calling (502) 564-4646 or at <https://kyret.ky.gov>.

*Benefits provided* - CERS health insurance benefits are subject to various participation dates to determine eligibility and health insurance contribution rates. For employees who initiated participation in the CERS system prior to July 1, 2003, KRS pays a percentage of the monthly contribution rate for insurance coverage based on the retired member's years of service and type of service. Non-hazardous members receive a contribution subsidy for only the member's health insurance premium.

Percentage of contribution ranges from 0% for less than 4 years of service to 100% for 20 years or more of service. For members who initiated participation in the CERS system after July 1, 2003 until August 31, 2008, members must have 120 months of service in a state-administered retirement system to qualify for participation in the KRS health plans. Members who began participating with KRS on or after September 1, 2008, must have 180 months of service upon retirement to participate in the KRS health plans. Non-hazardous retirees receive \$10 toward the monthly premium for each full year of service.

*Contributions:* CERS allocates a portion of the employer contributions to the health insurance benefit plans. For the year ending June 30, 2019, CERS allocated 5.26% of the 21.48% actuarially required contribution rate paid by employers for funding the healthcare benefit. In addition, 1.00% of the contributions by employees hired after September 1, 2008 are allocated to the health insurance plan. During the year ending June 30, 2019, the District contributed \$141,201 to the CERS Insurance Fund. The contribution requirements of CERS are established and may be amended by the CERS Board of Trustees.

*Implicit Subsidy:* The fully-insured premiums KRS pays for the Kentucky Employees' Health Plan are blended rates based on the combined experience of active and retired members. Because the average cost of providing health care benefits to retirees under age 65 is higher than the average cost of providing health care benefits to active employees, there is an implicit employer subsidy for the non-Medicare eligible retirees. This implicit subsidy is included in the calculation of the total OPEB liability.

**OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to CERS Insurance Fund**

At June 30, 2019, the District reported a liability for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of June 30, 2018. The total OPEB liability used to calculate the net OPEB liability was based on an actuarial valuation as of June 30, 2016. An expected total pension liability as of June 30, 2018 was determined using standard roll-forward techniques. District's proportion of the net OPEB liability was based on contributions to CERS during the fiscal year ended June 30, 2018. At June 30 2018, the District's proportion was 0.107535%.

For the year ended June 30, 2019, the District recognized OPEB expense of approximately \$229,000, including an implicit subsidy of \$30,800. At June 30, 2019, the District reported deferred outflows of resources and deferred inflows of resources related to OPEBs from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ -	\$ 222,499
Changes of assumptions	381,308	4,411

Net difference between projected and actual earnings on investments	-	131,511
Changes in proportion and differences between District contributions and proportionate share of contributions	-	73,895
District contributions subsequent to the measurement date	141,201	-
	<u>\$ 522,509</u>	<u>\$ 432,316</u>

Of the total amount reported as deferred outflows of resources related to OPEB, \$141,201 resulting from District contributions subsequent to the measurement date and before the end of the fiscal year will be included as a reduction of the collective net OPEB liability in the year ended June 30, 2020.

Deferred outflows and inflows related to differences between projected and actual earnings on plan investments are netted and amortized over a closed five year period. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions are amortized over the average service life of all members. These will be recognized in OPEB expense as follows:

<u>Year</u>	
2020	\$ (7,338)
2021	(7,338)
2022	(7,338)
2023	18,204
2024	(30,689)
Thereafter	(16,509)
	<u>\$ (51,008)</u>

*Actuarial Methods and Assumptions* - The total OPEB liability in the June 30, 2018 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Valuation Date	June 30, 2016
Measurement Date	June 30, 2018
Experience Study	July 1, 2008 - June 30, 2013
Actuarial Cost Method	Entry Age Normal
Amortization Method	Level Percent of Pay
Remaining Amortization Period	28 Years, Closed
Payroll Growth Rate	2.00%
Asset Valuation Method	20% of the difference between the market value of assets and the expected actuarial value of assets is recognized
Inflation	2.30%
Salary Increase	3.05%, average
Investment Rate of Return	6.25%
Healthcare Trend Rates	
Pre-65	Initial trend starting at 7.25% at January 1, 2019 and gradually decreasing to an ultimate trend rate of 4.05% over a period of 13 years.
Post-65	Initial trend starting at 5.10% at January 1, 2019 and gradually decreasing to an ultimate trend rate of 4.05% over a period of 11 years.

There have been no changes in actuarial assumptions since June 30, 2017 (other than the blended discount rate used to calculate the total OPEB liability). However, during the 2018 legislative session, House Bill 185 was enacted, which updated the benefit provisions for active members who die in the line of duty. The system shall now pay 100% of the insurance premium for spouses and children of all active members who die in the line of duty. The total OPEB liability as of June 30, 2018, is determined using these updated benefit provisions.

The mortality table used for active members is RP-2000 Combined Mortality Table projected with Scale BB to 2013 (multiplied by 50% for males and 30% for females). For healthy retired members and beneficiaries, the mortality table used is the RP-2000 Combined Mortality Table projected with Scale BB to 2013 (set-back for one year for females). For disabled members, the RP-2000 Combined Disabled Mortality Table projected with Scale BB to 2013 (set back four years for males) is used for the period after disability retirement.

The long-term expected rate of return was determined by using a building-block method in which best-estimate ranges of expected future real rate of returns are developed for each asset class. The ranges are combined by weighting the expected future real rate of return by the target asset allocation percentage. The target allocation and best estimates of arithmetic real rate of return for each major asset class are summarized in the below tables.

The target allocation and best estimates of arithmetic real rates of return for each major asset class, as provided by CERS's investment consultant, are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
U.S. Equity	17.50%	
US Large Cap	5.00%	4.50%
US Mid Cap	6.00%	4.50%
US Small Cap	6.50%	5.50%
Non US Equity	17.50%	
International Developed	12.50%	6.50%
Emerging Markets	5.00%	7.25%
Global Bonds	4.00%	3.00%
Credit Fixed	24.00%	
Global IG Credit	2.00%	3.75%
High Yield	7.00%	5.50%
EMD	5.00%	6.00%
Illiquid Private	10.00%	8.50%
Private Equity	10.00%	6.50%
Real Estate	5.00%	9.00%
Absolute Return	10.00%	5.00%
Real Return	10.00%	7.00%
Cash (LIBOR)	2.00%	1.50%
	<u>100.00%</u>	6.09%

*Discount rate* - The discount rate used to measure the total OPEB liability was 5.85%. The projection of cash flows used to determine the discount rate assumed that local employers would contribute the actuarially determined contribution rate of projected compensation over the remaining 25 years (closed) amortization period of the unfunded actuarial accrued liability. The discount rate determination used an expected rate of return of 6.25%, and a municipal bond rate of 3.62%, as reported in Fidelity Index's "20 -Year Municipal GO AA Index" as of June 30, 2018. However, the cost associated with the implicit employer subsidy was not included in the calculation of the System's actuarial determined contributions, and any cost associated with the implicit subsidy will not be paid out of the System's trusts. Therefore, the municipal bond rate was applied to future expected benefit payments associated with the implicit subsidy.

The following table presents the District's proportionate share of the collective net OPEB liability of the System, calculated using the discount rate of 5.85%, as well as what the District's proportionate share of the collective net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (4.85%) or 1-percentage-point higher (6.85%) than the current rate:

	1% Decrease <u>(4.85%)</u>	Current discount rate <u>(5.85%)</u>	1% Increase <u>(6.85%)</u>
District's proportionate share of the net OPEB liability	\$ 2,480,000	\$ 1,909,263	\$ 1,423,000

*Sensitivity of the District's proportionate share of the collective net OPEB liability to changes in the healthcare cost trend rates* - The following presents the District's proportionate share of the collective net OPEB liability, as well as what the District's proportionate share of the collective net OPEB liability would be if it were calculated using healthcare cost trend rates that were 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	1% Decrease <u></u>	Current trend rate <u></u>	1% Increase <u></u>
District's proportionate share of the net OPEB liability	\$ 1,421,000	\$ 1,909,263	\$ 2,484,000

*OPEB plan fiduciary net position:* Detailed information about the OPEB plan's fiduciary net position is available in the separately issued CERS financial report which is publically available at <https://kyret.ky.gov>.

*Payables to the OPEB plan:* At June 30, 2019, there were no payables to CERS.

## **(6) ACCUMULATED UNPAID SICK LEAVE BENEFITS**

Upon retirement from the school system, an employee will receive from the District an amount equal to 30% of the value of accumulated sick leave. At June 30, 2019, this amount totaled \$321,487 for those employees with five or more years of experience and who have reached the age of 55. Sick leave benefits are accrued as a liability using the termination payment method. An accrual for earned sick leave is made to the extent that it is probable that the benefits will result in termination payments. The liability is based on the District's past experience of making termination payments. The entire compensated absence liability is reported on the government-wide financial statements.

For governmental fund financial statements the current portion of unpaid accrued sick leave is the amount expected to be paid using expendable available resources. These amounts are recorded in the account "accumulated sick leave payable" in the general fund. The noncurrent portion of the liability is not reported in the fund financial statements, but is reflected in the statement of net position.

## **(7) COMMITMENTS AND CONTINGENCIES**

The District receives funding from Federal, state and local government agencies and private contributions. These funds are to be used for designated purposes only. For government agency grants, if based on the grantor's review the funds are considered not to have been used for the intended purpose, the grantors may request a refund of monies advanced, or refuse to reimburse the District for its disbursements. The amount of such future refunds and unreimbursed disbursements, if any, is not expected to be significant. Continuation of the District's grant programs is predicated upon the grantors' satisfaction that the funds provided are being spent as intended and the grantors' intent to continue their programs.

The District at times is subject to certain legal proceedings arising from normal business activities. Administrative officials believe that these actions are without merit or that the ultimate liability, if any, resulting from them will not materially affect the accompanying financial statements.

The District has outstanding construction commitments of approximately \$349,491 at June 30, 2019 for various facilities improvement projects.

### **(8) CASH AND CASH EQUIVALENTS AND CERTIFICATES OF DEPOSIT**

The funds of the District must be deposited and invested under the terms of a contract. The depository bank places approved pledged securities for safekeeping and trust with the District's agent bank in an amount sufficient to protect District funds on a day-to-day basis during the period of the contract. The pledge of approved securities is waived only to the extent of the depository bank's dollar amount of Federal Deposit Insurance Corporation ("FDIC") insurance.

At June 30, 2019, the carrying amounts of the District's deposits were \$5,159,404 and the bank balances were \$5,935,814. Of the total bank balances, \$270,214 was insured by the FDIC, and \$5,665,600 as secured by collateral held by the pledging banks in the District's name.

Due to the nature of the accounts and certain limitations imposed on the use of funds, each bank account within the following funds is considered to be restricted: SEEK Capital Outlay Fund, Facility Support Program (FSPK) Fund, Special Revenue (Grant Funds), Bond and Interest Redemption Fund, School Construction Fund, School Food Service Funds, and School Activity Funds.

### **(9) DEBT OBLIGATIONS**

The amount shown in the accompanying financial statements as bond obligations represents the District's future obligations to make lease payments relating to bonds issued by the Russell Independent School District Finance Corporation aggregating \$14,285,000 and notes issued by the Russell Independent School District to the Kentucky Interlocal School Transportation Association ("KISTA") in the original amount of \$775,276.

The original amount of each issue, the issue date, and interest rates are summarized below:

<u>Issue Date</u>	<u>Proceeds</u>	<u>Rates</u>
2016	\$ 1,515,000	2.00% - 3.00%
2015R	2,910,000	2.00% - 3.00%
2015	1,025,000	1.00% - 3.63%
2012	1,780,000	1.15% - 2.40%
2011	5,320,000	1.00% - 4.63%
2010	810,000	2.00% - 4.00%
2009	925,000	1.75% - 3.60%
Various (KISTA)	775,276	1.50% - 3.60%
2014 KSBIT	274,421	0.00%

The District, through the General Fund, including local building fund taxes, the SEEK Capital Outlay Fund, and the Facilities Support Program of Kentucky is obligated to make lease payments in amounts sufficient to satisfy debt service requirements on the bonds and notes for school facilities. The District has an option to purchase the property under lease at any time by retiring the bonds or notes issued for purchase and construction then outstanding.

A summary of activity in bond obligations and other long-term obligations is as follows:

<u>Description</u>	<u>Balance at June 30, 2018</u>	<u>Additions</u>	<u>Payments</u>	<u>Balance at June 30, 2019</u>	<u>Due within One Year</u>
General obligation bonds - \$14,285,000 originally issued with interest rates ranging from 1.00% to 4.63%	\$ 11,455,000	\$ -	\$ (950,000)	\$ 10,505,000	\$ 870,000
Premium on bonds	34,924	-	(3,135)	31,789	-
KISTA notes payable	548,399	-	(79,789)	468,610	77,867
KSBIT Liability	68,315	-	(22,771)	45,544	22,772
Accumulated unpaid sick leave benefits	<u>321,612</u>	<u>-</u>	<u>(125)</u>	<u>321,487</u>	<u>-</u>
	<u>\$ 12,428,250</u>	<u>\$ -</u>	<u>\$ (1,055,820)</u>	<u>\$ 11,372,430</u>	<u>\$ 970,639</u>

In connection with the 2015R, 2015, 2011 and 2009 bond issues, the Board entered into participation agreements with the Kentucky School Facilities Construction Commission, whereby the Commission has agreed to provide amounts on an annual basis (reflected in the following table) for a period of two years. The obligation of the Commission to make said payments shall automatically renew every two years, unless the Commission provides the Board notice of its intention not to participate within sixty days prior to the expiration of the two year period.

The bonds may be called prior to maturity at redemption premiums as specified in each issue. Assuming no issues are called prior to scheduled maturity and that the Kentucky School Facilities Construction Commission continues to renew its agreement, the minimum obligations at June 30, 2019 for debt service (principal and interest) are as follows:

<u>Bonds</u>						
<u>Year</u>	<u>Kentucky School Facilities Construction Commission</u>		<u>Russell Independent School District</u>		<u>Total</u>	
	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>		
2020	\$ 228,216	\$ 89,494	\$ 641,784	\$ 243,528	\$ 1,203,022	
2021	230,373	83,913	649,627	227,653	1,191,566	
2022	234,723	75,432	665,277	213,934	1,189,366	
2023	239,323	71,993	680,677	193,655	1,185,648	
2024	255,478	61,831	574,522	176,731	1,068,562	
2025-29	1,077,263	201,250	2,732,737	594,797	4,606,047	
2030-34	504,533	58,630	1,335,467	151,583	2,050,213	
2035-37	65,000	2,356	390,000	17,850	475,206	
	<u>\$ 2,834,909</u>	<u>\$ 644,899</u>	<u>\$ 7,670,091</u>	<u>\$ 1,819,731</u>	<u>\$ 12,969,630</u>	

<u>Notes Payable</u>			
<u>Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2020	\$ 77,867	\$ 12,018	\$ 89,885
2021	67,680	10,230	77,910
2022	67,829	8,578	76,407
2023	61,733	6,881	68,614
2024	53,066	5,323	58,389
2025-28	140,435	8,269	148,704
	<u>\$ 468,610</u>	<u>\$ 51,299</u>	<u>\$ 519,909</u>

The Kentucky School Boards Insurance Trust (“KSBIT”) notified the District during fiscal year 2013 that their self-insurance pools for worker’s compensation and liability insurance were underfunded. As a result, an assessment will be required under a fair methodology to be approved by the Kentucky Department of Insurance, of current and past participating members to fund the deficit and the transfer of liability to a qualified insurer/reinsurer. On May 13, 2014, the court approved the plan of assessment tendered by KSBIT and approved the Loss Portfolio Transfer to Kentucky Employers Mutual Insurance (“KEMI”). As a result the District’s portion of the liability was estimated at \$274,421. The District took the option of paying 25% down by August 31, 2014 and financing the remaining balance over 6 years to be paid in equal annual installments beginning August 31, 2015 with no interest. The following is a schedule by year of payments:

<u>Year</u>	
2020	\$ 22,772
2021	22,772
	<u>\$ 45,544</u>

**Net Pension Liability**

The net pension liability is \$5,516,524 and \$1,032,929 for governmental activities and business-type activities, respectively, at June 30, 2019. See Note 4 for more detailed information.

**Net OPEB Liability**

The net OPEB liability is \$7,575,489 and \$243,774 for governmental activities and business-type activities, respectively, at June 30, 2019. See Note 5 for more detailed information.

**(10) RISK MANAGEMENT**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. To obtain insurance for workers' compensation, the District carries their insurance with Kentucky Employers' Mutual Insurance (KEMI), which is located in Lexington Kentucky. KEMI is a mutual insurance company regulated by the Kentucky Department of Insurance. The District pays annual premiums for their coverage. The premium for workers’ compensation is based on a formula. The District is assigned a classification code for their industry and each classification code has a corresponding rate. Multiplying the rate times the estimated payroll for operations then dividing by 100 will give the base premium. In some cases, modifiers may also be added, based on eligibility, which may increase or decrease the premium. In other cases, additional coverages may be requested that increase the premium.

The District continues to carry commercial insurance for all other risks of loss. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

**(11) COBRA**

Under COBRA, employers are mandated to notify terminated employees of available continuing insurance coverage. Failure to comply with this requirement may put the school district at risk for a potential loss. It is management’s opinion that the District is in compliance with COBRA requirements.

**(12) TRANSFER OF FUNDS**

The following transfers were made during the year:

<u>Type</u>	<u>Fund Transferred From</u>	<u>Fund Transferred To</u>	<u>Purpose</u>	<u>Amount</u>
Operating	General	Special Revenue	Matching	\$ 47,687
Operating	FSPK Fund	Debt Service	Debt Service	850,577

Operating	SEEK	Debt Service	Debt Service	27,544
Operating	General	Food Service	Operating	12,237
Capital	SEEK	General	Operating	50,994
Capital	General	Construction	Capital	268,081
Capital	Special Revenue	Construction	Capital	86,538
Operating	Food Service	General	Indirect Costs	4,258

**(13) ON-BEHALF PAYMENTS**

For fiscal year 2019, the Commonwealth of Kentucky contributed payments on behalf of the Russell Independent School District as follows:

<u>Plan / Description</u>	<u>Amount</u>
Kentucky Teachers Retirement System	\$ 3,376,573
Health Insurance Plan, Flexible Spending Plan, and Administrative Life Insurance Plan	1,983,218
Technology	86,545
Debt Service	428,550
Total on-behalf	<u>\$ 5,874,886</u>

These payments were recognized as on-behalf payments and are recorded in the appropriate revenue and expense account on the Statement of Activities and the Government Funds Statement of Revenue, Expenditures and Changes in Fund Balance.

**(14) FUND DEFICIT**

As of June 30, 2019, the Food Service Fund and the Child Care Fund had a negative net position of \$548,254 and \$152,197, respectively. These deficits resulted from the funds' proportionate share of the net pension and OPEB liabilities recorded in accordance with GASB Statement No. 68, *Accounting and Financial Reporting for Pensions* and GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefit Plans Other than Pension Plans*. The General Fund provides transfers to cover deficit balances; however, this is done when cash is needed rather than when accruals occur.



**REQUIRED SUPPLEMENTAL INFORMATION**

**RUSSELL INDEPENDENT SCHOOL DISTRICT  
SCHEDULE OF DISTRICT'S PROPORTIONATE  
SHARE OF THE NET PENSION LIABILITY  
FOR THE YEAR ENDED JUNE 30, 2019**

	Reporting Fiscal Year (Measurement Date)				
	2019 (2018)	2018 (2017)	2017 (2016)	2016 (2015)	2015 (2014)
<b>COUNTY EMPLOYEES RETIREMENT SYSTEM:</b>					
District's proportion of the net pension liability	0.10754%	0.11196%	0.11307%	0.10452%	0.10119%
District's proportionate share of the net pension liability	\$ 6,549,453	\$ 6,553,422	\$ 5,567,171	\$ 4,493,842	\$ 3,283,000
District's covered payroll	\$ 2,685,076	\$ 2,748,108	\$ 2,712,367	\$ 2,436,406	\$ 2,321,509
District's proportionate share of the net pension liability as a percentage of its covered payroll	243.921%	238.470%	205.251%	184.446%	141.417%
Plan fiduciary net position as a percentage of the total pension liability	53.540%	53.300%	55.500%	59.970%	66.800%
<b>KENTUCKY TEACHER'S RETIREMENT SYSTEM:</b>					
District's proportion of the net pension liability	0.328%	0.326%	0.324%	0.307%	0.297%
District's proportionate share of the net pension liability	\$ -	\$ -	\$ -	\$ -	\$ -
State's proportionate share of the net pension liability associated with the District	42,949,853	87,840,435	95,598,345	71,365,594	60,898,003
Total	<u>\$ 42,949,853</u>	<u>\$ 87,840,435</u>	<u>\$ 95,598,345</u>	<u>\$ 71,365,594</u>	<u>\$ 60,898,003</u>
District's covered payroll	\$ 10,349,482	\$ 10,112,628	\$ 9,989,344	\$ 9,301,366	\$ 9,287,293
District's proportionate share of the net pension liability as a percentage of its covered payroll	0.000%	0.000%	0.000%	0.000%	0.000%
Plan fiduciary net position as a percentage of the total pension liability	59.300%	39.830%	35.220%	42.490%	45.590%

**Note:** Schedule is intended to show information for the last 10 fiscal years. Additional years will be displayed as they become available.

**RUSSELL INDEPENDENT SCHOOL DISTRICT  
SCHEDULE OF PENSION CONTRIBUTIONS  
FOR THE YEAR ENDED JUNE 30, 2019**

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
<b>COUNTY EMPLOYEES RETIREMENT SYSTEM:</b>						
Contractually required contribution	\$ 435,413	\$ 388,799	\$ 383,361	\$ 336,854	\$ 310,642	\$ 318,989
Contributions in relation to the contractually required contribution	<u>435,413</u>	<u>388,799</u>	<u>383,361</u>	<u>336,854</u>	<u>310,642</u>	<u>318,989</u>
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
District's covered payroll	\$ 2,684,420	\$ 2,685,076	\$ 2,748,108	\$ 2,712,367	\$ 2,436,406	\$ 2,321,509
District's contributions as a percentage of its covered payroll	16.22%	14.48%	13.95%	12.42%	12.75%	13.74%
 <b>KENTUCKY TEACHER'S RETIREMENT SYSTEM:</b>						
Contractually required contribution	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Contributions in relation to the contractually required contribution	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
District's covered payroll	\$ 10,365,586	\$ 10,349,482	\$ 10,112,628	\$ 9,989,344	\$ 9,301,366	\$ 9,287,293
District's contributions as a percentage of its covered payroll	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%

**Note:** Schedule is intended to show information for the last 10 fiscal years. Additional years will be displayed as they become available.

**RUSSELL INDEPENDENT SCHOOL DISTRICT  
SCHEDULE OF DISTRICT'S PROPORTIONATE  
SHARE OF THE NET OPEB LIABILITY  
FOR THE YEAR ENDED JUNE 30, 2019**

	Reporting Fiscal Year (Measurement Date)	
	2019 (2018)	2018 (2017)
<b>COUNTY EMPLOYEES RETIREMENT SYSTEM INSURANCE FUND:</b>		
District's proportion of the net OPEB liability	0.10754%	0.11196%
District's proportionate share of the net OPEB liability	\$ 1,909,263	\$ 2,250,799
District's covered payroll	\$ 2,685,076	\$ 2,748,108
District's proportionate share of the net OPEB liability as a percentage of its covered payroll	71.106%	81.909%
Plan fiduciary net position as a percentage of the total OPEB liability	57.6%	52.4%
<b>KENTUCKY TEACHER'S RETIREMENT SYSTEM - MEDICAL INSURANCE PLAN:</b>		
District's proportion of the net OPEB liability	0.31714%	0.31404%
District's proportionate share of the net OPEB liability	\$ 5,910,000	\$ 6,163,000
State's proportionate share of the net OPEB liability associated with the District	5,093,000	5,035,000
Total	<u>\$ 11,003,000</u>	<u>\$ 11,198,000</u>
District's covered payroll	\$ 10,114,400	\$ 9,871,333
District's proportionate share of the net OPEB liability as a percentage of its covered payroll	58.432%	62.433%
Plan fiduciary net position as a percentage of the total OPEB liability	25.50%	21.18%

**Note:** Schedule is intended to show information for the last 10 fiscal years. Additional years will be displayed as they become available.

**RUSSELL INDEPENDENT SCHOOL DISTRICT  
SCHEDULE OF DISTRICT'S PROPORTIONATE  
SHARE OF THE NET OPEB LIABILITY (CONCLUDED)  
FOR THE YEAR ENDED JUNE 30, 2019**

	Reporting Fiscal Year (Measurement Date)	
	2019 (2018)	2018 (2017)
<b>KENTUCKY TEACHER'S RETIREMENT SYSTEM - LIFE INSURANCE PLAN:</b>		
District's proportion of the net OPEB liability	0.30988%	0.30687%
District's proportionate share of the net OPEB liability	\$ -	\$ -
State's proportionate share of the net OPEB liability associated with the District	87,000	67,000
Total	<u>\$ 87,000</u>	<u>\$ 67,000</u>
District's covered payroll	\$ 10,114,400	\$ 9,871,333
District's proportionate share of the net OPEB liability as a percentage of its covered payroll	0.000%	0.000%
Plan fiduciary net position as a percentage of the total OPEB liability	75.000%	79.990%

**Note:** Schedule is intended to show information for the last 10 fiscal years. Additional years will be displayed as they become available.

**RUSSELL INDEPENDENT SCHOOL DISTRICT  
SCHEDULE OF OPEB CONTRIBUTIONS  
FOR THE YEAR ENDED JUNE 30, 2019**

	<u>2019</u>	<u>2018</u>	<u>2017</u>
<b>COUNTY EMPLOYEES RETIREMENT SYSTEM</b>			
<b>INSURANCE FUND:</b>			
Contractually required contribution	\$ 141,201	\$ 126,198	\$ 129,977
Contributions in relation to the contractually required contribution	<u>141,201</u>	<u>126,198</u>	<u>129,977</u>
Contribution deficiency (excess)	-	-	-
District's covered payroll	\$ 2,684,420	\$ 2,685,076	\$ 2,748,108
District's contributions as a percentage of its covered payroll	5.26%	4.70%	4.73%
<b>KENTUCKY TEACHER'S RETIREMENT SYSTEM -</b>			
<b>MEDICAL INSURANCE PLAN:</b>			
Contractually required contribution	\$ 303,201	\$ 303,432	\$ 296,140
Contributions in relation to the contractually required contribution	<u>303,201</u>	<u>303,432</u>	<u>296,140</u>
Contribution deficiency (excess)	-	-	-
District's covered payroll	\$ 10,106,700	\$ 10,114,400	\$ 9,871,333
District's contributions as a percentage of its covered payroll	3.00%	3.00%	3.00%

**Note:** Schedule is intended to show information for the last 10 fiscal years. Additional years will be displayed as they become available.

**RUSSELL INDEPENDENT SCHOOL DISTRICT  
SCHEDULE OF OPEB CONTRIBUTIONS (CONCLUDED)  
FOR THE YEAR ENDED JUNE 30, 2019**

	<u>2019</u>	<u>2018</u>	<u>2017</u>
<b>KENTUCKY TEACHER'S RETIREMENT SYSTEM - LIFE INSURANCE PLAN:</b>			
Contractually required contribution	\$ -	\$ -	\$ -
Contributions in relation to the contractually required contribution	<u>-</u>	<u>-</u>	<u>-</u>
Contribution deficiency (excess)	-	-	-
District's covered payroll	\$ 10,106,700	\$ 10,114,400	\$ 9,871,333
District's contributions as a percentage of its covered payroll	0.00%	0.00%	0.00%

**Note:** Schedule is intended to show information for the last 10 fiscal years. Additional years will be displayed as they become available.

**RUSSELL INDEPENDENT SCHOOL DISTRICT  
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION - PENSION PLANS  
FOR THE YEAR ENDED JUNE 30, 2019**

**(1) CHANGES OF ASSUMPTIONS**

KTRS

In the 2011 valuation and later, the expectation of retired life mortality was changed to the RP-2000 Mortality Tables rather than the 1994 Group Annuity Mortality Table, which was used prior to 2011. In the 2011 valuation, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience. In the 2011 valuation, the Board adopted an interest smoothing methodology to calculate liabilities for purposes of determining the actuarially determined contributions.

In the 2016 valuation, rates of withdrawal, retirement, disability, mortality and rates of salary increase were adjusted to more closely reflect actual experience. In the 2016 valuation and later, the expectation of retired life mortality was changed to the RP-2000 Mortality Tables projected to 2025 with projection scale BB, set forward two year for males and one year for females rather than the RP-2000 Mortality Tables projected to 2020 with projection scale AA, which was used prior to 2016.

The following change of assumptions were adopted by the Board of Trustees and reflected in the liability measurement as of June 30, 2018:

- Increased the Single Equivalent Interest rate (SEIR) from 4.49% to 7.50%

CERS

The following changes were made by the Kentucky Legislature and reflected in the valuation performed as of June 30, 2015:

- The assumed investment rate of return was decreased from 7.75% to 7.50%.
- The assumed rate of inflation was reduced from 3.50% to 3.25%.
- The assumed rate of wage inflation was reduced from 1.00% to 0.75%.
- Payroll growth assumption was reduced from 4.50% to 4.00%.
- The mortality table used for active members is RP-2000 Combined Mortality Table projected with Scale BB to 2013 (multiplied by 50% for males and 30% for females).
- For healthy retired members and beneficiaries, the mortality table used is the RP-2000 Combined Mortality Table projected with Scale BB to 2013 (set back 1 year for females). For disabled members, the RP-2000 Combined Disabled Mortality Table projected with Scale BB to 2013 (set back 4 years for males) is used for the period after disability retirement.
- The assumed rates of Retirement, Withdrawal and Disability were updated to more accurately reflect experience.

The following changes were made by the Board of Trustees and reflected in the valuation performed as of June 30, 2017:

- Decreased the price inflation assumption to 2.30%
- Decreased the assumed rate of return to 6.25%
- Decreased the payroll growth assumption to 2.00%.



**(2) METHOD AND ASSUMPTIONS USED IN CALCULATIONS OF ACTUARIALLY DETERMINED CONTRIBUTIONS**

KTRS

The actuarially determined contribution rates in the schedule of employer contributions are calculated as of June 30, three years prior to the end of the fiscal year in which contributions are reported. The following actuarial methods and assumptions were used to determine contribution rates reported in the most recent year of that schedule:

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level percentage of payroll, closed
Remaining Amortization Period	30 years
Asset Valuation Method	5-year smoothed market
Inflation	3.5%
Salary Increase	4.0% to 8.2%, including inflation
Investment Rate of Return	7.5%, net of pension plan investment expense, including inflation

CERS

The actuarially determined contribution rates are determined on a biennial basis beginning with the fiscal year ended 2016, determined as of July 1, 2015. The amortization period of the unfunded liability has been reset as of July 1, 2013 to a closed 30-year period. The following actuarial methods and assumptions were used to determine contribution rates reported in the most recent year of that schedule:

Experience Study	July 1, 2008 – June 30, 2013
Actuarial Cost Method	Entry Age Normal
Amortization Method	Level percentage of payroll
Remaining Amortization Period	27 years, closed
Payroll growth	4.00%
Asset Valuation Method	20% of the difference between the market value of assets and the expected actuarial value of assets is recognized
Inflation	3.25%
Salary Increase	4.00%, average
Investment Rate of Return	7.5%, net of pension plan investment expense, including inflation
Mortality	RP-2000 Combined Mortality Table, projected to 2013 with Scale BB (set back 1 year for females)

**(3) CHANGES OF BENEFITS**

KTRS

There were no changes of benefit terms for KTRS.

CERS

During the 2018 legislative session, House Bill 185 was enacted, which updated the benefit provisions for active members who die in the line of duty. Benefits paid to the spouses of deceased members have been increased from 25% of the member's final rate of pay to 75% of the member's average pay. If the member does not have a surviving spouse, benefits paid to surviving dependent children have been increased from 10% of the member's final pay rate to 50% of average pay for one child, 65% of average pay for two children, or 75% of average pay for three children. The Total Pension Liability as of June 30, 2018 is determined using these updated benefit provisions.

**RUSSELL INDEPENDENT SCHOOL DISTRICT  
 NOTES TO REQUIRED SUPPLEMENTARY INFORMATION – OPEB PLANS  
 FOR THE YEAR ENDED JUNE 30, 2019**

**(1) CHANGES OF ASSUMPTIONS**

KTRS

*Medical Insurance Plan* - There were no changes of assumptions.

*Life Insurance Plan* - There were no changes of assumptions.

CERS Insurance Fund

The following changes were made by the Board of Trustees and reflected in the valuation performed as of June 30, 2017:

- Decreased the price inflation assumption to 2.30%
- Decreased the assumed rate of return to 6.25%
- Decreased the payroll growth assumption to 2.00%.

**(2) METHOD AND ASSUMPTIONS USED IN CALCULATIONS OF ACTUARIALLY DETERMINED CONTRIBUTIONS**

KTRS

*Medical Insurance Plan* - The actuarially determined contribution rates in the schedule of employer contributions are calculated as of June 30, three years prior to the end of the fiscal year in which contributions are reported. The following actuarial methods and assumptions were used to determine contribution rates reported in the most recent year of the schedule:

Actuarial cost method	Entry Age Normal
Amortization method	Level Percent of Payroll
Amortization period	23 years, Closed
Asset valuation method	Five-year smoothed value
Inflation	3.00%
Real wage growth	0.50%
Wage inflation	3.50%
Salary increases, including wage inflation	3.50% - 7.20%
Discount rate	8.00%
Health care cost trends	
Under 65	7.75% for FY 2017 decreasing to an ultimate rate of 5.00% by FY 2023
Ages 65 and older	5.75% for FY 2017 decreasing to an ultimate rate of 5.00% by FY 2020
Medicare Part B premiums	1.02% for FY 2017 with an ultimate rate of 5.00% by 2029
Under age 65 claims	The current premium charged by KEHP is used as the base cost and is projected forward using only the health care trend assumption (no implicit rate subsidy is recognized).

*Life Insurance Plan* - The actuarially determined contribution rates in the schedule of employer contributions are calculated as of June 30, three years prior to the end of the fiscal year in which contributions are reported. The following actuarial methods and assumptions were used to determine contribution rates reported in the most recent year of the schedule:

Actuarial cost method	Entry Age Normal
Amortization method	Level Percent of Payroll
Amortization period	30 years, Open
Asset valuation method	Market value
Inflation	3.50%
Real wage growth	0.50%
Wage inflation	4.00%
Salary increases, including wage inflation	4.00% - 8.10%
Discount rate	7.50%

CERS Insurance Fund

The following actuarial methods and assumptions, for actuarially determined contributions effective for fiscal year ending June 30, 2018:

Experience Study	July 1, 2008 – June 30, 2013
Actuarial Cost Method	Entry Age Normal
Amortization Method	Level Percent of Pay
Remaining Amortization Period	27 Years, Closed
Payroll Growth Rate	4.00%
Asset Valuation Method	20% of the difference between the market value of assets and the expected actuarial value of assets is recognized
Inflation	3.25%
Salary Increase	4.00%, average
Investment Rate of Return	7.50%
Healthcare Trend Rates	
Pre-65	Initial trend starting at 7.50% and gradually decreasing to an ultimate trend rate of 5.00% over a period of 5 years.
Post-65	Initial trend starting at 5.50% and gradually decreasing to an ultimate trend rate of 5.00% over a period of 2 years.

**(3) CHANGES OF BENEFITS**

KTRS

*Medical Insurance Plan* – With the passage of House Bill 471, the eligibility for non-single subsidies (NSS) for the KEHP-participating members who retired prior to July 1, 2010 is restored, but the state will only finance, via its KEHP “Shared Responsibility” contributions, the costs of the NSS related to those KEHP-participating members who retired on or after July 1, 2010.

*Life Insurance Plan* – There were no changes of benefit terms.

CERS

During the 2018 legislative session, House Bill 185 was enacted, which updated the benefit provisions for active members who die in the line of duty. The system shall now pay 100% of the insurance premium for spouses and children of all active members who die in the line of duty. The total OPEB liability as of June 30, 2018, is determined using these updated benefit provisions.

**SUPPLEMENTAL INFORMATION**

**RUSSELL INDEPENDENT SCHOOL DISTRICT  
COMBINING BALANCE SHEET  
NON-MAJOR GOVERNMENTAL FUNDS  
JUNE 30, 2019**

	SEEK Fund	Construction Fund	District Activity Fund	FSPK Fund	Debt Service Funds	Total Non-Major Governmental Funds
<b>ASSETS:</b>						
Cash and cash equivalents	\$ 125,438	\$ 51,951	\$ 52,926	\$ 173,769	\$ -	\$ 404,084
Accounts receivable	-	-	30,283	-	-	30,283
Total assets	<u>\$ 125,438</u>	<u>\$ 51,951</u>	<u>\$ 83,209</u>	<u>\$ 173,769</u>	<u>\$ -</u>	<u>\$ 434,367</u>
<b>LIABILITIES AND FUND BALANCE:</b>						
<b>Liabilities:</b>						
Accounts payable	\$ -	\$ 51,951	\$ -	\$ -	\$ -	\$ 51,951
Total liabilities	<u>-</u>	<u>51,951</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>51,951</u>
<b>Fund Balances:</b>						
Restricted	125,438	-	-	173,769	-	299,207
Committed	-	-	83,209	-	-	83,209
Total fund balance	<u>125,438</u>	<u>-</u>	<u>83,209</u>	<u>173,769</u>	<u>-</u>	<u>382,416</u>
Total liabilities and fund balances	<u>\$ 125,438</u>	<u>\$ -</u>	<u>\$ 83,209</u>	<u>\$ 173,769</u>	<u>\$ -</u>	<u>\$ 434,367</u>

**RUSSELL INDEPENDENT SCHOOL DISTRICT  
 COMBINING STATEMENT OF REVENUES, EXPENDITURES  
 AND CHANGES IN FUND BALANCES  
 NON-MAJOR GOVERNMENTAL FUNDS  
 FOR THE YEAR ENDED JUNE 30, 2019**

	SEEK Fund	Construction Fund	District Activity Fund	FSPK Fund	Debt Service Funds	Total Non-Major Governmental Funds
<b>REVENUES:</b>						
From local sources -						
Property taxes	\$ -	\$ -	\$ -	\$ 411,452	\$ -	\$ 411,452
Interest income	-	-	-	-	-	-
Other	-	-	121,594	-	-	121,594
Intergovernmental - State	203,976	-	-	439,125	428,550	1,071,651
Total revenues	<u>203,976</u>	<u>-</u>	<u>121,594</u>	<u>850,577</u>	<u>428,550</u>	<u>1,604,697</u>
<b>EXPENDITURES:</b>						
Instruction	-	-	59,814	-	-	59,814
Support Services -						
Instructional staff	-	-	33,621	-	-	33,621
Operation and maintenance of plant	-	-	15,599	-	-	15,599
Student transportation	-	-	-	-	-	-
Debt service	-	-	-	-	1,306,671	1,306,671
Facilities acquisition and construction	-	379,357	-	-	-	379,357
Total expenditures	<u>-</u>	<u>379,357</u>	<u>109,034</u>	<u>-</u>	<u>1,306,671</u>	<u>1,795,062</u>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	<u>203,976</u>	<u>(379,357)</u>	<u>12,560</u>	<u>850,577</u>	<u>(878,121)</u>	<u>(190,365)</u>
<b>OTHER FINANCING SOURCES (USES):</b>						
Operating transfers in	-	354,619	-	-	878,121	1,232,740
Operating transfers out	(78,538)	-	-	(850,577)	-	(929,115)
Total other financing sources (uses)	<u>(78,538)</u>	<u>354,619</u>	<u>-</u>	<u>(850,577)</u>	<u>878,121</u>	<u>303,625</u>
<b>NET CHANGE IN FUND BALANCE</b>	125,438	(24,738)	12,560	-	-	113,260
<b>FUND BALANCE June 30, 2018</b>	<u>-</u>	<u>24,738</u>	<u>70,649</u>	<u>173,769</u>	<u>-</u>	<u>269,156</u>
<b>FUND BALANCE June 30, 2019</b>	<u>\$ 125,438</u>	<u>\$ -</u>	<u>\$ 83,209</u>	<u>\$ 173,769</u>	<u>\$ -</u>	<u>\$ 382,416</u>

**RUSSELL INDEPENDENT SCHOOL DISTRICT  
 COMBINING STATEMENT OF REVENUES, EXPENDITURES  
 AND CHANGES IN FUND BALANCES  
 NON-MAJOR DEBT SERVICE FUNDS  
 FOR THE YEAR ENDED JUNE 30, 2019**

	2009 Bond Fund	2010 Bond Fund	2011 Bond Fund	2012 Bond Fund	2015 Bond Fund	2015R Bond Fund	2016 Bond Fund	Totals Debt Service Fund
REVENUES:								
Intergovernmental - State	\$ 108,780	\$ -	\$ 112,228	\$ -	\$ 71,249	\$ 136,293	\$ -	\$ 428,550
Total revenues	<u>108,780</u>	<u>-</u>	<u>112,228</u>	<u>-</u>	<u>71,249</u>	<u>136,293</u>	<u>-</u>	<u>428,550</u>
EXPENDITURES:								
Debt service	108,780	56,925	455,412	244,580	71,249	319,725	50,000	1,306,671
Total expenditures	<u>108,780</u>	<u>56,925</u>	<u>455,412</u>	<u>244,580</u>	<u>71,249</u>	<u>319,725</u>	<u>50,000</u>	<u>1,306,671</u>
DEFICIENCY OF REVENUES UNDER EXPENDITURES	<u>-</u>	<u>(56,925)</u>	<u>(343,184)</u>	<u>(244,580)</u>	<u>-</u>	<u>(183,432)</u>	<u>(50,000)</u>	<u>(878,121)</u>
OTHER FINANCING SOURCES (USES):								
Operating transfers in	-	56,925	343,184	244,580	-	183,432	50,000	878,121
Total other financing sources (uses)	<u>-</u>	<u>56,925</u>	<u>343,184</u>	<u>244,580</u>	<u>-</u>	<u>183,432</u>	<u>50,000</u>	<u>878,121</u>
NET CHANGE IN FUND BALANCE	-	-	-	-	-	-	-	-
FUND BALANCE June 30, 2018	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
FUND BALANCE June 30, 2019	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

**RUSSELL INDEPENDENT SCHOOL DISTRICT  
STATEMENT OF CHANGES IN ASSETS AND LIABILITIES  
SCHOOL ACTIVITY FUNDS  
FOR THE YEAR ENDED JUNE 30, 2019**

	Cash Balance June 30, 2018	Receipts	Disbursements	Cash Balance June 30, 2019	Accounts Receivable	Accounts Payable	Deposits Held in Custody for Students June 30, 2019
Russell High School	\$ 43,754	\$ 432,307	\$ 422,301	\$ 53,760	\$ -	\$ -	\$ 53,760
Russell Middle School	26,081	130,513	125,311	31,283	-	-	31,283
Russell Primary School	8,517	40,969	39,114	10,372	-	-	10,372
Russell-McDowell Intermediate School	13,334	49,671	44,719	18,286	-	-	18,286
	<u>\$ 91,686</u>	<u>\$ 653,460</u>	<u>\$ 631,445</u>	<u>\$ 113,701</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 113,701</u>



**RUSSELL INDEPENDENT SCHOOL DISTRICT  
STATEMENT OF CHANGES IN ASSETS AND LIABILITIES  
RUSSELL HIGH SCHOOL ACTIVITY AND SCHOLARSHIP FUNDS  
FOR THE YEAR ENDED JUNE 30, 2019**

	Cash			Cash		Accounts	Cash and Deposits
	Balances	Receipts	Disbursements	Balances	(Accounts	Receivable	Held in Custody
	June 30, 2018			June 30, 2019	Payable)	(Accounts	For Students
						June 30, 2019	
<b>Activity Funds:</b>							
Academic Team	\$ 2,718	\$ -	\$ (495)	\$ 2,223	\$ -	\$ 2,223	
After Prom	325	900	(200)	1,025	-	1,025	
AP Student Textbook	120	10	-	130	-	130	
Archery	-	150	(150)	-	-	-	
Art/ T Perry	-	1,688	(1,688)	-	-	-	
Athletics	-	19,668	(19,668)	-	-	-	
Band	318	-	-	318	-	318	
Baseball	-	7,342	(7,342)	-	-	-	
Beta Club	2,441	2,035	(3,734)	742	-	742	
Boys Basketball	-	19,725	(19,725)	-	-	-	
Boys Basketball Camp	50	3,392	-	3,442	-	3,442	
Boys Golf	-	3,275	(3,275)	-	-	-	
Boys Soccer	-	9,770	(9,770)	-	-	-	
Boys Tennis	-	2,066	(2,066)	-	-	-	
Boys Tennis Camp	138	-	-	138	-	138	
Boys/Girls Basketball Camp	-	7,510	(7,510)	-	-	-	
Boys/Girls Swimming	-	1,358	(1,358)	-	-	-	
Boys/Girls Track	-	9,517	(9,517)	-	-	-	
Boys/Girls Track Camp	311	-	-	311	-	311	
Choir	-	3,275	(1,483)	1,792	-	1,792	
Consumer Ed	-	1,875	(1,875)	-	-	-	
Cross County	-	2,090	(2,090)	-	-	-	
Culture Thru Travel	-	1,551	(1,551)	-	-	-	
DAF	-	30,283	(30,283)	-	-	-	
Disability Awareness	99	-	(99)	-	-	-	
Drama Club	707	-	-	707	-	707	
Faculty Lounge	-	104	(40)	64	-	64	
Field Trips	-	466	(100)	366	-	366	
Football	-	52,623	(52,623)	-	-	-	
French Club	52	700	(700)	52	-	52	
Freshman Class	175	-	(98)	77	-	77	
Garden Club	1,183	-	-	1,183	-	1,183	
General Fund	43	6,093	(6,116)	20	-	20	
Girls Basketball	-	14,263	(14,263)	-	-	-	
Girls Basketball Camp	1,463	3,617	(3,545)	1,535	-	1,535	
Girls Golf	-	1,995	(1,995)	-	-	-	
Girls Soccer	-	6,558	(6,558)	-	-	-	
Girls Tennis	-	1,681	(1,681)	-	-	-	
Girls Tennis Camp	256	-	-	256	-	256	
Junior Class	200	-	(150)	50	-	50	
Key Club	3,456	755	(838)	3,373	-	3,373	
Latin Club	4,002	3,307	(3,309)	4,000	-	4,000	
Library	-	66	(66)	-	-	-	
Marv Meredith Class	-	2,114	(2,114)	-	-	-	
Math	-	1,500	(1,500)	-	-	-	
National English Honor Society	501	503	(560)	444	-	444	
Orchestra - Disney	-	42,927	(40,940)	1,987	-	1,987	
Pep Club	1,876	1,460	(1,808)	1,528	-	1,528	
Prom	-	8,145	(7,153)	992	-	992	
Revelionian	-	7,945	(7,945)	-	-	-	
RHS Dance Team	-	3,482	(3,482)	-	-	-	
ROTC	2,198	16,582	(15,942)	2,838	-	2,838	
Science Olympiad	8,908	-	(290)	8,618	-	8,618	
Senior Class	150	150	(95)	205	-	205	
Senior Salute	430	380	-	810	-	810	
Sociedad Honoraria	6,917	7,936	(6,311)	8,542	-	8,542	
Softball	-	10,790	(10,790)	-	-	-	
Sophomore Class	125	-	-	125	-	125	
Spanish Honor Society	1,499	611	(289)	1,821	-	1,821	
Special Ed Field Trip	-	56	(20)	36	-	36	
Special Education	59	90	(19)	130	-	130	
Sports Change	-	29,000	(29,000)	-	-	-	
Sports Medicine	-	2,314	(2,314)	-	-	-	
Student Government	1,452	3,886	(4,417)	921	-	921	
Student Government Leadership	124	-	-	124	-	124	
Testing	-	22,792	(22,792)	-	-	-	
Technology	-	2,395	(2,395)	-	-	-	
TorchPrep	1,425	7,055	(8,480)	-	-	-	
Trim Fees	30	26,280	(26,310)	-	-	-	
Unicef Club	3	-	-	3	-	3	
Volleyball	-	4,589	(4,589)	-	-	-	
Winter Guard Club	-	5,477	(2,692)	2,785	-	2,785	
Y Club	-	4,140	(4,093)	47	-	47	
	<u>\$ 43,754</u>	<u>\$ 432,307</u>	<u>\$ (422,301)</u>	<u>\$ 53,760</u>	<u>\$ -</u>	<u>\$ 53,760</u>	

**RUSSELL INDEPENDENT SCHOOL DISTRICT  
STATEMENT OF CHANGES IN ASSETS AND LIABILITIES  
RUSSELL HIGH SCHOOL ACTIVITY AND SCHOLARSHIP FUNDS (CONCLUDED)  
FOR THE YEAR ENDED JUNE 30, 2019**

	Cash Balances <u>June 30, 2018</u>	Receipts	Disbursements	Cash Balances <u>June 30, 2019</u>
<b><u>Scholarship Funds:</u></b>				
Bennett Lake Memorial Scholarship	\$ 19,881	\$ 1,790	\$ (1,719)	\$ 19,952
Beta Club Scholarship	341	1	(80)	262
Cameron Weis	7,876	5	(500)	7,381
Class of 1959 Scholarship	-	3,000	(1,500)	1,500
Class of 1993	500	-	-	500
Earl Mittendorf Scholarship	3,971	5	(2,250)	1,726
Gloria McGlone Scholarship	-	500	(250)	250
KEDC Scholarship	-	1,000	-	1,000
Ledford Scholarship	-	2,000	(1,500)	500
Marv Meredith	7,453	47	-	7,500
Pepsi-Cola Scholarship	-	1,000	-	1,000
Principal Scholarship	140	-	-	140
Russell Independent Scholarship	2,909	2,582	(2,850)	2,641
WLGK Scholarship	2,500	1,500	(1,000)	3,000
Yearbook Scholarship	-	500	-	500
	<u>\$ 45,571</u>	<u>\$ 13,930</u>	<u>\$(11,649)</u>	<u>\$ 47,852</u>

**RUSSELL INDEPENDENT SCHOOL DISTRICT  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED JUNE 30, 2019**

Federal Grantor/Pass-Through Grantor/Program Title	Federal CFDA Number	Pass-Through Grantor's Number	Passed Through to Subrecipients	Program or Award Amount	Expenditures
<u>U.S. Department of Agriculture</u>					
Passed through Kentucky Department of Education:					
Child Nutrition cluster:					
Cash Assistance					
National School Lunch Program	10.555	7750002-18	-	-	\$ 91,652 *
National School Lunch Program	10.555	7750002-19	-	-	410,070 *
National School Breakfast Program	10.553	7760005-18	-	-	29,606 *
National School Breakfast Program	10.553	7760005-19	-	-	138,485 *
					<u>669,813</u>
Passed through State Department of Agriculture:					
Non-Cash Assistance (Food Distribution)					
National School Lunch Program	10.555	7750002-18	-	-	97,138 *
Total child nutrition cluster					<u>766,951</u>
Total U.S. Department of Agriculture					<u>766,951</u>
<u>U.S. Department of Education</u>					
Passed through Kentucky Department of Education:					
Title I - Grants to Local Educational Agencies	84.010	3100002-17	-	380,426	28,991
Title I - Grants to Local Educational Agencies	84.010	3100002-18	-	401,251	393,121
					<u>422,112</u>
Special Education Cluster (IDEA):					
Special Education - Grants to States	84.027	3810002-18	-	434,466	434,466
Special Education - Preschool Grants	84.173	3800002-18	-	18,230	18,230
Total special education cluster					<u>452,696</u>
Improving Teacher Quality State Grants	84.367	3230002-17	-	72,325	2,789
Improving Teacher Quality State Grants	84.367	3230002-18	-	68,340	63,198
					<u>65,987</u>
Title IV, Part A	84.424	3420002-17	-	10,000	10,000
Title IV Safe and Healthy Students	84.424	3420002-18	-	8,452	2,446
Title IV Effect Use of Technology	84.424	3420002-18	-	19,000	14,289
					<u>26,735</u>
Passed through KY Office of Vocational Rehabilitation					
Community Based Work Transition Program	84.002	371E	-	56,165	36,267
					<u>36,267</u>
Total U.S. Department of Education					<u>1,003,797</u>
<u>U.S. Department of Defense</u>					
Direct Programs -					
Basic, Applied, and Advanced Research in Science and Engineering	12.630	504E	-	70,959	70,959
Total U.S. Department of Defense					<u>70,959</u>
Total Expenditures of Federal Awards					<u>\$ 1,841,707</u>

\*Denotes major program.

**RUSSELL INDEPENDENT SCHOOL DISTRICT  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (CONCLUDED)  
FOR THE YEAR ENDED JUNE 30, 2019**

**NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**

**NOTE A - BASIS OF PRESENTATION**

The accompanying schedule of expenditures of federal awards includes the federal grant activity of the Russell Independent School District under the programs of the federal government for the year ended June 30, 2019. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the schedule presents only a selected portion of the operations of the Russell Independent School District, it is not intended to and does not present the financial position, changes in net position or cash flows of the District.

**NOTE B - SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in OMB Circular A-87, *Cost Principles for State and Local Governments*, or the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years. Pass-through entity identifying numbers are presented where available.

**NOTE C - FOOD DISTRIBUTION**

Nonmonetary assistance is reported in the schedule at the fair market value of the commodities received and disbursed. At June 30, 2019, the District had total inventory of \$8,626.

**NOTE D - INDIRECT COST RATE**

The Russell Independent School District has not elected to use the 10-percent de minimis indirect cost rate allowed under the Uniform Guidance.



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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL  
OVER FINANCIAL REPORTING AND ON COMPLIANCE AND  
OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL  
STATEMENTS PERFORMED IN ACCORDANCE WITH  
GOVERNMENT AUDITING STANDARDS**

Kentucky State Committee for  
School District Audits  
Members of the Board of Education  
Russell Independent School District  
Flatwoods, Kentucky

We have audited, in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and the audit requirements prescribed by the Kentucky State Committee for School District Audits in the *Auditor Responsibilities* and *State Compliance Requirements* sections contained in the Kentucky Public School Districts' Audit Contract and Requirements, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Russell Independent School District (the "District") as of and for the year ended June 30, 2019, which collectively comprise the District's basic financial statements and have issued our report thereon dated November 1, 2019.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect, and correct misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

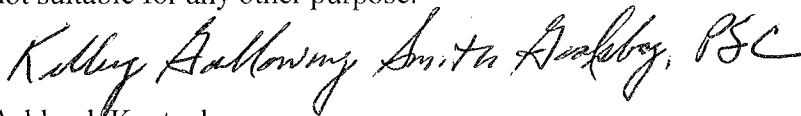
## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of the District in a separate letter dated November 1, 2019.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Ashland, Kentucky  
November 1, 2019



**Kelley Galloway  
Smith Goolsby, PSC**

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**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE  
FOR EACH MAJOR PROGRAM AND  
ON INTERNAL CONTROL OVER COMPLIANCE  
REQUIRED BY THE UNIFORM GUIDANCE**

Kentucky State Committee for  
School District Audits  
Members of the Board of Education  
Russell Independent School District  
Flatwoods, Kentucky

**Report on Compliance for Each Major Federal Program**

We have audited Russell Independent School District's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2019. Russell Independent School District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

**Management's Responsibility**

Management is responsible for compliance with the federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

**Auditor's Responsibility**

Our responsibility is to express an opinion on compliance for each of Russell Independent School District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and the audit requirements prescribed by the Kentucky State Committee for School District Audits in the *Auditor Responsibilities* and *State Compliance Requirements* sections contained in the Kentucky Public School Districts' Audit Contract and Requirements. Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Russell Independent School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Russell Independent School District's compliance.

## Opinion on Each Major Federal Program

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2019.

## Report on Internal Control Over Compliance


Management of Russell Independent School District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Russell Independent School District's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## Purpose of this Report

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

  
Ashland, Kentucky  
November 1, 2019



**RUSSELL INDEPENDENT SCHOOL DISTRICT  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
FOR THE YEAR ENDED JUNE 30, 2019**

**(A) SUMMARY OF AUDIT RESULTS**

Type of report issued on whether the financial statements audited were prepared in accordance with GAAP:

Unmodified

Internal Control over financial reporting:

Material weakness(es) identified?

\_\_\_\_\_ yes   x   no

Significant deficiency(ies) identified

\_\_\_\_\_ yes   x   none reported

Noncompliance material to the financial statements noted?

\_\_\_\_\_ yes   x   no

**Federal Awards**

Internal control over major federal programs:

Material weakness(es) identified?

\_\_\_\_\_ yes   x   no

Significant deficiency(ies) identified

\_\_\_\_\_ yes   x   none reported

Type of auditor's report issued on compliance for major federal programs:

Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?

\_\_\_\_\_ yes   x   no

Identification of major federal programs:

    Child Nutrition Cluster (10.553 and 10.555)

Dollar threshold to distinguish between Type A and Type B Programs:

  \$ 750,000  

The District qualified as a low risk auditee

  x   yes \_\_\_\_\_ no

**(B) FINANCIAL STATEMENT FINDINGS**

None noted in the current year.

**(C) FEDERAL AWARD FINDINGS AND QUESTIONED COSTS**

There were no findings in the current year.

**RUSSELL INDEPENDENT SCHOOL DISTRICT  
SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS  
FOR THE YEAR ENDED JUNE 30, 2019**

There were no prior year audit findings.



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Kentucky State Committee for School District Audits  
Members of the Board of Education  
Russell Independent School District  
Flatwoods, Kentucky

In planning and performing our audit of the financial statements of Russell Independent School District (the "District") as of and for the year ended June 30, 2019, in accordance with auditing standards generally accepted in the United States of America, we considered the District's internal control over financial reporting (internal control) as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

However, during our audit, we became aware of matters that are an opportunity for strengthening internal controls and operating efficiency. The memorandum that accompanies this letter summarizes our comments and suggestions regarding these matters. This letter does not affect our report dated November 1, 2019, on the financial statements of the District.

We will review the status of these comments during our next audit engagement. We have already discussed these comments with various District personnel, and we will be pleased to discuss them in further detail at your convenience, to perform any additional study of the matters, or to assist you in implementing the recommendations.



Ashland, Kentucky  
November 1, 2019

**RUSSELL INDEPENDENT SCHOOL DISTRICT**  
**MANAGEMENT LETTER POINTS**  
**FOR THE YEAR ENDED JUNE 30, 2019**

**PURCHASE AT RUSSELL MIDDLE SCHOOL:**

*Condition:* We noted an instance in which a purchase of office supplies was missing a signature verifying that the goods were received.

*Criteria for Condition:* The *Redbook 2013 Edition* requires the signature of the person receiving the goods before the payment process can continue.

*Cause of Condition:* Oversight.

*Effect of Condition:* Potential to pay for goods that have not been received and noncompliance with Redbook requirements.

*Recommendation for Correction:* We recommend that the District implement procedures to ensure that the receipt of goods is properly verified and documented before payment is issued.

*Management Response:* Management believes this to be an oversight and will remind the school administration to monitor and document the receipt of all purchases.

**TICKET SALES AT RUSSELL HIGH SCHOOL:**

*Condition:* We noted an instance in which the ticket seller did not sign the ticket sales reconciliation for a freshman basketball game.

*Criteria for Condition:* The *Redbook 2013 Edition* requires the signature of both the ticket seller and ticket taker on the ticket sales reconciliation for each event with ticket sales.

*Cause of Condition:* Oversight.

*Effect of Condition:* There is inadequate segregation of duties controls for ticket sales when only one person is involved in the ticket process and noncompliance with Redbook requirements.

*Recommendation for Correction:* We recommend that the District implement procedures to ensure that all events with ticket sales have both a ticket seller and ticket taker, and that both individuals sign the ticket reconciliation.

*Management Response:* Management believes the dual control of ticket sales is vital to the integrity of the receipt process. Staff will be reminded of the importance of documentation of two person control over reconciliation of ticket sales.

**Status of Prior Year Management Points**

The prior year conditions have been implemented and corrected. M. Sean Horn, Superintendent, is the person responsible for initiation of corrective actions for the above matter, which will be implemented immediately. The corrective action plan is the management response for each condition.

**APPENDIX C**

**Russell Independent School District Finance Corporation  
School Building Refunding Revenue Bonds  
Series of 2020**

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**Official Terms and Conditions of Bond Sale**

**OFFICIAL TERMS AND CONDITIONS OF BOND SALE**

**\$660,000\***

**Russell Independent School District Finance Corporation  
School Building Refunding Revenue Bonds, Series of 2020  
Dated as of November 17, 2020**

**SALE: October 21, 2020 AT 1:00 P.M., E.D.S.T.**

As published on PARITY®, a nationally recognized electronic bidding system, the Russell Independent School District Finance Corporation (the "Corporation") will until 1:00 P.M., E.D.S.T., on October 21, 2020 receive at the office of the Kentucky School Facilities Construction Commission, 700 Louisville Road, Carriage House, Frankfort, Kentucky, 40601, competitive bids for the purchase of \$660,000 principal amount of Russell Independent School District Finance Corporation School Building Refunding Revenue Bonds, Series of 2020 (the "Refunding Bonds"), dated and bearing interest from November 17, 2020, payable on May 1, 2021, and semi-annually thereafter on November 1 and May 1 of each year, in denominations in multiples of \$5,000 within the same maturity, maturing on November 1 in each of the years as follows:

<u>MATURITY</u>	<u>PRINCIPAL AMOUNT*</u>
2021	\$ 45,000
2022	40,000
2023	65,000
2024	70,000
2025	70,000
2026	75,000
2027	70,000
2028	75,000
2029	75,000
2030	75,000

\* Subject to Permitted Adjustment as described herein.

**REDEMPTION PROVISIONS**

The Bonds maturing on or after November 1, 2028 are subject to redemption at the option of the Corporation prior to their stated maturity on any date falling on or after November 1, 2027, in whole or in part, upon notice of such prior redemption being given by the Paying Agent in accordance with DTC requirements not less than thirty (30) days prior to the date of redemption, upon terms of the face amount, plus accrued interest, but without redemption premium.

Notwithstanding the foregoing, the Corporation reserves the right, upon thirty (30) days notice, to call the Bonds in whole or in part on any date at par for redemption upon the total destruction by fire, lightning, windstorm or other hazard of any building constituting the Project and apply casualty insurance proceeds to such purpose.

The Refunding Bonds are to be issued in fully registered form (both principal and interest). U.S. Bank National Association, Kentucky, the Bond Registrar and Paying Agent, shall remit interest on each semiannual due date to each Registered Owner of record as of the 15th day of the month preceding the due date which shall be Cede & Co., as the Nominee of The Depository Trust Company ("DTC"). Please see "Book-Entry-Only-System" below.

**RUSSELL INDEPENDENT SCHOOL DISTRICT FINANCE CORPORATION**

The Corporation has been formed in accordance with the provisions of Sections 162.120 through 162.290 and Section 162.385 of the Kentucky Revised Statutes ("KRS"), and KRS Chapter 273 and KRS 58.180, as a non-profit, non-stock corporation for the purpose of financing necessary school building facilities for and on

behalf of the Board of Education of the Russell, Kentucky Independent School District (the "Board"). Under the provisions of existing Kentucky law, the Corporation is permitted to act as an agency and instrumentality of the Board for financing purposes and the legality of the financing plan to be implemented by the Bonds herein referred to has been upheld by the Kentucky Court of Appeals (Supreme Court) in the case of *White v. City of Middlesboro*, Ky. 414 S.W.2d 569.

### **AUTHORITY AND PURPOSE**

The Refunding Bonds are being issued under and in full compliance with the Constitution and Statutes of the Commonwealth of Kentucky, including Sections 162.120 through 162.290, 162.385, and Section 58.180 of the Kentucky Revised Statutes, within the meaning of the decision of the Court of Appeals of Kentucky (Supreme Court) in the case of *Hemlepp v. Aronberg*, 369 S.W.2d 121, for the purpose of providing funds to retire the outstanding Russell Independent School District Finance Corporation School Building Revenue Bonds, Series of 2010, dated November 1, 2010 maturing November 1, 2021 and thereafter (the "Refunded Bonds") prior to their stated maturities on November 23, 2020.

### **PROCEEDS TO RETIRE ALL BONDS OF PRIOR ISSUE**

The Refunded Bonds were issued under the authority of Sections 162.120 through 162.290 and 162.385 of the Kentucky Revised Statutes for the purpose of providing funds to finance roof improvements at Russell High School (the "Project"). Under the terms of the Resolution authorizing the Refunded Bonds, the Refunded Bonds are payable from the income and revenues of the Project financed from the proceeds thereof. The Refunded Bonds are secured by a lien upon and a pledge of revenues from the rental of the Project to the Board under a Contract, Lease and Option, dated November 1, 2010 (the "Prior Lease").

The total principal amount of the Refunded Bonds currently outstanding is \$660,000, scheduled to mature on November 1 in each of the years 2021 through 2030. The proceeds of the Refunding Bonds will be used to pay accruing interest on and retire on November 23, 2020 all of the Refunded Bonds

The 2020 Bond Resolution adopted by the Corporation's Board of Directors authorizes the payment and retirement of the Refunded Bonds including principal and accruing interest prior to their stated maturities through the deposit of the required amount of proceeds of the Refunding Bonds in the Bond and Interest Redemption Fund established for the Refunded Bonds or in a special Escrow Fund for application to the retirement of the Refunded Bonds.

The 2020 Bond Resolution expressly provides that upon delivery of the Refunding Bonds and the deposit of sufficient funds in accordance with the preceding paragraph neither the lien upon nor the pledge of the revenues from the rental of the Project under the Prior Lease shall constitute the security and source of payment for any of the Refunded Bonds and the Registered Owners of such Refunded Bonds shall be paid from and secured by the monies deposited in the Bond and Interest Redemption Fund established for the Refunded Bonds or in Escrow Fund for the retirement thereof upon the delivery of the Refunding Bonds.

### **SECURITY FOR REFUNDING BONDS**

The Refunding Bonds will constitute a limited indebtedness of the Corporation and will be payable as to both principal and interest solely from the income and revenues of the school Project financed from the proceeds of the Refunded Bonds. The Refunding Bonds are secured by a lien upon and a pledge of the revenues derived from the rental of the school Project to the Board under a Lease Agreement dated November 17, 2020 (the "2020 Lease"); provided, however, that said lien and pledge are on parity with similar liens and pledges securing certain of the Corporation's outstanding School Building Revenue Bonds previously issued to refinance or improve the Project (the "Parity Bonds").

Under the 2020 Lease the Board has leased the school property securing the Refunding Bonds in accordance with the provisions of KRS 162.140 for an initial period from November 17, 2020 through June 30, 2021, with the option in the Board to renew said 2020 Lease from year to year for one year at a time, at annual rentals, sufficient in each year to enable the Corporation to pay, solely from the rentals due under the 2020 Lease, the principal and interest on all of the Refunding Bonds as same become due.

The 2020 Lease provides that the Prior Lease will be canceled effective upon the deposit of sufficient funds to provide for the retirement of the Refunded Bonds. The 2020 Lease provides further that so long as the Board exercises its annual renewal options, its rentals will be payable according to the terms and provisions of the 2020 Lease until November 1, 2030, the final maturity date of the Refunding Bonds, and such annual rentals shall be deposited as received in the Bond Fund for the Refunding Bonds and used and applied for the payment of all maturing principal of and interest on the Refunding Bonds.

Under the terms of the 2020 Lease, and any renewal thereof, the Board has agreed so long as the Bonds remain outstanding, and in conformance with the intent and purpose of KRS 160.160(5), in the event of a failure by the Board to pay the rentals due under the 2020 Lease, and unless sufficient funds have been transmitted to the Paying Agent, or will be so transmitted, for paying said rentals when due, the Board has granted under the terms of the 2020 Lease and Participation Agreement to the Corporation the right to notify and request the Kentucky Department of Education to withhold from the Board a sufficient portion of any undisbursed funds then held, set aside, or allocated to the Board and to request said Department or Commissioner of Education to transfer the required amount thereof to the Paying Agent for the payment of such rentals.

### **ADDITIONAL PARITY BONDS**

The Corporation has reserved the right and privilege of issuing additional bonds from time to time payable from the income and revenues of said lands and school building Projects and secured by a statutory mortgage lien and pledge of revenues, but only if and to the extent the issuance of such additional parity bonds are in accordance with the plans and specifications of the architect in charge of said Projects, which plans have been completed, approved by the Board, Commissioner of Education, and filed in the office of the Secretary of the Corporation.

### **BIDDING CONDITIONS AND RESTRICTIONS**

(A) The terms and conditions of the sale of the Refunding Bonds are as follows:

(1) Bids must be made on Official Bid Form, contained in Information for Bidders available from the undersigned or RSA Advisors, LLC, Lexington, Kentucky, or by visiting [www.rsamuni.com](http://www.rsamuni.com) submitted manually, by facsimile or electronically via PARITY®.

(2) Electronic bids for the Bonds must be submitted through PARITY® and no other provider of electronic bidding services will be accepted. Subscription to the PARITY® Competitive Bidding System is required in order to submit an electronic bid. The Corporation will neither confirm any subscription nor be responsible for the failure of any prospective bidders to subscribe. For the purposes of the bidding process, the time as maintained by PARITY® shall constitute the official time with respect to all bids whether in electronic or written form. To the extent any instructions or directions set forth in PARITY® conflict with the terms of the Official Terms and Conditions of Sale of Bonds, this Official Terms and Conditions of Sale of Bonds shall prevail. Electronic bids made through the facilities of PARITY® shall be deemed an offer to purchase in response to the Notice of Bond Sale and shall be binding upon the bidders as if made by signed, sealed written bids delivered to the Corporation. The Corporation shall not be responsible for any malfunction or mistake made by or as a result of the use of the electronic bidding facilities provided and maintained by PARITY®. The use of PARITY® facilities are at the sole risk of the prospective bidders. For further information regarding PARITY®, potential bidders may contact PARITY®, telephone (212) 404-8102. Notwithstanding the foregoing non-electronic bids may be submitted via facsimile or by hand delivery utilizing the Official Bid Form.

(3) The bid shall be not less than \$653,400 (99% of par) plus accrued interest. Interest rates shall be in multiples of 1/8 or 1/20 of 1% or both. Only one interest rate shall be permitted per Bond, and all Bonds of the same maturity shall bear the same rate. Interest rates must be on an ascending scale, in that the interest rate stipulated in any year may not be less than that stipulated for any preceding maturity. There is no limit on the number of different interest rates.

(4) The determination of the best purchase bid for said Refunding Bonds shall be made on the basis of all bids submitted for exactly \$660,000 principal amount of Refunding Bonds offered for sale under the terms and conditions herein specified; provided, however, the Corporation reserves the right to increase or decrease the total principal amount of Refunding Bonds sold to such best bidder, in the amount of not exceeding \$65,000, with such



increase or decrease to be made in any maturity, and the total amount of Refunding Bonds awarded to such best bidder will be a minimum of \$595,000 or a maximum of \$725,000. In the event of any such adjustment, no rebidding or recalculation of a submitted bid will be required or permitted. The price at which such adjusted principal amount of Bonds will be sold will be at the same price per \$5,000 of Refunding Bonds as the price per \$5,000 for the \$660,000 of Refunding Bonds bid.

(5) If three (3) or more bids for the Bonds are received as a result of this competitive sale, the successful purchaser will be required to certify on or before the issue date the reasonably expected initial offering price to the public as of the Sale Date for each Maturity of the Bonds which prices are the prices for each Maturity of the Bonds used by the successful purchaser in formulating its bid to purchase the Bonds.

If less than three (3) bids for the Bonds are received as a result of this competitive sale, the successful purchaser, by submitting a bid pursuant to a published Notice of Sale, has agreed in writing that they will certify on or before the issue date (and provide reasonable supporting documentation for such Certification, such as a copy of the Pricing wire or equivalent communication) for each Maturity of the Bonds (i) the first price at which at least 10% of each Maturity of the Bonds was sold to the Public, or (ii) that they will neither offer nor sell any of the Bonds of each Maturity to any person at a price that is higher than the Initial Offering Price for such maturity during the Holding Period for such Maturity.

Bids will not be subject to cancellation or withdrawal by the bidder in the event that three bids are not received and the Issuer determines to apply the hold-the-offering-price rule.

For purposes of the above the following terms are defined as follows:

(a)*Holding Period* means, with respect to a Maturity, the period starting on the Sale Date and ending on the earlier of (i) the close of the fifth business day after the Sale Date, or (ii) the date on which the successful purchaser has sold at least 10% of such Maturity to the Public at prices that are no higher than the Initial Offering Price for such Maturity.

(b)*Maturity* means Bonds with the same credit and payment terms. Bonds with different maturity dates, or Bonds with the same maturity date but different stated interest rates, are treated as separate maturities.

(c)*Public* means any person (including an individual, trust, estate, partnership, association, company, or corporation) other than an Underwriter or a related party to an Underwriter. The term "related party" for purposes of this certificate generally means any two or more persons who have greater than 50% common ownership, directly or indirectly.

(d)*Sale Date* means the first day on which there is a binding contract in writing for the sale of a Maturity of the Bonds. The Sale Date of the Bonds is October 21, 2020.

(e)*Underwriter* means (i) any person that agrees pursuant to a written contract with the Issuer (or with the lead underwriter to form an underwriting syndicate) to participate in the initial sale of the Bonds to the Public, and (ii) any person that agrees pursuant to a written contract directly or indirectly with a person described in clause (i) of this paragraph to participate in the initial sale of the Bonds to the Public (including a member of a selling group or a party to a retail distribution agreement participating in the initial sale of the Bonds to the Public).

(6) The successful bidder may elect to notify the Financial Advisor within twenty-four (24) hours of the award of the Bonds that certain serial maturities as awarded may be combined with immediately succeeding serial maturities as one or more Term Bonds; provided, however, (a) bids must be submitted to permit only a single interest rate for each Term Bond specified, and (b) Term Bonds will be subject to mandatory redemption by lot on November 1 in accordance with the maturity schedule setting the actual size of the issue.

(7) The successful purchaser shall be required (without further advice from the Corporation) to wire transfer an amount equal to 2% of the principal amount of Refunding Bonds actually awarded to the Paying Agent U.S. Bank National Association, Kentucky, Attn: Mr. Charles Lush (502-562-6436) by the close of business on

the day following the award as a good faith deposit said amount will be applied (without interest) to the purchase price upon delivery and will be forfeited if the purchaser fails to take delivery.

(8) All Refunding Bonds of the same maturity shall bear the same and a single interest rate from the date thereof to maturity.

(9) The right to reject bids for any reason deemed acceptable by the Corporation, and the right to waive any possible informalities or irregularities in any bid, which in the sole judgment of the Corporation shall be minor or immaterial, is expressly reserved.

(10) CUSIP identification numbers will be printed on the Refunding Bonds at the expense of the Corporation. The purchaser shall pay the CUSIP Service Bureau assignment charge. Improper imprintation or the failure to imprint CUSIP numbers shall not constitute cause for a failure or refusal by the purchaser to accept delivery of and pay for said Refunding Bonds in accordance with the terms of any accepted proposal for the purchase of said Bonds.

(B) The Bonds will be delivered utilizing the DTC Book-Entry-Only-System.

(C) Said Bonds are offered for sale on the basis of the principal of said Bonds not being subject to Kentucky ad valorem taxation and on the basis of the interest on said Bonds not being subject to Federal or Kentucky income taxation on the date of their delivery to the successful bidder. See TAX EXEMPTION below.

(D) The Corporation will provide to the successful purchaser a Final Official Statement in accordance with SEC Rule 15c2-12. A Final Official Statement will be provided in Electronic Form to the successful bidder, in sufficient time to meet the delivery requirements of the successful bidder under SEC and Municipal Securities Rulemaking Board Delivery Requirements. The successful bidder will be required to pay for the printing of Final Official Statements.

(E) If, prior to the delivery of the Bonds, any event should occur which alters the tax exempt status of the Bonds, or of the interest thereon, the purchaser shall have the privilege of avoiding the purchase contract by giving immediate written notice to the Corporation, whereupon the good faith check of the purchaser will be returned to the purchaser, and all respective obligations of the parties will be terminated.

(F) The Corporation and the Board agree to cooperate with the successful bidder in the event said purchaser desires to purchase municipal bond insurance regarding the Refunding Bonds; provided, however, that any and all expenses incurred in obtaining said insurance shall be solely the obligation of the successful bidder should the successful bidder so elect to purchase such insurance.

## **STATE SUPPORT OF EDUCATION**

The 1990 Regular Session of the General Assembly of the Commonwealth enacted a comprehensive legislative package known as the Kentucky Education Reform Act ("KERA") designed to comply with the mandate of the Kentucky Supreme Court that the General Assembly provide for as efficient and equitable system of schools throughout the State.

KERA became fully effective on July 13, 1990. Elementary and Secondary Education in the Commonwealth is supervised by the Commissioner of Education as the Chief Executive Officer of the State Department of Education ("DOE"), an appointee of the reconstituted State Board for Elementary and Secondary Education (the "State Board"). Some salient features of KERA are as follows:

KRS 157.330 establishes the fund to Support Education Excellence in Kentucky ("SEEK") funded from biennial appropriations from the General Assembly for distribution to school districts. The base funding guaranteed to each school district by SEEK for operating and capital expenditures is determined in each fiscal year by dividing the total annual SEEK appropriation by the state-wide total of pupils in average daily attendance ("ADA") in the preceding fiscal year; the ADA for each district is subject to adjustment to reflect the number of at risk students (approved for free lunch programs under state and federal guidelines), number and types of exceptional children, and transportation costs.

KRS 157.420 establishes a formula which results in the allocation of funds for capital expenditures in school districts at \$100 per ADA pupil which is included in the SEEK allotment (\$4,000) for the current biennium which is required to be segregated into a Capital Outlay Allotment Fund which may be used only for (1) direct payment of construction costs; (2) debt service on voted and funding bonds; (3) lease rental payments in support of bond issues; (4) reduction of deficits resulting from over expenditures for emergency capital construction; and (5) a reserve for each of the categories enumerated in 1 through 4 above.

KRS 157.440(1) requires that effective for fiscal years beginning July 1, 1990 each school district shall levy a minimum equivalent tax rate of \$.30 for general school purposes. The equivalent tax rate is defined as the rate which results when the income collected during the prior year from all taxes levied by the district (including utilities gross receipts license and special voted) for school purposes is divided by the total assessed value of property, plus the assessment for motor vehicles certified by the Revenue Cabinet of the Commonwealth. Any school district board of education which fails to comply with the minimum equivalent tax rate levy shall be subject to removal from office.

KRS 157.440(2) provides that for fiscal years beginning July 1, 1990 each school district may levy an equivalent tax rate which will produce up to 15% of those revenues guaranteed by the SEEK program. Any increase beyond the 4% annual limitation imposed by KRS 132.017 is not subject to the recall provisions of that Section. Revenue generated by the 15% levy is to be equalized at 150% of the state-wide average per pupil equalized assessment.

KRS 157.440(2) permits school districts to levy up to 30% of the revenue guaranteed by the SEEK program, plus the revenue produced by the 15% levy, but said additional tax will not be equalized with state funds and will be subject to recall by a simple majority of those voting on the question.

KRS 157.620(1) also provides that in order to be eligible for participation from the Kentucky School Facilities Construction Commission for debt service on bond issues the district must levy a tax which will produce revenues equivalent to \$.05 per \$100 of the total assessed value of all property in the district (including tangible and intangible property and motor vehicles) in addition to the minimum \$.30 levy required by KRS 160.470(12). A district having a special voted tax which is equal to or higher than the required \$.05 tax, must commit and segregate for capital purposes at least an amount equal to the required \$.05 tax. Those districts which levy the additional \$.05 tax are also eligible for participation in the Kentucky Facilities Support ("KFS") program for which funds are appropriated separately from SEEK funds and are distributed to districts in accordance with a formula taking into account outstanding debt and funds available for payment from both local and state sources under KRS 157.440(1)(b).

KRS 160.460 provides that as of July 1, 1994 all real property located in the Commonwealth subject to local taxation shall be assessed at 100% of fair cash value.

## **BIENNIAL BUDGET FOR PERIOD ENDING JUNE 30, 2022**

The Kentucky General Assembly is required by the Kentucky Constitution to adopt measures providing for the state's revenues and appropriations for each fiscal year. The Governor is required by law to submit a biennial State Budget (the "State Budget") to the General Assembly during the legislative session held in each even numbered year. State Budgets have generally been adopted by the General Assembly during those legislative sessions, which end in mid-April, to be effective upon the Governor's signature for appropriations commencing for a two-year period beginning the following July 1.

In the absence of a legislatively enacted budget, the Supreme Court has ruled the Governor has no authority to spend money from the state treasury except where there is a statutory, constitutional or federal mandate and the Commonwealth may be prevented from expending funds for certain state governmental functions, including the ability to pay principal of, premium, if any, and interest, when due, on obligations that are subject to appropriation.

Due to the unforeseen nature on the economy of the Commonwealth caused by the COVID-19 pandemic, in its 2020 regular session, the General Assembly adopted only a one-year budget for the biennial period ending June 30, 2022 which was approved and signed by the Governor. The biennial budget will be reviewed and supplemented during the General Assembly's 2021 regular session. Such budget became effective beginning July

1, 2020. The Office of the State Budget Director makes available on its website monthly updates to the General Fund receipts and other Funds of the commonwealth. When published, the updates can be found at [www.osbd.ky.gov](http://www.osbd.ky.gov).

### **POTENTIAL LEGISLATION**

No assurance can be given that any future legislation, including amendments to the Code, if enacted into law, or changes in interpretation of the Code, will not cause interest on the Refunding Bonds to be subject, directly or indirectly, to federal income taxation, or otherwise prevent owners of the Refunding Bonds from realizing the full current benefit of the tax exemption of such interest. In addition, current and future legislative proposals, if enacted into law, may cause interest on state or local government bonds (whether issued before, on the date of, or after enactment of such legislation) to be subject, directly or indirectly, to federal income taxation by, for example, changing the current exclusion or deduction rules to limit the amount of interest on such bonds that may currently be treated as tax exempt by certain individuals. Prospective purchasers of the Refunding Bonds should consult their own tax advisers regarding any pending or proposed federal tax legislation.

Further, no assurance can be given that the introduction or enactment of any such future legislation, or any action of the IRS, including but not limited to regulation, ruling, or selection of the Refunding Bonds for audit examination, or the course or result of any IRS examination of the Refunding Bonds or obligations which present similar tax issues, will not affect the market price for the Refunding Bonds.

### **CONTINUING DISCLOSURE**

As a result of the principal amount of Bonds being offered not exceeding \$1,000,000 Bond Counsel has advised the Corporation and the Board that they are exempt from application of the Rule 15c2-12c2-12(b)(5) of the Securities and Exchange Commission with respect to the Bonds.

Financial information regarding the Board may be obtained from Superintendent, Russell Independent Board of Education, 908 Powell Lane, Flatwoods, Kentucky 41139 (270) 343-3191.

### **TAX EXEMPTION; BANK QUALIFIED**

Bond Counsel advises as follows:

(A) The Refunding Bonds and the interest thereon are exempt from income and ad valorem taxation by the Commonwealth of Kentucky and all of its political subdivisions.

(B) The interest income from the Refunding Bonds is excludable from the gross income of the recipient thereof for Federal income tax purposes under existing law and interest on the Bonds will not be a specific item of tax preference for purposes of calculating the Federal alternative minimum tax.

(C) As a result of certifications by the Board and the Corporation, indicating the issuance of less than \$10,000,000 of tax-exempt obligations during the calendar year ending December 31, 2020, the Refunding Bonds may be treated by financial institutions as "qualified tax-exempt obligations" under Section 265(b)(3) of the Code.

### **BOOK-ENTRY-ONLY-SYSTEM**

The Refunding Bonds shall utilize the Book-Entry-Only-System administered by The Depository Trust Company ("DTC").

DTC will act as securities depository for the Bonds. The Bonds initially will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee). One fully-registered Bond Certificate will be issued, in the aggregate principal amount of the Bonds, and will be deposited with DTC.

DTC is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency"

registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds securities that its participants ("Participants") deposit with DTC. DTC also facilitates the settlement among Participants of securities transactions, such as transfers and pledges, in deposited securities through electronic computerized book-entry changes in Participants' accounts, thereby eliminating the need for physical movement of securities certificates. "Direct Participants" include securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is owned by a number of its Direct Participants and by the New York Stock Exchange, Inc., the American Stock Exchange, Inc., and the National Association of Securities Dealers, Inc. Access to the DTC system is also available to others such as securities brokers and dealers, banks, and trust companies that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). The Rules applicable to DTC and its participants are on file with the Securities and Exchange Commission.

Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of each Bond ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participant's records. Beneficial Owners will not receive written confirmation from DTC of their purchase, but Beneficial Owners are expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds ("Beneficial Ownership Interest") are to be accomplished by entries made on the books of Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their Beneficial Ownership interests in Bonds, except in the event that use of the book-entry system for the Securities is discontinued. Transfers of ownership interest in the Securities are to be accomplished by entries made on the books of Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Securities, except in the event that use of the book-entry system for the Securities is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co. The deposit of Bonds with DTC and their registration in the name of Cede & Co., effect no change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners, will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time.

Redemption notices shall be sent to Cede & Co. If less than all of the Bonds are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in the Bonds to be redeemed.

Neither DTC nor Cede & Co. will consent or vote with respect to Bonds. Under its usual procedures, DTC mails an Omnibus Proxy to the Issuer as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Principal and interest payments of the Bonds will be made to DTC. DTC's practice is to credit Direct Participants' account on payable date in accordance with their respective holdings shown on DTC's records unless DTC has reason to believe that it will not receive payment on payable date. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name", and will be the responsibility of such Participant and not of DTC, the Issuer, or the Trustee, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal and interest to DTC is the responsibility of the Issuer or the Trustee, disbursements of such payments to Direct Participants shall be the responsibility of DTC, and disbursements of such payment to the Beneficial Owners shall be the responsibility of Direct and Indirect Participants.

A Beneficial Owner shall give notice to elect to have its Beneficial Ownership Interests purchased or tendered, through its Participant, to the Trustee, and shall effect delivery of such Beneficial Ownership Interests by causing the Direct Participant to transfer the Participant's interest in the Beneficial Ownership Interests, on DTC's records, to the purchaser or the Trustee, as appropriate. The requirements for physical delivery of Bonds in connection with a demand for purchase or a mandatory purchase will be deemed satisfied when the ownership rights in the Bonds are transferred by Direct Participants on DTC's records.

DTC may discontinue providing its services as securities depository with respect to the Bonds at any time by giving reasonable notice to the Issuer or the Bond Registrar. Under such circumstances, in the event that a successor securities depository is not obtained, Bond certificates are required to be printed and delivered by the Bond Registrar.

NEITHER THE ISSUER, THE BOARD NOR THE BOND REGISTRAR/PAYING AGENT WILL HAVE ANY RESPONSIBILITY OR OBLIGATION TO ANY DIRECT PARTICIPANT, INDIRECT PARTICIPANT OR ANY BENEFICIAL OWNER OR ANY OTHER PERSON NOT SHOWN ON THE REGISTRATION BOOKS OF THE BOND REGISTRAR/PAYING AGENT AS BEING AN OWNER WITH RESPECT TO: (1) THE BONDS; (2) THE ACCURACY OF ANY RECORDS MAINTAINED BY DTC OR ANY DIRECT PARTICIPANT OR INDIRECT PARTICIPANT; (3) THE PAYMENT BY DTC OR ANY DIRECT PARTICIPANT OR INDIRECT PARTICIPANT OF ANY AMOUNT DUE TO ANY BENEFICIAL OWNER IN RESPECT OF THE PURCHASE PRICE OF TENDERED BONDS OR THE PRINCIPAL OR REDEMPTION PRICE OF OR INTEREST ON THE BONDS; (4) THE DELIVERY BY ANY DIRECT PARTICIPANT OR INDIRECT PARTICIPANT OF ANY NOTICE TO ANY BENEFICIAL OWNER WHICH IS REQUIRED OR PERMITTED UNDER THE TERMS OF THE BOND RESOLUTION TO BE GIVEN TO HOLDERS; (5) THE SELECTION OF THE BENEFICIAL OWNERS TO RECEIVE PAYMENT IN THE EVENT OF ANY PARTIAL REDEMPTION OF THE BONDS; OR (6) ANY CONSENT GIVEN OR OTHER ACTION TAKEN BY DTC AS HOLDER.

**RUSSELL INDEPENDENT SCHOOL DISTRICT  
FINANCE CORPORATION**

By /s/ M. Sean Horne  
Secretary

**APPENDIX D**

**Russell Independent School District Finance Corporation  
School Building Refunding Revenue Bonds  
Series of 2020**

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**Official Bid Form**

**OFFICIAL BID FORM  
(Bond Purchase Agreement)**

The Russell Independent School District Finance Corporation ("Corporation"), will until 11:0 A.M., E.D.S.T., on October 21, 2020, receive in the office of the Executive Director of the Kentucky School Facilities Construction Commission, 700 Louisville Road, Carriage House, Frankfort, Kentucky, 40601, (telephone 502-564-5582; Fax 888-979-6152) competitive bids for its \$660,000 School Building Refunding Revenue Bonds, Series of 2020, dated as of November 17, 2020; maturing November 1, 2021 through 2030 ("Bonds").

We hereby bid for said \$660,000\* principal amount of Bonds, the total sum of \$ \_\_\_\_\_ (not less than \$653,400) plus accrued interest from November 17, 2020 payable May 1, 2021 and semiannually thereafter (rates on ascending scale in multiples of 1/8 or 1/20 of 1%; number of interest rates unlimited) and maturing as to principal on November 1, 2021 in each of the years as follows:

<u>Year</u>	<u>Amount*</u>	<u>Rate</u>
2021	\$45,000	_____ %
2022	40,000	_____ %
2023	65,000	_____ %
2024	70,000	_____ %
2025	70,000	_____ %
2026	75,000	_____ %
2027	70,000	_____ %
2028	75,000	_____ %
2029	75,000	_____ %
2030	75,000	_____ %

\* Subject to Permitted Adjustment up to \$65,000

We understand this bid may be accepted for as much as \$725,000 of Bonds or as little as \$595,000 of Bonds, at the same price per \$5,000 Bond, with the variation in such amount occurring in any maturity or all maturities, which will be determined by the Secretary of the Corporation at the time of acceptance of the best bid.

We further understand that by submitting a bid we agree as follows:

If three (3) or more bids for the Bonds are received as a result of this competitive sale, the successful purchaser will be required to certify on or before the issue date the reasonably expected initial offering price to the public as of the Sale Date for each Maturity of the Bonds which prices are the prices for each Maturity of the Bonds used by the successful purchaser in formulating its bid to purchase the Bonds.

If less than three (3) bids for the Bonds are received as a result of this competitive sale, the successful purchaser, by submitting a bid pursuant to a published Notice of Sale, has agreed in writing that they will certify on or before the issue date (and provide reasonable supporting documentation for such Certification, such as a copy of the Pricing wire or equivalent communication) for each Maturity of the Bonds (i) the first price at which at least 10% of each Maturity of the Bonds was sold to the Public, or (ii) that they will neither offer nor sell any of the Bonds of each Maturity to any person at a price that is higher than the Initial Offering Price for such maturity during the Holding Period for such Maturity.

Bids will not be subject to cancellation or withdrawal by the bidder in the event that three bids are not received and the Issuer determines to apply the hold-the-offering-price rule.

For purposes of the above the following terms are defined as follows:

- (a) *Holding Period* means, with respect to a Maturity, the period starting on the Sale Date and ending on the earlier of (i) the close of the fifth business day after the Sale Date, or (ii) the date on which the successful purchaser has sold at least 10% of such Maturity to the Public at prices that are no higher than the Initial Offering Price for such Maturity.
- (b) *Maturity* means Bonds with the same credit and payment terms. Bonds with different maturity dates, or Bonds with the same maturity date but different stated interest rates, are treated as separate maturities.
- (c) *Public* means any person (including an individual, trust, estate, partnership, association, company, or corporation) other than an Underwriter or a related party to an Underwriter. The term "related party" for purposes of this certificate generally means any two or more persons who have greater than 50% common ownership, directly or indirectly.
- (d) *Sale Date* means the first day on which there is a binding contract in writing for the sale of a Maturity of the Bonds. The Sale Date of the Bonds is October 20, 2020.
- (e) *Underwriter* means (i) any person that agrees pursuant to a written contract with the Issuer (or with the lead underwriter to form an underwriting syndicate) to participate in the initial sale of the Bonds to the Public, and (ii) any person that agrees pursuant to a written contract directly or indirectly with a person described in clause (i) of this paragraph to participate in the initial sale of the Bonds to the Public (including a member of a selling group or a party to a retail distribution agreement participating in the initial sale of the Bonds to the Public).

Electronic bids for the Bonds must be submitted through PARITY® and no other provider of electronic bidding services will be accepted. Subscription to the PARITY® Competitive Bidding System is required in order to submit an electronic bid. The Corporation will neither confirm any subscription nor be responsible for the failure of any prospective bidders to subscribe. For the purposes of the bidding process, the time as maintained by PARITY® shall constitute the official time with respect to all bids whether in electronic or written form. To the extent any instructions or directions set forth in PARITY® conflict with the terms of the Official Terms and Conditions of Sale of Bonds, this Official Terms and Conditions of Sale of Bonds shall prevail. Electronic bids made through the facilities of PARITY® shall be deemed an offer to purchase in response to the Notice of Bond Sale and shall be binding upon the bidders as if made by signed, sealed written bids delivered to the Corporation. The Corporation shall not be responsible for any malfunction or mistake made by or as a result of the use of the electronic bidding facilities provided and maintained by PARITY®. The use of PARITY® facilities are at the sole risk of the prospective bidders. For further information regarding PARITY®, potential bidders may contact PARITY®, telephone (212) 404-8102.



The successful bidder may elect to notify the Municipal Advisor within twenty-four (24) hours of the award of the Bonds that certain serial maturities as awarded may be combined with immediately succeeding serial maturities as one or more Term Bonds; provided, however, (a) bids must be submitted to permit only a single interest rate for each Term Bond specified, and (b) Term Bonds will be subject to mandatory redemption by lot on August 1 in accordance with the maturity schedule setting the actual size of the issue.

The DTC Book-Entry-Only-System will be utilized on delivery of this issue.

It is understood that the Corporation will furnish the final, approving Legal Opinions of Steptoe & Johnson PLLC, Bond Counsel, Louisville, Kentucky.

No certified or bank cashier's check will be required to accompany a bid, but the successful bidder shall be required to wire transfer an amount equal to 2% of the principal amount of Refunding Bonds awarded by the close of business on the date following the award. Said good faith amount will be applied (without interest) to the purchase price on delivery. Wire transfer procedures should be arranged through U.S. Bank National Association, Kentucky, Attn: Mr. Charles Lush (502-562-6436).

Bids must be submitted only on this form and must be fully executed.

If we are the successful bidder, we agree to accept and make payment for the Bonds in Federal Funds on or about October 6, 2020 and upon acceptance by the Issuer's Municipal Advisor this Official Bid Form shall become the Bond Purchase Agreement.

Respectfully submitted,

\_\_\_\_\_  
Bidder

By \_\_\_\_\_  
Authorized Officer

\_\_\_\_\_  
Address

Total interest cost from November 17, 2020 to final maturity \$ \_\_\_\_\_

Plus discount or less any premium \$ \_\_\_\_\_

Net interest cost (Total interest cost plus discount or less any premium) \$ \_\_\_\_\_

Average interest rate or cost (ie NIC) \_\_\_\_\_%

The above computation of net interest cost and of average interest rate or cost is submitted for information only and is not a part of this Bid.

Accepted by RSA Advisors, LLC, as Agent for the Russell Independent School District Finance Corporation for \$ \_\_\_\_\_ amount of Bonds at a price of \$ \_\_\_\_\_ as follows:

<u>Year</u>	<u>Amount</u>	<u>Rate</u>	<u>Year</u>	<u>Amount</u>	<u>Rate</u>
2021	_____,000	_____%	2026	_____,000	_____%
2022	_____,000	_____%	2027	_____,000	_____%
2023	_____,000	_____%	2028	_____,000	_____%
2024	_____,000	_____%	2029	_____,000	_____%
2025	_____,000	_____%	2030	_____,000	_____%

Dated: October 21, 2020

\_\_\_\_\_  
RSA Advisors, LLC, Municipal Advisor and  
Agent for Russell Independent School  
District Finance Corporation